COUNTRY COVID-19 INTRA-ACTION REVIEW REPORT



Republic of Botswana Ministry of Health & Wellness

BOTSWANA [GABORONE, 9th -12th November /2020]

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LIST OF ABBREVIATIONS

BPHI: Botswana Public Health Institute

CFR: Case Fatality Rate

DHS: Director of Health Services

EOC: Emergency Operations Centre

IAR: Intra-Action Review

IMS: Incident Management System

MoHW: Ministry of Health and Wellness

PPE: Personal Protective Equipment

POE: Points of entry (POEs).

PHEMC: Public Health Emergency Management Committee

RCCE: Risk Communication and Community Engagement

TOR: Terms of Reference

1. RATIONALE AND METHODOLOGY OF THE REVIEW

The Coronavirus disease 2019 (COVID-19) outbreak in Botswana is now in the seventh consecutive month. To prevent the importation of cases, Botswana closed its borders on 24th March 2020- before recording any case. The first report of COVID-19 cases in the country was made on 30th March 2020 and comprised of three imported cases. After these first three confirmed cases, the state of emergency was declared for 6 months as a containment measure which was extended by another 6 months from the 28th September 2020. The outbreak has evolved from imported cases, to clusters driven by cross border movements, to early stages of community transmission.

A total of 8,225 cases have been confirmed in Botswana as of 15th November 2020. Of these, 6,820 are local transmissions out of which 1,234 of the cases are active. The total number of confirmed cases imported into the country are 1,405 comprising mainly truck drivers from neighbouring countries. Since the beginning of the outbreak in Botswana, 27 deaths have been reported. The Case Fatality Rate (CFR) is 0.33%. The total of number of tests conducted to date are 330,611 as of 15th November 2020. Of these, 107,557 tests were conducted at Points of entry (POEs). As of 15th November, the overall test positivity rate stands at 2.5%. More cases continue to be on home isolation as capacity for institutional isolation within the districts continues to pose a challenge.

Despite the rising number of cases, Botswana has done a tremendous job in slowing down the transmission and ensuring that health system capacities are not overwhelmed. The National Emergency Operations Centre (EOC) together with the management of Ministry of Health and Wellness (MoHW) continue to closely monitor the situation. Testing of symptomatic cases and their contacts and contact tracing are ongoing in all districts. The international borders remained closed until 9th November 2020 when the process of lifting of international travel restrictions began in a phased-out manner, covering 14 points of entry. All arriving travellers are expected to present a valid 72 -hour Polymerase Chain Reaction (PCR) test from departure and to be screened for COVID 19 symptoms upon entry. Returning citizens and residents without a PCR test are subjected to 14-day mandatory quarantine and PCR testing, while non-citizens are not allowed entry into the country.

Experience has shown that if the acquired gains are not sustained, more infections will be reported in the country. It is therefore important that at this point in the evolution of the epidemic a review is conducted to assess the response measures, consolidate progress and identify areas that need further improvement. Interventions that have resulted to reduced transmission in some districts need to be identified and further replicated. Gaps in preparedness and

response need to be identified and addressed to enhance capacities to suppress a resurgence of transmission of COVID-19.

The WHO Guidance for conducting a Country COVID-19 Intra-Action Review (IAR) and tools published in July 2020 were used to guide this review. An IAR is defined as a country-led, facilitated discussion that allows national and subnational stakeholders of the COVID-19 response to (i) reflect on actions being undertaken to prepare and respond to the COVID-19 outbreak at the country level in order to identify current best practices, gaps and lessons learned, and (ii) propose corrective actions to improve and strengthen the continued response to COVID-19.

1.1. Objectives

a. General Objective

The general objective of this review was to conduct a rapid assessment (situational analysis) in order to understand the national/sub-national COVID-19 situation and the response in Botswana.

b. Specific Objectives

The specific objectives of the Botswana COVID-19 Intra-action Review (IAR) were fourfold, namely:

- 1. To provide an opportunity to share experiences and collectively analyze the ongoing in-country response to COVID-19 by identifying challenges and best practices.
- To facilitate consensus building among, and the compiling of lessons learned by, various stakeholders during the response to improve the current response by sustaining best practices that have demonstrated success and by preventing recurrent errors.
- 3. To document and apply lessons learned from the response efforts to date to enable health systems strengthening.
- 4. To provide a basis to update and validate the country COVID-19 strategic preparedness and response plan and other strategic plans accordingly.

1.2. Methods and Scope

The IAR involved an interactive, structured methodology using user-friendly materials and interactive facilitation techniques. The planning team identified a wide range of stakeholders to encourage a diversity of opinions. The participants have proven first-hand experience with, depth of knowledge about and different levels of responsibility for the pillar being reviewed for

the country's COVID-19 response. Partners who are currently involved in the COVID-19 response were invited. Attached is a list of participants and partners.

The first stage was a 3-hour virtual training and preparatory workshop for the identified facilitators and note takers from MOH, WHO and Partners. Identified facilitators were briefed on the objectives and outputs of the IAR and the expectations from each component working subcommittee. Relevant documents were shared with the core team of facilitators to acquit themselves with the IAR process.

The second stage was a workshop with all pillar leads, their focal points and implementing partners' representatives to discuss on the areas that went well, went less well, best practices and challenges encountered including gaps observed in the response mechanism. This was done in groups according to the pillars. The next step was plenary where teams presented to the larger group and inputs from the group were incorporated. This took place over a period of 2 days. The workshop was conducted in Gaborone at Avani Resort and Phakalane Convention centre in large halls that allowed for adequate spacing in-line with COVID 19 social-distancing requirements. The Botswana IAR was a mixed format (onsite and online format) where thirty five participants attended the sessions physically while others participated in the discussions virtually.

The IAR review period was from March 2020 to October 2020 where all the nine COVID-19 response pillars in the Botswana National Plan for COVID-19 Health Response were reviewed. The following functional areas were reviewed:

- Pillar 1: Country-level coordination, planning and monitoring
- Pillar 2: Risk communication and community engagement
- Pillar 3: Surveillance, rapid-response teams, and case investigation
- Pillar 4: Points of entry
- Pillar 5: National laboratories
- Pillar 6: Infection prevention and control
- Pillar 7: Case management
- Pillar 8: Operational support and logistics
- Pillar 9: Maintaining essential health services and systems

2. FINDINGS

For each of the functional areas under review, we present the best practices and the challenges that occurred in Botswana, along with recommended actions for institutionalizing and maintaining best practices as well as addressing challenges in responding to COVID 19.

2.1. Country-le	evel coordination, planning and monitoring
Observations	
	 Activation of a technical multi sectoral response structure based at the MOH facilitated mobilization and deployment of resources as well as coordination of the various pillars of the response thereby delaying the importation and spread of COVID 19 in the country.
Best practices	 The government demonstrated its commitment by establishment of the presidential task team and made a declaration of a state of public health emergency. This enabled the country to focus on COVID-19 preparedness and response activities including strengthening of human resource and infrastructure capacities.
	- Multi-stakeholder involvement facilitated sharing of responsibilities and resources hence establishing a holistic response.
	- Lack of adequate numbers of experienced human resource to fully manage emergency preparedness and response resulted in delays and in fragmentation of the multi sectoral response.
Best practices	- Non alignment of multi layered coordination structures arising from lack of an established EOC resulted in poor definition of the incident management structure and in difficulty in adapting to the evolving nature of the disease.
Ghallenges	- Delays in the development and dissemination of guidelines emanated from lack of role clarity on development and constant review of guidelines.
	- Limited linkages between the National and Subnational coordination mechanisms to ensure Realtime information flow and follow up of critical actions for implementation
Recommended a	ctions

- a. For immediate implementation:
- Enhance the capacity of the emergency preparedness and response teams at national and subnational level
 - Fast track the establishment of a fully functional EOC at national level
 - Reactivate the Incident Management System (IMS) coordination structures at the Ministry of Health and Wellness (MoHW) with support of the Director of Health Services (DHS) and partners, and ensure that the relevant pillars of COVID-19 preparedness and response are in place with clear leadership and terms of reference (TORs).
 - Train the Public Health Emergency Management Committee (PHEMC) on Incident Management Structures and EOC roles and functions
 - Clarification of the roles, TORs and responsibilities of the PHEMC, NEOC, Presidential Task Force
- b. For mid to long term to improve response to next waves of COVID-19 outbreak:
 - Fast track establishment of Botswana Public Health Institute (BPHI) with the all the relevant infrastructure, equipment and human resource.

Observations	
Best practices	 In the beginning of the response, there was prompt release of information and updates as the pandemic progressed which increased public awareness and trust in the MoHW as a source of critical information. The appointment of the Presidential Task Team revealed commitment from the highest office to support the fight against COVID 19 and increased public sense of safety and security even within a global crisis. It also eased access to media slots in both national broadcasting services The MoHW was focused on the national communication strategy and delegating communication at district level to DHMT which facilitated a wider reach of key messages and a feedback mechanism from the communities.

Challenges	 Lack of a Risk Communication and Community Engagement (RCCE) strategy before the response led to poor coordination of activities. Diversion from the newly established Risk Communication Engagement Strategy to attend to COVID Task Team requests resulted in fragmentation of the multisectoral response. Lack of synergy with communications team from the Presidential Task Team resulted in duplication of information and key messaging disseminated to the public and loss of trust in the MoHW from the public as a source of COVID 19 information.
Recommended a	actions diate implementation:
- Re	eview and disseminate the COVID 19 RCCE strategy to sub-national level
- St	reamline and align the information management and flow between the RCCE Technical Team and MoHW top management
- Er	nforce the Public Health Social Measures (PHSM) at the community level

2.3. Surveilland	ce, rapid-response teams, and case investigation
Observations	
Best practices	 Surveillance and contact tracing guidelines and SOPS were developed, which enabled timely initiation of screening at Points of Entry (POEs), early case detection and contact tracing. Surveillance tools were developed and disseminated for use, this facilitated standardized data collection at subnational level. Health Care Workers (HCWs) were trained on surveillance SOPs, tools and guidelines COVID-19 surveillance tools were incorporated into the District Health Information Software 2 (DHIS2) thereby enabling electronic data collection. Contact tracing was promptly initiated in the initial stages of the response
Challenges	 The establishment of parallel reporting structures and poor adherence to the Integrated Disease surveillance and Response (IDSR) system of reporting resulted in poor data quality, delayed case notification, poor follow up of cases and contacts and lack of accurate real time data to inform the response. Use of multiple data collection systems by MoHW and Partners resulted in generation of fragmented data and inaccurate data analysis. Lack of event-based surveillance (EBS) and community-based surveillance (CBS) systems led to difficulty in detection of alerts and late detection of community cases. COVID-19 mortality surveillance which is necessary for detection of community deaths is not yet established. The National Rapid Response Team (RRT) is not fully operational to supporting DHMTS in investigation of events/cluster. The DHMTs Rapid Response Team (RRT) is not fully operational thus investigation of alerts/events/cluster outbreaks is not carried out at the DHMTs level.

- No established Alert Management System for community and health facility alerts

Recommended actions

- a. For immediate implementation:
 - Designate and deploy surveillance officers at District Health Management Team (DHMT) level and urgently roll out IDSR across all levels
 - Establish an alert management system at National and Subnational level and avail the necessary tools to support the function
 - Implement event-based surveillance, community-based surveillance and mortality surveillance at the health facility and community level
 - Train and operationalize the RRT structures at national and subnational level
 - Avail and roll out the surveillance and contact tracing guidelines and SOPS
 - Present daily situation reports with clear analysis of the trends and identifying the relevant high impact actions in the hotspots
 - Reorganize the current methodology and strategy of contact tracing and ensure that the necessary resources are availed in order to be able to find and follow up over 90% of contacts.
 - Avail and deploy the required resources for the MOH at the subnational level to support operations
- b. For mid to long term to improve response to next waves of COVID-19 outbreak:
 - Establish a robust ILI/ARI/SARI sentinel surveillance system to be able to detect COVID like illnesses

2.4. Points of entry

Observations

rted cases. OEs
OEs
DEs
ctive Equipment
k have not been
implementation
r referral system
e to find, detect,
health services
P r

- Establish cross border collaboration mechanisms to support and enhance the existing capacities for control of cross border diseases/infections

2.5. National la	boratories
Observations	
	 Utilization of good strategic partnerships towards response for diagnostics and detection allowed for establishment and decentralization of COVID testing, development of national testing algorithm and guidelines and establishment of testing capacity in non-health sector for back up purposes.
	- Timely mobilization of resources towards laboratory response facilitated availing of commodities at the shortest time, increased staffing and decentralization of testing.
Best practices	- Establishment of an independent procurement system for COVID commodities aided in ensuring testing continuity and increased testing capacity in line with disease progression.
	- Systematic decentralization of COVID-19 testing across the country led to improved access to COVID -19 testing at all POEs and improved Turn Around Time (TAT).
	- Utilization of robust quality management systems for laboratory testing.
Challenges	- Lack of laboratory emergency response structures and procedures led to a slow start up of COVID-19 testing in-country and a delay in development of laboratory response plan and procedures
Chanongoo	 Slow implementation of laboratory processes led to a slow TAT at some testing sites and remains a challenge

	- There is a challenge in obtaining sufficient numbers of skilled laboratory personnel needed for the emergency response partly due to lack of a legal provision (waiver) to allow non-certifiable technical staff to do ancillary jobs in the lab
	 Increased out sourcing costs for some emergency response laboratory processes.
	- Poor management of laboratory cold chain commodities
	- Inadequate laboratory containment spaces for the pathogen at laboratory sites
	- Slow uptake of technology by private sector labs stemming from inadequate skills and lack of facility requirements for the technology at the private sector.
	- There are challenges in in-country regulation for the technology resulting from uncoordinated donations as well as lack of regulatory instruments and bodies.
	- Logistics and commodities management remains a challenge ensuing from lack of positions within the public health lab structure, procedures and adequate space.
	- There is minimal data management and utilization for decision making and lack of laboratory surveillance processes due to inadequate numbers of skilled personnel at the laboratory.
Recommended act	lions
a. For immedia	te implementation:
- Urge	ntly define a lab testing strategy for Botswana
	ngthen structures for public health laboratory regulation and monitoring for compliance by developing a public health lab policy, standards ublic health labs and setting up a monitoring committee for public health laboratories.
0.	

- Strengthen public health laboratories to manage cold chain commodities by conducting a needs assessment, purchasing necessary equipment and developing national SOPS.
- Improve Turn Around Time (TAT) and access to results by conducting a review of TAT for different testing facilities, an inventory of sites needing government network connectivity (GDN) and training sites on specimen management.

- Strengthen data management and utilization at NPHL by conducting a needs assessment for data management skills & staffing for public health laboratories, developing data management SOP's, data sharing & reporting Protocols and access control and audit trail systems for data
- Strengthen commodities acquisition, forecasting and management by developing and documenting emergency procurement processes and procedures, procedures and structures for commodities utilization reporting and train staff in forecasting and supply chain management.
- b. For mid to long term to improve response to next waves of COVID-19 outbreak:
 - Capacitate the NHL to perform Public health laboratory functions by putting in place the appropriate structure, scope, skills and staffing numbers.

2.6. Infection p	revention and control
Observations	
Best practices	 Establishment of an IPC team allowed for coordination of all IPC activities nationally and collaboration of IPC stakeholders IPC trainings for DHMT IPC TOTs, POEs, health workers and other relevant stakeholders enhanced district response readiness to Covid-19 and public awareness on COVID-19 preventive measures Development and dissemination of IPC guidelines, SOPs and IEC materials facilitated mapping of IPC processes, standardization of measures in health facilities and mobilization of resources Assessment of district isolation facilities readiness for Covid-19 highlighted the IPC gaps in districts and mitigation measures
Challenges	 Inadequate hand wash stations in health care facilities compromised IPC practices Lack of active IPC committees leading to ineffective coordination of IPC activities in the districts and hospitals Poor adherence to health facility design recommendations at isolation facilities increases the risk of nosocomial infections

	- Lack of adequate resources to conduct HCW training
	- Inadequate IPC monitoring and evaluation mechanisms resulting in limited generation of data/information to guide decision
	making.
	- Lack of adherence to IPC measures at holding bays of truck drivers increases the risk of disease spread.
Recommended ac	tions
a. For immedia	ate implementation:
- Equi	ip health care facilities with sufficient numbers of handwashing stations
- Revi	iew and disseminate Botswana IPC guidelines and SOPS
- Cone	duct HCW training on IPC practices

b. For mid to long term to improve response to next waves of COVID-19 outbreak:

- Establish IPC committees at district and facility level to monitor IPC practices and investigate HCW infections

2.7. Case	management
Observation	ns
Best	- Development of case management guidelines standardized patient care across the districts and enhanced accountability of MOHW
practices	- Training of health care workers Increased their confidence of in management of COVID-19 suspects and positive patients
P	- Quarantine and isolation of returning citizens enhanced containment of the disease and reduced disease importation

	- Provision of psychosocial support to clients & their families affected & infected with COVID 19 enhanced adherence to trea quarantine/ isolation health measures.	tment and
	- Identifying and designation case management centers and isolation facilities some key DHMTs and National level	
	- Delayed psychosocial support to HCWs led to fear and anxiety among HCWs	
	- The limitation in number of available treatment centers at present has resulted in competition for resources, overwhelm	ing of the
	treatment center and long waiting times for admission of cases.	
Challenges	- Lack of regular case management reports has brought about difficulty in assessing progress of the pandemic and in future plan	anning.
onalionges	 Poor coordination in case management between private hospitals and government hospitals causes delays in patient management 	ement and
	increased transmission of COVID-19 for untraced cases	
Challenges	- Shortage of human resource sources delays in care for COVID-19 suspects and in burnout and demotivation of staff.	
	- Challenges in transportation of COVID-19 leads to delays in referral of patients to the treatment center.	
Recommen	- Challenges in transportation of COVID-19 leads to delays in referral of patients to the treatment center.	
a. For ir	ended actions	
a. For ir - R	ended actions	
a. For ir - R - U	ended actions immediate implementation: Re-activate the case management pillar with clear TORS that are well defined	
a. Forir - R - U - D	ended actions immediate implementation: Re-activate the case management pillar with clear TORS that are well defined Update and disseminate the case management guidelines	
a. For ir - R - U - D - F	ended actions immediate implementation: Re-activate the case management pillar with clear TORS that are well defined Update and disseminate the case management guidelines Deploy a team of data managers in the pillar to provide daily analysis of the case management indicators and evolution of the disease	
a. For ir - R - U - D - F - C	Inded actions Immediate implementation: Re-activate the case management pillar with clear TORS that are well defined Update and disseminate the case management guidelines Deploy a team of data managers in the pillar to provide daily analysis of the case management indicators and evolution of the disease Fast track the preparation of the identified isolation facilities to be able to receive patients at subnational level	

-

- Avail resources to the DHMTs to ensure evacuation of the positive cases that meet the requirements for care at treatment units
- b. For mid to long term to improve response to next waves of COVID-19 outbreak:
 - Integrate case management of COVID -19 into continuity of services.
 - Prepare the DHMTs to have isolation and treatment centers that are able to receive positive cases

2.8. Operationa	I support and logistics
Observations	
Best practices	 A multisectoral Team with various skills was involved in the operational support & logistics at national level and district level Listing of daily actionable plans with to-do activities and responsibilities matrix enhanced effective planning and accountability Timely data collection and report generation led to informed and timely decision making Development of a mechanism and tool for distributing PPEs based on Daily districts needs assessment improved infection prevention and control
	- Coordination of Quality Control for procured PPEs and other COVID-19 supplies optimized HCW protection
Challenges	 Unavailability of PPEs due to failure to plan for procurement Lack of a logistician and expertise in data management (M&E) to analyze trends and share data for decision making and prioritization of procurement Lack of a risk management plan caused ineffective supply chain management processes hence affecting end users Unclear specifications for certain lab commodities led to procurement of commodities that didn't pass quality controls

	- Delay in prompt mobilization of resources for effective fleet management at national level caused constraints in implementation of the national response
Recommended ac	ctions
a. For immedia	iate implementation:
- Set up	p a system for both emergency/ non-emergency procurement
- Desig	n/deliver training package on data management that can effectively project consumption rates.
-	
b. For mid to l	long term to improve response to next waves of COVID-19 outbreak:
- Carı	ry out pooled procurement of essential and emergency products using global pool procurement facilities
- Rec	cruit human resource skilled in data management and logistics
- Mair	ntain agreed PPE/vital commodities stock level to cater for public health emergencies
-	

2.9. Maintaining	2.9. Maintaining essential health services during an outbreak						
Observations	Observations						
	- Establishment of a mechanism for weekly monitoring of key indicators of essential health services aided in identification and attention to challenges in maintaining essential health services.						
Best practices	- Recruitment of temporary health workers to augment existing staff complement facilitated continuity of service provision.						
	- Prioritization of medical & surgical services allowed for decongestion of facilities and reduced the risk of nosocomial infections						
	- Psychosocial support to health care workers affected & infected with COVID 19 was provided:						

	- Re-deployment of staff to quarantine sites to support the COVID response adversely affected programme coordination, implementation and monitoring.					
Challenges	 Decreased access to essential services which was exacerbated in vulnerable populations led to a reduction in Key Performance Indicators (KPIs) and increased the risk of morbidity & mortality. 					
	- Closure of some facilities caused a disruption in service delivery and a decrease in access to essential health services					
Recommended ac	tions					
a. For immedia	ate implementation:					
- Streng	then M&E mechanism in order to identify warnings of any disruption of health service provision.					
- Improv	ve planning and adherence to standards of procurement and distribution.					
- Include	- Include Essential Health Services when planning for response to the outbreak (involve key players in provision of EHS).					
- Identif	- Identify focal point for EHS at DHMT level to coordinate the delivery of the agreed package					
- Develo	- Develop a national action plan for ensuring continuity of health services					

- b. For mid to long term to improve response to next waves of COVID-19 outbreak:
 - Adopt and adapt the 2020 WHO guidelines for continuity of essential health services.

3. WAY FORWARD

1. The COVID-19 Pillar leads, and co-leads will continue working with the Presidential Task Force and the management of MOHW to finalize the best practices; challenges and the prioritized activities in the immediate and medium to long term to improve the response and ensure some of the activities are institutionalized as part of the routine work and incorporated in the long term strategic goals

2. The Pillar leads and co leads supported by WHO will prepare and finalize the meeting report within two weeks of completing the IAR.

3. The finalized report will be presented to the Top Management of MOHW and the Incident Manager for endorsement to facilitate the implementation of the recommended actions to improve the current national COVID-19 response.

4. The IAR findings will be used to inform discussions on the current COVID-19 response and to update the current COVID-19 strategic plan to ensure immediate and medium to long term sustainability of national COVID-19 response actions.

5.A monitoring and evaluation tracking tool will be developed to track and monitor successful implementation of review recommendations.

6.Respective pillar heads will be responsible for follow up of response actions agreed upon and will hold biweekly meetings to ensure follow up of the implementation of recommendations. The incident manager will be responsible for coordination of the process.

3. ANNEXES

• Annex 1: Inter-Action Review action plan (based on the note taking template with responsibilities, deadline for implementation, resources, indicators)

	PILLAR 1: COUNTRY-LEVEL COORDINATION, PLANNING AND MONITORING								
F	Recommended Actions	Desired Date for Completion	Responsible Focal Point	Required Support	Indicators				
	a. For immediate implementation:								
				Financial support	Availability of Funds				
1.	Fast - track establishment of Botswana Public Health		Director of Health Services	Human Resource	No. of Human Resource recruited and deployed at the PHI Types of skilled personnel				
				Infrastructure, resources	Availability of office space				
				Equipment	Availability of relevant equipment				

				Finalization of BPHI strategic documents (policy, strategic and operational plans)	Availability of approved documents
	Capacity building on			Financial support	Availability of funds
2.	Emergency Preparedness and Response	30th November 2020	Incidence Manager	Participants	Number of top management officers, trained on IMS at national and subnational level
3.	Strengthen the Public Health Emergency Preparedness and Response Committee (PHEPR)	30th November 2020	DHS	MoHW executive support	MEMO Circular Number of meetings conducted with minutes Number of reports from pillars
4.	Revise the existing COVID-19 guidelines.	31st December 2019	DHS	Technical (Content Experts)	Number of guidelines revised and disseminated

PILLAR 2: RISK COMMUNICATION AND COMMUNITY ENGAGEMENT							
Recommended Actions	Recommended ActionsDate of Desired DesiredResponsible and Focal PointRequired SupportIndicators						
a. For immediate implementation							

1.	Disseminate the already existing COVID 19 RCCE strategy to sub-national level	Friday 11 December 2020	Responsible: CHO HPED Focal Point: PHO – HPED	Financial support 30 Pax Accommodation – 2 nights Transport	proportion of Districts who have developed an Operational Strategy from RCCE
2.	STREAMLINE and align the information management and flow between the RCCE Technical Team and MoHW top management				Reports of coordination meeting between top management and technical team

	PILLAR 3: SURVEILLANCE, RAPID-RESPONSE TEAMS, AND CASE INVESTIGATION						
Recommended ActionsDesired Date for CompletionResponsible Focal PointRequired SupportIndicators					Indicators		
a.	For immediate implementa	ation:		'			
1.	Refresher training for sub national surveillance officers on COVID-19 reporting structures and tools	Dec 2020	Surveillance team	IT services for virtual connectivity	Proportion of districts with the surveillance officers trained on disease surveillance		

2.	Finalize and disseminate surveillance guidelines and SOPs	Nov 2020	Surveillance team	Financial resources	-Guidelines finalized -Proportion of districts who received reviewed guidelines and SOPs		
З.	Refresher Training on reporting and information flow according to the IDSR guidelines	20/11/2020	Surveillance team	Technical expertise	- Number of health care workers trained on IDSR and information flow		
	Establish Covid19 mortality surveillance system	30/11/2020	Surveillance team	Technical Expertise	Number of community deaths investigated Or Proportion of district investigating and reporting community death		
	Activate the National RRT	30/11/2020	IM	Financial resources	RRT constituted Number of events investigated		
	b. For mid to long-term implementation to improve the ongoing response to COVID-19 outbreak (including for next waves):						
1.	Refresher training on the of use DHIS tracker system for COVID-19 surveillance	31/03/2021	Health Informatics	Technical Expertise	Number of health care workers trained on use of DHIS tracker for surveillance		

2.	Setting up of EBS and CBS	31 st / 03/2021	Surveillance team	Technical expertise Financial resources	Guidelines and SOPs fo CBS/EBS in place and reports generated from the CBS structures
3.	Training on EBS and CBS	31/03/2021	Surveillance team	Technical expertise Financial resources	Number of districts trained on EBS and CBS

	PILLAR 4: POINTS OF ENTRY						
Recommended Actions		Desired Date for Completion	Responsible Focal Point	Required Support	Indicator		
a. For i	immediate implementation:						
	Create port health			Financial support	proportion of POEs with functional HEALTH DESKS		
1	desk at all POEs	31 Dec 2020	DHS/DPSHSM	Human resource			

2	Provision of mini clinics, and repurposing of clinics in all airports	31 Dec 2020	DHS/DPSHSM	Financial support Human resource	Proportion of Functional mini clinics established at airports
3	Procurement of port			Financial support	7 vehicles purchased for transfer of suspects travelers to quarantine facilities (Provide numbers)Thermal scanners, porta cabins purchased Availability of PPE Number of port health staff who have received psychosocial support
	health infrastructure, equipment	31 Mar 2021	Port health unit/ procurement		
1	Provision of	31 Dec 2020	DHMT	Human resource	·
4	psychosocial support for port health staff	31 Dec 2020		Financial support	
5				Financial support	Proportion of Port Health
	IPC Training for port health staff	31 Dec 2020	DHMT	Human resource	withTraining conducted on IPC and report available

6	Develop guidelines, SOPs, contingency plans port health	30 June 2021	Port health unit	Technical support Financial support	Proportion of Port Health who developed and disseminated guidelines, SOPs, and contingency plans
b. For	mid to long-term implement	tation to improve response	to the next waves of COV	ID-19 outbreak:	
	Upgrade port health			Financial support	Port health division incorporated
1.	programme to a division	30 Apr 2021	DHS	Human resource	Port health division incorporated in the MOHW structure Signed Strategy document
	Development of multi			Technical support	Signed Strategy document
2.	sectorial Port health	31 Dec 2021	IHR/ Port health unit	Financial support	M&E framework
	strategic framework			Financial support	Implementation plan
	Formation of high-			Full participation of different stakeholders	
3.	level port health	30 Apr 2021	DPS HSM	Financial support	Established, functional committee with TORs
	advisory body			Full support from MOHW	

4	Bilateral agreements with neighboring countries	30 June 2021	IHR/DHS	Commitment of ministry management	Signed MOU
				Financial support	proportion of Remodeled POEs
5	Remodeling of POEs	31 Dec 2025	DPSHSM	Collaboration of different stakeholders	

	PILLAR 5: NATIONAL LABORATORIES						
	Recommended Actions	Desired Date for Completion	Responsible Focal Point	Required Support (Mainly Ta And Financial)	Indicators		
		а	n. For immediate impleme	ntation:			
1.	1. Capacitate NHL to Conduct an audit on perform Public health MOHW leadership Capacity of NHL to perform lab function. Audit report						

	- Structure - scope - skills		Development and approval of n NPHL functional structure	NPHL structure, & scope developed
	- staffing numbers		Develop and approve an NHL staffing structure	NPHL approved structure
2.	Set up a multi sectoral public health laboratory structure MOHW leadership	Set up a public health laboratory advisory structure	Public health laboratory advisory body established with TOR's and functional	
	- advisory - linkage	Morrivieadership	Map the interrelationship between the public health laboratory structure	Map of PHL stakeholders and roles
3.	Development of public health laboratory response procedures and processes		Identify a consultant to lead the operationalization of the public health laboratory functions	TOR of consultant and signed contract available
		NHL leadership	Develop a strategy to convert NHL into a public health lab coordinating entity	strategy to convert NHL into a public health lab available
4.	Develop skills and knowledge of staff at the		Conduct a skills inventory of laboratory staff	Skills inventory list
	NHL to perform NPHL functions	NHL leadership	Identify training requirement for the NPHL staff	Training plan available

			Identify surge staff for	Data base of surge staff for
			emergency response at	emergency response in public
			public health laboratories	health lab
5.	Strengthen public health laboratories to manage cold chain commodities -training, -equipment, -procedures	Lab managers and NHL leadership	Conduct a needs assessment of public health labs for cold chain commodities management Purchase cold chain equipment for key public health laboratories Develop national SOP's for laboratory cold chain commodities management	Fully established cold cahin at the NHL that is operational Invoices of purchased equipments SOPS developed and validated
			Place	
6.	Strengthen public health laboratories to handle various organism of public health importance		Conduct a review of public health lab spaces for emergency organism containment	Report of the review
	-Facility requirement - staff skills - international	NHL leadership and Lab managers	Identify needs for dangerous goods training and certification	Need assessment report
	certification		Identify needs for biosafety training and certification	Need assessment report
7.	Strengthen structures for public health	MoHW management and NHL leadership	Develop public health lab policy	Policy document developed

	laboratory regulation and monitoring for		Develop standards for public health labs	Laboratory SOPs developed
	compliance - Policies - Regulations - personnel		Set up a monitoring committee for public health laboratories	Monitoring committee with TOR's
8.	Strengthen structures for public health laboratory technology		Set up a public health lab training unit, including virtual training capacity	Training unit available in the NHL structure
	transfer -skills -training processes	NHL leadership (partners)	Cross train Lab master trainers in multiple technologies	Training plan developed Proportion of Lab staff trained
	-		Develop training curricula and procedures	Training curricula developed
9.	Strengthen laboratory surveillance processes and procedures -national processes	NHL leadership working through partners	Set up national public health lab surveillance processes	
	-procedures -Equipment	through partners	Document PHL surveillance procedures	SOP for laboratory surveillance disseminated
10	Improve TAT and results access	MOHW Sites	Conduct a review of TAT for different testing facilities	Review report with analysis of TAT data of different testing facilities

	-data network availability -Lab nodes access	NHL management	Conduct inventory of sites needing government network connectivity (GDN)	Sites inventory available
	 specimen rejection issues lack of electronic ordering of tests by sites manual ordering sites. -IPMS utilization -Equipment interfacing -Inter-operability of information management systems 		Train sites (problematic) on specimen management	Proportion of sites trained on specimen management
11	Strengthen data management and utilization at NPHL		Conduct needs assessment for data management skills & staffing for public health laboratories	Need assessment report
	-skills -processes and	NHL management Partners	Develop data management SOP's	Data management report available
	procedures - access control		Develop data sharing & reporting Protocols	Data sharing SOPs developed
			Develop access control and audit trail systems for data	Audit report

12	Strengthen commodities acquisition forecasting and management		Develop and document emergency procurement processes and procedures	Emergency procurement SOP developed
	- training - monitoring - SOP's	CMS	Develop procedures and structures for commodities utilization reporting	SOP for commodities utilization dveloped
			Train staff in forecasting and supply chain management	Proportion of staff trained in forecasting and supply chain management
b.	For mid to long-term implementation	to improve response to the next waves of	COVID-19 outbreak:	1
1.	Capacitate NHL to perform Public health lab function.	MOHW leadership	Recruit for critical public health laboratory positions to drive the different PHL areas Provide a mentorship/ twinning program for NHL with other countries	proportion of staff deployed to drive PHL Number of international travels for mentorship
3.	Development of public health laboratory response procedures and processes	NHL and other PHL sector players	Develop equipment and skills inventory for sectors involved in public health laboratory response	Inventory report
		Secior players	Identify surge staffing for multisectoral public health laboratory response	Data base of surge staff available

4.	Develop skills and knowledge of staff at the	NHL leadership and	Develop training curricula for short term courses	Training curricula developed
	NHL to perform NPHL	partners	Train staff on short courses	Training plan
	functions		needed for their functions	Proportion of staff trained
5.	strengthen public health laboratories to manage cold chain commodities		Purchase cold chain 24- hour monitoring devises for laboratories.	Invoices of the cold chain 24- hour monitoring devises
			Train staff at national level	Proportion of staff trained on
		NHL leadership	in dry ice and liquid	dry ice and liquid nitrogen
		WIL leadership	nitrogen handling	handling
			Develop infrastructure for	
			cold chain commodities	
			storage at select regional	
			laboratory levels (N/S)	
6.	Strengthen public health		Train staff in International	Proportion of staff trained on
	laboratories to handle		air transportation authority	International air transportation
	various organism of		(IATA) packaging and	authority (IATA) packaging
	public health importance		shipping	and shipping
		NHU loodorphin and	Train staff in biosafety and	Proportion of staff trained on
		NHL leadership and	implement annual biosafety	biosafety and implement
		partners	certification international	annual biosafety certification
			requirements	international requirements
			Train select staff members	Proportion of staff trained on
			in Biosafety level III/IV	Biosafety level III/IV
			containment	containment
		Develop infrastructure to handle Biosafety level III organisms at regional levels.		
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7. Strengthen structures for public health laboratory regulation and monitoring for	NHL and MOHw (regulatory)	Set up a compliance monitoring body for public health labs and point of care testing sites	TORs and focal persons designated	
compliance		Finalize point of care policy	Point of care policy finalized	
8 Strengthen structures for public health		Identify a pool of master trainers for PHL procedures	Data base of masters trainers available	
laboratory technology transfer		Develop a systematic mentorship and site support structure and process for PHL	Proportion of mentorship visit to testing sites conducted	
	NLH leadership and partners	Develop verification/ validation structures for new technologies	TOR of validation structures and members designated	
		Develop a specimen inventory and access control system		
		Develop a mentorship system for the public health		

9.	Strengthen laboratory surveillance processes and procedures	МОНЖ	Develop a national public health laboratory surveillance structure	Designate Lab surveillance officers
			Equip targeted laboratories with surveillance equipment	
10	10 Improve TAT of results and results access at sites		Conduct training of the sites on ordering tests on IPMS	Proportion of site trained on ordering tests on IPMS
			Conduct training of sites on results accessing in IPMS	Proportion of site trained on results accessing in IPMS
			Strengthen specimen transportation from sites	
		Sites	Interphase lab analyzers with IPMS	lab analyzers Interphased with IPMS
			Provide for GDN and lab nodes at all requesting sites	Proportion of sites equipped with GDN and lab nodes
			Provide for inter-operability of different Government data systems	Different Government data systems interoperable
11	Strengthen data management and utilization at NPHL	NHL leadership And partners	Develop data reporting structures for public health labs.	Functional data reporting structure in place

	and management		structures	functional
12	forecasting acquisition	CMS	utilization monitoring	monitoring structures
	Strengthen commodities		Develop commodities	commodities utilization
			dashboards	
			reportable indicators &	
			structures including	Dashboard accessible online
			Develop laboratory M& E	
			procedures for BW	
			Develop material transfer	
			agreements for NHL	
			Develop data sharing	Data sharing agreement
			making	analysis for decision making
			manipulation for decision	data management and
			Train NHL staff on data	Proportion of staff trained on

PILLAR 7: CASE MANAGEMENT

F	Recommended Actions	Desired Date for Completion	Responsible Focal Point	Required Support	Indicators
	c. For immediate impleme	entation:			
				Technical expertise (HR)	CM reactivated – members
1.	Reactivation of the CM team	30/11/2020	Director Health Services	Financial Support	Documentation/minutes from weekly/monthly meetings
	leann		Gervices	Approval from MOHW in a written form	TOR for the team
2.	Update and harmonization of guidelines	30/11/2020	Case Management Technical working group	Technical expertise (HR) Financial Support	Guidelines updated
3.	Refresher Training of HCW at MOHW and in the DHMTs on case management (Clinical, isolation and quarantine)	31/12/2020	Case Management Technical working group	Technical expertise (HR) Financial Support	Proportion of HCW trained Training report
3.	Establish information sharing between MOHW and private sector managing covid- 19 cases	31/12/2020	Director Health Services Case Management Technical working group	Technical expertise (HR) Financial Support	Communication established MOU Report of coordination meetings

3.	Establish/Deploy Data analysis team for case management to generate real time data on a daily basis	31/12/2020	Case Management Technical working group Surveillance CDC	Technical expertise (HR) Financial Support	Team established with TOR Real time data reported			
	Fast track and prepare		Director Health Services	Technical expertise (HR)	Number of treatment centers established			
4.	the identified COVID-19 treatment centers to receive COVID-19	31/12/2020	DPS-Health Service Management	Financial Support	Number of treatment centers operational			
	patients		DPS – Corporate services					
5	Develop/define a referral pathway for COVID-19 Positive cases	30/11/2020	DPS-Health Service Management Case Management Technical working group	Technical expertise (HR) Financial Support	Referral guideline developed			
6.	Ensure appointment one national guideline committee	30/11/2020	Director Health Services	Technical expertise (HR) Financial Support	Guideline committee established with clear TOR			
	d. For mid to long-term implementation to improve response to the next waves of COVID-19 outbreak:							
1.		31/03/2021		Financial support	Operational treatment centers			

	Treatment centers operationalized		Director Health Services DPS-Health Service Management DPS – Corporate services	HR	
2.	Integrate case management of COVID -19 into continuity of services	31/03/2021	DPS-Health Service Management Case management TWG	Technical expertise	COVID-19 management integrated into continuity of services
			Director Health Services	Financial support	Number of DHMTs with ICU capacity
3.		31/03/2021	DPS-Health Service Management	Technical expertise	TOR and contract of consultant
3.	ICU capacity in DHMTs	31/03/2021	DPS – Corporate services Case management TWG		
4	Hospital readiness to manage COVID-19 positive cases		DPS-Health Service Management	Technical support	proportion of identifiedhospitals able to manage COVID-19 cases
		positive cases	Case management TWG	Technical expertise	TOR and contract of consultant

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	PILLAR 8: OPERATIONAL SUPPORT AND LOGISTICS							
Re	commended Actions	Desired Date for Completion	Responsible Focal Point	Required Support	Indicators			
	e. For immediate implem	entation:						
1.	Enforcement of PPE utilization guidelines	31st December 2020	Director Health Services	Lobby DHMTs Heads to enforce PPE utilization guidelines	Number of PPEs utilized properly as per guidelines			
	uunzauon guidennes							
	Set up a system for	Set up a system for		Technical Support for a Logistician	FullfunctionalEstimation/Quantificationsystems set up			
2.	both emergency/ non- emergency procurement SOPs	31st December 2020	DPS Corporate Services	Financial Resources for training	proportion of Procurement and supply chain staff trained on estimation etc			
2	Design/deliver training package on data	31st December 2020	DPS Corporate	Technical support	Number of quality reports analysed for decision making			
3.	management mechanism that can	3 ISt December 2020		Financial resources for training	proportion of Logistics and Informatics staff trained on			

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	Deployment of data			Experts in the Establishment Register	
	management experts to logistics committee			Financial resources for salaries for staff	Financial resources availed
	Maintenance of agreed			Technical assistance for	
	PPE/vital commodities			development of	Stock level matrix availed
4	Stock level to cater for	31 st December 2021	Director of Procurement	PPE/vital commodities	Slock level mains availed
	public health			Stock level matrix	
	emergencies				

	PILLAR 9: MAINTAINING ESSENTIAL HEALTH SERVICES AND SYSTEMS								
R	Recommended Actions	Desired Date for Completion	Responsible Focal Point	Required Support	Indicators				
	a. For immediate implem	entation:							
1.	Strengthen M&E mechanism in order to identify warning events	31st December 2020 One month and continue Weekly	1. Program leadership at all levels. 2. M&E and	Leadership at all levels	Timely quality Reports on performance of essential health services and COVID 19 emergency response.				
	, ,	throughout any disease outbreak in the country.	2. M&E and informatics office	-Additional staff for adequate health data management. (Make					

				sure that EHS data is not ignored) -Provision of essential equipment for M&E, -Staff training in data management. - Data utilization by all levels	Availability & maintenance of
2.	Improve appropriate planning and adherence to standards of procurement and distribution.	Immediately	-Program leadership at all levels (procurement & distribution). -Pharmacists -CMS	Ministry of Health and wellness and development partners	recommended stock levels of all essential commodities Stock out less than 5 days for essential medicines Or proportion of essential medicines with stock out less than 5 days
3.	Include Essential Health Services when planning for response to the outbreak (involve key players in provision of EHS)	Immediately	DHS RRT at all levels Program Coordinators at all levels.	Public Health Educated officers who know its value in a health care system to ensure population resilience Established Public Health systems for all areas	continuity EHS integrated in the emergency response plans

	b. For mid to long-term implementation to improve the ongoing response to COVID-19 outbreak (including for next waves):							
2.	Adopt and adapt the 2020 WHO guidelines on/ for continuity of essential health services	30 th June 2021	DHS Primary Health Care (PHC) Support MOHW	TA from WHO	Availability of Botswana guidelines for continuity of essential health services during an epidemic			

Name Surname	Organization
Nokuthula Majingo	Ministry of Health and Wellness
Keoratile Ntshambiwa	Ministry of Health and Wellness
Dorcas Thobega	Ministry of Health and Wellness/ National Health Lab
Lenkwetse Bolaane	Ministry of Health and Wellness
Kadelo Kyonywana	ACHAP
Dr Orapeleng Phuswane	Ministry of Health and Wellness
Malebogo Letswee	Ministry of Health and Wellness
Lynn lirare	Ministry of Health and Wellness /University of Botswana
Nesredin Jami	Ministry of Health and Wellness
Joel Motswagole	World Health Organization
Faith Mafa	Ministry of Health and Wellness
Naane Portia	Ministry of Health and Wellness / University of Botswana
Virginia letsatsi	FHI 360
Dr Chidzani Mbenge	Ministry of Health and Wellness / University of Botswana
Lesego Releseng	Greater Gaborone District Health Management Team
Naledi Mokgethi	Ministry of Health and Wellness
Moemedi Rambikela	Ministry of Health and Wellness
Keatkuetse Siamisang	Ministry of Health and Wellness
Onalenna Ntshebe	Ministry of Health and Wellness
Gontse Tshisimogo	Ministry of Health and Wellness
Rina Katholo	Ministry of Health and Wellness
B Kgosiemang	Greater Lobatse District Health Management Team
Dr B Lecoge	Kgatleng District Health Management Team
Mmakgoma M Raesma	Ministry of Health and Wellness
Basego Mothawaeng	Ministry of Health and Wellness
Tantamika Mudiayi	Ministry of Health and Wellness /TB control program
Lesego Mokganya	Ministry of Health and Wellness /Sexual and Reproductive health
G Senzi	Ministry of Health and Wellness
Dr Mpairwe Allan	World Health Organization
Dr O Ratshipa	Ministry of Health and Wellness
Fossouo Viviane	World Health Organization
Dr Violet Mathenge	World Health Organization
Kentse Moakofhi	World Health Organization
Dr Madidimalo Tebogo	World Health Organization
Sidney Kololo	Ministry of Health and Wellness

Annex 2: List of participants and Intra-Action Review team

Annex 3: Agenda of the review

NATIONAL IAR WORKSHOP AGENDA

Date: 9th to 12th November 2020 Location: Gaborone TIME SESSION LEAD DAY 1 Chair : Mr S. Kolane 08:00-08:15 Registration and administrative arrangements Admin 08:15-08:25 Introductions Chair 08:25-09:00 **Opening Remarks** MOH-Mr Kolane 09:00-09:30 COVID-19 overview MOH-Dr Rasthipa 09:30-10:00 Intra-Action Review Objectives and Methodology WHO-Dr Allan 10:00-10:15 MOH /WHO/Participants Discussion 10:15-10:45 Coffee break Admin 10:45-11.30 Ms Kentse Moakofhi Introduction to group work Session 1 - What worked well? What worked less well? And why? Participants work in groups to identify the Facilitators, group leaders, challenges and best practice of the response linking 11.30-13:00 note takers provincial findings and recommendations to the national picture. 13:00-14:00 Lunch Admin Chair: Dr Allan Session 1 - What worked well? What worked less well? And why? Participants work in groups to identify the Facilitators, group leaders, 14:00-14:30 challenges and best practice of the response linking note takers provincial findings and recommendations to the national picture. 14:30-15:30 Plenary feedback from session 1: Key Highlights Groups Coffee break 15:30-16:00 Admin Session 2 – What can we do to improve for next time? Facilitators, group leaders, Participants work in groups to identify what can be done to 16:00-17:00 note takers strengthen the ongoing COVID-19 response, given the discussions in Session 1. 17:00 End of Day DAY 2 Chair: Ms Moakofhi Kentse

08 :30-09 :00	Recap of Day 1	Note takers
09:00-10 :00	Plenary feedback from session 2: Key highlights	Groups/Pillars

TIME	SESSION	LEAD
10:00-11:00	Session 3 – Recommendations: <i>discussion in plenary on</i> <i>key findings and recommendations arising from the group</i> <i>sessions</i>	Pillar leads
11:00-11:30	Coffee break	Admin
11:30 – 12:00	Session 4 – Next steps and way forward	Pillar leads
12:00 – 12:30	Closing Remarks	Mrs Majingo N
12 :30	Lunch and Departure	All