

REPUBLIC OF RWANDA



MINISTRY OF HEALTH  
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*First Lady in the launching of Human Papilloma Virus (HPV) Vaccine*

# ANNUAL REPORT

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## **Table of Contents**

|  |    |
|--|----|
| Table of Contents .....  | ii |
| List of Tables .....   | iv |
| List of Figures .....  | v  |
| Acronyms.....  | vi |
| FOREWORD .....   | x  |
| EXECUTIVE SUMMARY .....  | xi |
| INTRODUCTION.....  | 15 |
| I MATERNAL AND CHILD HEALTH.....                                   | 20 |
| I.1 Introduction .....   | 20 |
| I.2 Maternal Health .....  | 20 |
| I.3 Child Health .....   | 23 |
| I.4 Nutrition .....  | 25 |
| I.5 Expanded Program of Immunization .....                         | 27 |
| I.6 Family Planning.....   | 32 |
| I.7 Adolescent Sexual and Reproductive Health.....                 | 33 |
| I.8 Sexual and Gender Based Violences (SGBV) .....                 | 34 |
| I.9 Community Health Program .....                                 | 35 |
| II PREVENTION, TREATMENT AND CONTROL OF DISEASE.....               | 38 |
| II.1 Health Promotion .....  | 38 |
| II.1.1 Achievements of the Environmental Health .....              | 38 |
| II.1.2 Information, Communication, Education (IEC).....            | 39 |
| II.2 COMMUNICABLE DISEASES .....                                   | 40 |
| II.2.1 Malaria.....  | 40 |
| II.2.2 HIV and AIDS/STI.....                                       | 44 |
| II.2.2.1 HIV Voluntary Counseling and Testing .....                | 44 |
| II.2.2.2 Prevention of Maternal to Child Transmission (PMTCT)..... | 45 |
| II.2.2.3 Care and treatment of people living with HIV .....        | 47 |
| II.2.3. Management of Tuberculosis .....                           | 48 |
| II.2.4 Leprosy Control.....  | 49 |
| II.2.5 Management of Epidemic Infectious Diseases .....            | 50 |
| II.3 NON COMMUNICABLE DISEASES .....                               | 50 |
| II.3.1 Mental Health.....  | 50 |
| II.3.1.1 Service de Consultations Psychosociales (SCPS) .....      | 50 |
| II.3.1.2 Ndera Neuropsychiatric Hospital (HNP, NDERA).....         | 51 |
| III INSTITUTIONAL CAPACITY.....                                    | 52 |
| III.1 Planning, Health Information System .....                    | 52 |
| III.2 E-Health.....  | 55 |
| III. 3 District System Strengthening Tool (DSST).....              | 56 |
| III.4 Health Resource Tracking Tool (HRTT) .....                   | 57 |
| III.5 Legal Department.....  | 57 |
| III.6 Coordination of Partners and SWAp.....                       | 58 |
| III.7 Decentralization .....                                       | 58 |
| III.8 SPIU (Single Project Implementation Unit).....               | 59 |
| IV HUMAN RESOURCES FOR HEALTH .....                                | 60 |

|  |    |
|--|----|
| IV.1. Human Resource for Health Strategic Plan 2012-2016: .....              | 60 |
| IV.2 Continuous Professional Development (CPD) Program.....                  | 60 |
| IV.3 Human Resources Development Desk.....                                   | 60 |
| IV.4. Deployment of Health Professionals in Health Facilities .....          | 61 |
| V. FINANCIAL ACCESSIBILITY .....   | 62 |
| V.1 The proportion of the Government Budget allocated to health .....        | 62 |
| V.2 Budget allocation and Budget execution.....                              | 63 |
| V.3 Health Financing and National Health Insurance Policies .....            | 63 |
| V.4 Community Based Health Insurance (CBHI): Mutuelles de Santé.....         | 64 |
| V.5 Performance Based Financing (PBF).....                                   | 65 |
| VI. GEOGRAPHICAL ACCESSIBILITY.....  | 67 |
| VI.1 Construction of Health Facilities .....                                 | 67 |
| VI.2 Procurement of Equipments and Materials by MoH: .....                   | 70 |
| VI.3 Emergency Medical Aid Service (SAMU) .....                              | 70 |
| VII. DRUGS, VACCINES AND CONSUMABLES .....                                   | 73 |
| VII.1 Regulatory Body for the Pharmaceutical Sector .....                    | 73 |
| VII.2 Procurement and Distribution of Medicines (RBC-MPDD).....              | 74 |
| VII.3. Supply of Vaccines (RBC/IHDPC/VPD) .....                              | 74 |
| VII.4 Blood Supply and Blood Safety (RBC/MPPD/NCBT) .....                    | 75 |
| VII.5 Production of Medicines (RBC/MPDD/Medicines Production Division) ..... | 77 |
| VIII. QUALITY ASSURANCE .....  | 79 |
| VIII.1 Review of Policies, Standards and of Health care packages .....       | 79 |
| VIII.2 2010 Citizen Report Card for Health Services .....                    | 81 |
| IX SPECIALIZED SERVICES, NATIONAL REFERRAL HOSPITALS, RESEARCH               | 86 |
| IX.1 University Teaching Hospital of Kigali (CHUK/UTHK).....                 | 86 |
| IX.2 University Teaching Hospital of Butare (UTHB) .....                     | 89 |
| IX.3 King Faycal Hospital (KFH) .....  | 92 |
| IX.4 National Referral Laboratory (RBC/IHDPC/NRL).....                       | 93 |
| IX.4 Research .....  | 97 |
| CONCLUSION.....  | 98 |

**List of Tables**

|   |    |
|---|----|
| Table 1 : Sector Performance Indicators, HSSP III .....   | 18 |
| Table 2: Maternal Death Audit: Main causes of maternal deaths .....                               | 20 |
| Table 3: MCH: HPV Vaccination coverage in Provinces .....   | 31 |
| Table 4: MCH Types of Gender Based Violences (National Police .....                               | 34 |
| Table 5: MCH: Community based provision of FP in 3 pilot districts .....                          | 36 |
| Table 6: MCH: Nutrition status using MUAC measurement .....                                       | 36 |
| Table 7: HMIS: Number of Outpatient visits in all public facilities, 2009-2010 .....              | 53 |
| Table 8: HMIS: 10 leading causes of morbidity in Health Centers, 2010.....                        | 53 |
| Table 9: HMIS: 10 leading causes of outpatient visits in DHs, 2010 .....                          | 54 |
| Table 10: HMIS: 10 leading causes of deaths in DHs and HCs, 2010.....                             | 55 |
| Table 11: Budget execution in 2010-2011.....  | 63 |
| Table 12: PBF: Sources of Funds, 2010-2011 .....  | 66 |
| Table 13: RBC/ACM: Updates on construction of Health Facilities, 2010-2011 .....                  | 67 |
| Table 14: SAMU: Activities in 2010-2011.....  | 71 |
| Table 15: SAMU: Interventions in 2010-2011 .....  | 72 |
| Table 16: RBC/MPDD: Distribution of Medicines and Client categories .....                         | 74 |
| Table 17: RBC/IHDPC/VPDD: Vaccines received, 2010-2011.....                                       | 75 |
| Table 18: RBC/IHDPC/VPDD: Supply of injection materials.....                                      | 75 |
| Table 19: RBC/MPDD/NCBT: Production of Blood components, 2010-2011 .....                          | 76 |
| Table 20: RBC/MPDD/NCBT: Blood collection and TTIs markers, 2010-2011.....                        | 76 |
| Table 21: RBC/MPDD: Production of non sterile drugs, 2010-2011 .....                              | 78 |
| Table 22: RBC/MPDD: Production of sterile drugs in the 2 past years.....                          | 78 |
| Table 23: Quality Assurance: List of Policies reviewed .....                                      | 81 |
| Table 24: Citizen Report Card: Reasons for not visiting Health services, 2010 .....               | 82 |
| Table 25: Citizen Report Card: Health Facilities visited to receive health care, 2010 .....       | 83 |
| Table 26: Citizen Report Card: Proposed strategies to improve the quality of health service ..... | 85 |
| Table 27: UTHK: 10 leading causes of admission, 2010-2011 .....                                   | 87 |
| Table 28: UTHK: 10 leading causes of death, 2010-2011 .....                                       | 87 |
| Table 29: UTHK: 20 most frequent diseases, 2010-2011 .....  | 88 |
| Table 30: UTHK: Status of the main hospital indicators, 2010-2011.....                            | 88 |
| Table 31: UTHB: Evolution of the main hospital indicators, 2010-2011 .....                        | 89 |
| Table 32: UTHB: Constultations and Admissions, 2010-2011 .....                                    | 91 |
| Table 33: RBC/IHDPC/NRL: HIV/QC results for PMTCT, 2003-2011 .....                                | 96 |

## **List of Figures**

|   |    |
|---|----|
| Figure 1: MCH: Trends of MCH indicators: 2005, 2008, 2010 .....   | 22 |
| Figure 2: MCH: Maternal indicators by residence.....  | 22 |
| Figure 3: MCH: Utilization of Antenatal care, 4 visits .....  | 22 |
| Figure 4: MCH: Anemia among women, 2010 .....   | 23 |
| Figure 5: MCH: Anemia among women, by residence, 2010 .....   | 23 |
| Figure 6: MCH: Child Mortality rates (/1000 live births) .....  | 24 |
| Figure 7 : MCH: Neonatal and Child death audit, 2010.....   | 24 |
| Figure 8: MCH: Anemia among Children aged 6-59 months, 2010.....  | 26 |
| Figure 9: MCH: Nutrition status, U5 Children, 2010.....   | 26 |
| Figure 10: MCH: Undernourished Children: comparison using WHO standards before 2006 .....                         | 27 |
| Figure 11: MCH: Immunization coverage.....  | 28 |
| Figure 12: MCH: Trends of Full vaccination, Children aged 12-23 months, 2010.....                                 | 28 |
| Figure 13: MCH: Polio Vaccination coverage, 2010-2011 .....   | 29 |
| Figure 14: MCH: Vitamin A coverage, MCH week .....  | 30 |
| Figure 15: MCH: Deworming campaign, Children aged 12-59 months .....  | 30 |
| Figure 16: MCH: Deworming campaign in Schools.....  | 31 |
| Figure 17: MCH: Utilization of Modern contraceptive methods.....  | 32 |
| Figure 18: MCH: Utilization of Modern contraceptives by residence .....   | 33 |
| Figure 19: MCH: Total Fertility Rate.....   | 33 |
| Figure 20: MCH: Gender Based Violence by age and sex, 2010 .....  | 34 |
| Figure 21: MCH: Management of illnesses in Community, U5 Children.....  | 37 |
| Figure 22: RBC/IHDPC/Malaria: Trends of Malaria indicators over years.....  | 41 |
| Figure 23: RBC/IHDPC/Malaria: Possession of mosquito nets in households .....                                     | 41 |
| Figure 24: RBC/IHDPC/Malaria: Utilization of mosquito nets by U5 Children.....                                    | 42 |
| Figure 25: RBC/IHDPC/Malaria: Utilization of mosquito nets by Pregnant Women .....                                | 42 |
| Figure 26: RBC/IHDPC/Malaria: Malaria proportional morbidity over years.....                                      | 43 |
| Figure 27: RBC/IHDPC/HIV: Provision of VCT services and HIV prevalence 2004-2011 .....                            | 45 |
| Figure 28: RBC/IHDPC/HIV: PMTCT sites and HIV prevalence in Pregnant Women .....                                  | 46 |
| Figure 29: RBC/IHDPC/HIV: Mother to Child HIV transmission over years.....  | 47 |
| Figure 30: RBC/IHDPC/HIV: ARVs patients and ARVs sites .....  | 47 |
| Figure 31: Citizen Report Card: Reasons for visiting health services, 2010.....                                   | 82 |
| Figure 32: Citizen Report card: Satisfaction with health service provision, 2010 .....                            | 83 |
| Figure 33: Citizen Report Card: Level of dissatisfaction about cost and distance to access health care, 2010..... | 84 |
| Figure 34: Citizen Report Card: Evaluation of health infrastructures by the Community.....                        | 84 |
| Figure 35: RBC/IHDPC/NRL: Proficiency testing for DHs, 2010-2011.....   | 93 |

## Acronyms

|             |   |
|-------------|---|
| ACT         | : Artemisinin Combined Treatment                              |
| AI          | : Avian Influenza   |
| AIDS        | : Acquired Immunodeficiency Syndrome                          |
| ANC         | : Antenatal Care  |
| ARBEF       | : Association Rwandaise pour le Bien-Etre Familial            |
| ART         | : Antiretroviral Treatment                                    |
| ARVs        | : Antiretroviral drugs  |
| BCC         | : Behavior Change Communication                               |
| BCG         | : Bacille de Calmette et Guérin, Vaccin contre la Tuberculose |
| BK          | : Bacille de Koch   |
| BSS         | : Behavior_surveillance_survey                                |
| CAMERWA     | : Centrale d'Achat des Médicaments Essentiels du Rwanda       |
| CBEHPP      | : Community Based Environmental Health Promotion              |
| CBHC        | : Community Based Health Care                                 |
| CBHI        | : Community Based Health Insurance                            |
| CBP         | : Community Based Provision                                   |
| CDC         | : Centers for Disease Control and Prevention                  |
| CDLS        | : Comité de Lutte contre le SIDA                              |
| CDT         | : Centre de Dépistage et de Traitement                        |
| CHUB        | : Centre Hospitalo-Universitaire de Butare                    |
| CHUK        | : Centre Hospitalo-Universitaire de Kigali                    |
| CHWs        | : Community Health Workers                                    |
| C-IMCI      | : Community Based IMCI  |
| CNJ         | : Centre National de la Jeunesse                              |
| CPDS        | : Coordinated Procurement and Distribution System             |
| CPN         | : Consultation Pré Natale                                     |
| CRTS        | : Centre Régional de Transfusion Sanguine                     |
| CS          | : Centres de Santé  |
| CT          | : Centre for Treatment (TB)                                   |
| CTAMS       | : Cellule d'Appui aux Mutuelles de Santé                      |
| CTS         | : Centre de Transfusion Sanguine                              |
| DBS         | : Dry Blood Spot  |
| DDP         | : District Development Plan                                   |
| DFID        | : British Department for International Development            |
| DH          | : District Hospital   |
| DHS         | : Demographic and Health Survey                               |
| RDHS (EDSR) | : Rwanda Demographic and Health Survey                        |
| DOT         | : Direct Oral Treatment                                       |
| DP          | : Development Partners  |
| DRC         | : Democratic Republic of Congo                                |
| DTC         | : Drug Therapeutics Committee                                 |
| DTC3        | : Diphtheria Tetanus and Pertussis Vaccine                    |
| EAC         | : East African Community                                      |
| EDPRS       | : Economic Development and Poverty Reduction Strategy         |
| EEG         | : Electroencephalography                                      |
| EIA         | : Enzyme linked Immuno-Assay                                  |
| EID         | : Epidemic Infectious Diseases                                |
| EMONC       | : Emergency Obstetrical and Neonatal Care                     |

|              |  |
|--------------|--|
| EPI          | : Expanded Programme for Immunization                                  |
| FOSAs        | : Formations Sanitaires (Health Facility)                              |
| FP           | : Family Planning  |
| FRW          | : Franc Rwandais (Rwandan Franc)                                       |
| GBS          | : General Budget Support   |
| GCP          | : General Census of the Population                                     |
| GF           | : Global Fund  |
| GoR          | : Government of Rwanda   |
| HAS          | : HIV/AIDS and STI unit  |
| HBM          | : Home Based Management of Malaria                                     |
| HBs          | : Antigène de surface du virus de l'Hépatite B                         |
| HC           | : Health Centre  |
| HCV          | : Hepatitis C Virus  |
| HDN          | : Hemolytic Disease of the New born                                    |
| HF           | : Health Facility  |
| HH           | : Households   |
| HIV          | : Human Immunodeficiency Virus   |
| HIVDR        | : HIV Drug Resistance  |
| HMIS         | : Health Management Information System                                 |
| HMN          | : Health Metrics Network   |
| HNP          | : Hôpital Neuropsychiatrique (Neuropsychiatric Hospital)               |
| Hosp         | : Hospital   |
| HPV          | : Human Papilloma Virus  |
| HR           | : Human Resources  |
| HRH          | : Human Resources for Health   |
| HSPI         | : Hygiene and Sanitation Presidential Initiative                       |
| HSSP         | : Health Sector Strategic Plan   |
| ICT          | : Information, Communication Technology                                |
| IDHS         | : Intermediate Demographic and Health Survey                           |
| IEC          | : Information, Education, Communication                                |
| IMCI (PCIME) | : Integrated Management of Childhood Illnesses                         |
| IRS          | : Indoor Residual Spraying   |
| IST (STD)    | : Infections Sexuellement Transmissibles (Sexual transmitted diseases) |
| ITM          | : Intermittent Treatment for Malaria                                   |
| ITNs         | : Insecticide Treated nets   |
| IUD          | : Intra Uterine Device   |
| JAWP         | : Joint Annual Work Plan   |
| JHSR         | : Joint Health Sector Review   |
| KFH          | : King Faycal Hospital   |
| KIE          | : Kigali Institute of Education  |
| KMC          | : Kangaroo Mother Care   |
| LABOPHAR     | : Laboratoire Pharmaceutique du Rwanda                                 |
| LCR          | : Liquide Céphalo-Rachidien (Cerebro Spinal Fluid)                     |
| LLINs        | : Long Lasting Insecticide impregnated Nets                            |
| LMIS         | : Logistics Management Information System                              |
| LNR(NRL)     | : Laboratoire National de Référence                                    |
| M&E          | : Monitoring & Evaluation  |
| MARP         | : Most At Risk Populations   |
| MBB          | : Marginal Bottlenecks Budgeting                                       |
| MBZ          | : Mébendazole  |
| MC           | : Male Circumcision  |

|                 |   |
|-----------------|---|
| MCAP            | : Multi Country AIDS Program                              |
| MCH             | : Maternal and Child Health                               |
| MDGs            | : Millenium Development Goals                             |
| MH              | : Mental Health   |
| MIGEPROF        | : Ministère de Genre et de la Promotion de la Famille     |
| MII             | : Moustiquaires Impregnées d’Insecticide                  |
| MINALOC         | : Ministry of Local Administration                        |
| MINEDUC         | : Ministry of Education                                   |
| MINICOM         | : Ministry of Commerce and Industry                       |
| MININFRA        | : Ministry of Infrastructure                              |
| MININTER        | : Ministry of Internal Affairs (internal security)        |
| MINISANTE (MoH) | : Ministry of Health                                      |
| MMI             | : Military Medical Insurance                              |
| MMINECOFIN      | : Ministry of Finance and Economic Planning               |
| MMR             | : Maternité à Moindres Risques                            |
| MNH             | : Maternal and Neonatal Health                            |
| MoH             | : Ministry of Health                                      |
| MoU             | : Memorandum of Understanding                             |
| MR-TB           | : Multiresistant-TB                                       |
| MTEF            | : Mid-Term Expenditures Framework                         |
| MTP             | : Monitoring, Training and Planning                       |
| MTR             | : Mid Term Review   |
| MVK             | : Mairie de la Ville de Kigali                            |
| NC              | : New cases   |
| NCBT            | : National Centre for Blood Transfusion                   |
| NEDL            | : National Essential Drug List                            |
| NEHTWG          | : National Environmental Health Technical Working Group   |
| NEML            | : National Essential Medicines List                       |
| NF              | : National Formulary                                      |
| NFEM            | : National Formular for Essential Medicines               |
| NGOs            | : Non Governmental Organizations                          |
| NHA             | : National Health Accounts                                |
| NRL             | : National Reference Laboratory                           |
| NTDs            | : Neglected Tropical Diseases                             |
| NTG             | : National Treatment Guidelines                           |
| NSV             | : Non Scalpel Vasectomy                                   |
| NVP             | : Névirapine  |
| OIs             | : Opportunistic Infections                                |
| OMS             | : Organisation Mondiale de la Santé                       |
| OVC             | : Orphans and Vulnerable Children                         |
| OVI             | : Objectively verifiable indicators                       |
| PBF             | : Performance Based Financing                             |
| PCR             | : Polymerase Chain Reaction                               |
| PEC             | : Prise En Charge   |
| PEPFAR          | : Present Bush’s Emergency Plan For AIDS Relief           |
| PHC             | : Primary Health Care                                     |
| PIT             | : Provider Initiated Test                                 |
| PLWHA           | : People living with HIV/AIDS                             |
| PMTCT           | : Prevention of Mother to Child Transmission              |
| PNBC            | : Programme de Nutrition a Base Communautaire             |
| PNILP           | : Programme National Intégré de Lutte contre le Paludisme |



|              |   |
|--------------|---|
| PNILT        | : Programme National Intégré de Lutte contre la Tuberculose et la Lèpre |
| PNSM         | : National Multisectoral HIV/AIDS Strategic Plan                        |
| PRSP         | : Poverty Reduction Strategy Paper                                      |
| PTF          | : Pharmacy Task Force   |
| PW           | : Pregnant Woman  |
| MINEDUC      | : Ministère de l'Éducation  |
| QAO          | : Quality Assurance Officer   |
| QMS          | : Quality Management System   |
| RAMA         | : Rwandaise d'Assurance Maladie   |
| RCHC         | : Rwanda Centre for Health Communication                                |
| RDT          | : Rapid Diagnostic Test   |
| RDU          | : Rational Drug Use   |
| RED          | : Reach Every District  |
| RURA         | : Rwanda Utilities Regulation Authority                                 |
| RWF          | : Rwandan Franc   |
| SAMU         | : Service d'Assistance Médicale d'Urgence                               |
| SCPS         | : Service de Consultations PsychoSociales                               |
| SFAR         | : Scholarship Financing Agency of Rwanda                                |
| SIDA         | : Syndrome de l'Immunodéficience Humaine Acquise                        |
| SIMR         | : Surveillance Intégrée de la Maladie et de la Riposte                  |
| SONU-B/EmONC | : Basic Emergency Obstetrical and Neonatal Care                         |
| SONU-C/EmONC | : Comprehensive Emergency and Neonatal Care                             |
| SOPs         | : Standard Operating Procedures   |
| SPIU         | : Single Project Implementation Unit                                    |
| SR           | : Santé de la Reproduction  |
| SRO          | : Sels de Réhydratation Orale (Oral Rehydration Salts)                  |
| STG          | : Standard Treatment Guidelines   |
| STI          | : Sexual Transmitted Infections   |
| SWAp         | : Sector Wide Approach  |
| TB           | : Tuberculosis  |
| TB-MDR       | : Multi Drug Resistant TB   |
| TF           | : Task Force  |
| TOT          | : Training of Trainers  |
| TPM+         | : TB Pulmonaire à Microscopie+ (Pulmonar Positive Microscopy TB)        |
| TRAC+        | : Treatment and Research for AIDS Center                                |
| TTIs         | : Transfusion Transmissible Infections                                  |
| TVA          | : Taxes sur la Valeur Ajoutée   |
| UNFPA        | : Fond des Nations Unis pour la Population                              |
| UNICEF       | : Fond des Nations Unis pour l'Enfance                                  |
| USD          | : United States Dollar  |
| UTHB         | : University Teaching Hospital of Butare                                |
| UTHK         | : University Teaching Hospital of Kigali                                |
| VAR          | : Vaccin Anti Rougeoleux  |
| VAT2+        | : Vaccin Anti Tétanique 2eme dose jusqu'à la 5eme dose                  |
| VCT (CDV)    | : Voluntary Counseling and Testing                                      |
| VIH          | : Virus de l'Immunodéficience Humaine                                   |
| VPO3         | : Vaccin Polio Oral 3eme Dose   |
| ZOD          | : Zero Open Defecation  |

### FOREWORD

This report presents the achievements of the Ministry of Health for the fiscal year starting from July 2010 to June 2011, within the framework of achieving the Government's objectives for the reduction of poverty, as defined in the EDPRS (2008-2012), the 2020 Vision and the MDGs.

The mission of the Health Sector is to improve the well-being of the Rwandan population in general, by implementing high impact interventions for the prevention and the management of diseases, the rehabilitation and the re-adaptation of people disabled by those diseases and the strengthening of the national health system


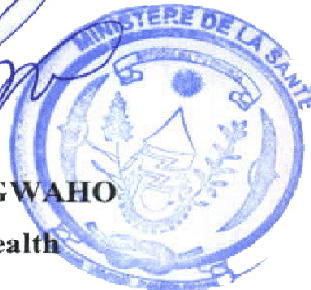
In order to achieve the mission, and the objectives defined in the Health Sector policy, the second Health Sector Strategic Plan (HSSP-II: 2009-2012) was implemented to maximize preventive measures, to build capacity and to allow the provision of high quality of health services, accessible both geographically and financially to the whole population.

The DHS 2010 and HSSP-II mid term review carried out at the end of the fiscal year 2010-2011 showed very important improvements: financial and geographical access to health services improved, tremendous decreases in child, infant and malaria mortality were observed, while maternal health indicators were improved very substantially, and HIV prevention and treatment are expanded all over the country with over 90,000 HIV patients accessing ART services. The new Community Based Health Insurance Policy has been approved and its implementation is thought to solve the problems of sustainability.

All those achievements were obtained by the Government with the participation of the population, and Development Partners played a key role with financial support, and they will continue to be solicited to back efforts being made by the Health Sector through a more coordinated partnership.

The positive and continuous trend in health indicators needs to be sustained, as maternal and child mortality ratios and fertility rate are still high in comparison to international and regional standards. While efforts continue to avert the issue of preventable diseases, the burden of non communicable diseases, among them chronic diseases, are rapidly becoming a new burden for the national health system, which itself needs still specific efforts to be strengthened. Finally, the quality of health service delivery should be improved through the quick quality improvement program and the accreditation process.

Several challenges and gaps have been identified during the HSSP-II MTR. They will be analyzed and high impact strategies to address them will be developed in the coming HSSP-III (2012-2016).

  
  
**Dr Agnes BINAGWAHO**  
**Minister of Health**

## EXECUTIVE SUMMARY

This report presents the achievements of the Ministry of Health for the fiscal year July 2010 to June 2011. These achievements show efforts invested to realise the objectives of the Government for economic development and poverty reduction, as defined in the EDPRS I, the 2020 Vision and the MDGs.

For the Health Sector, the mission given to the Ministry of Health is to improve the conditions of life of the Rwandan population in general by putting in place high impact interventions for prevention and treatment of diseases.

### The Health Sector Performance, July 2010 - June 2011

#### 1. Human Resources for Health

The main activities achieved are:

- a) By June 30<sup>th</sup>, 2011: A total of 15,038 employees were deployed in the Public Health Sector: 122 specialist doctors, 498 generalist doctors, 1369 A1 Nurses, 191 Midwives, 6,723 A2 Nurses, 1321 Lab technicians of different levels, 76 Pharmacists, and others
- b) Recruitment of new staff: a total of 523 staff has been recruited and deployed in health facilities. Among them: 13 specialist doctors, 161 general practitioners, 106 A1 Nurse, 84 Midwives, 10 Pharmacists.
- c) For Capacity building: 159 doctors are pursuing clinical specialization (84 in Rwanda and 75 abroad), with 40 new intake for 2010-2011. 13 MoH staff have been facilitated for Masters degree training, and 350 A2 Nurses are being trained for A1 Level upgrading
- d) The Capacity Building Plan has been developed, the CPD (Continuing Professional Development) program has been approved and launched in April 2011
- e) Human resources indicators, as of June 30<sup>th</sup>, 2011: Ratio Doctor/Population: 1/17240 (target 2017: 1/10000), Ratio Nurse/Population: 1/1294 (Target 2017: 1/1000), Ratio Pharmacist/Population: 1/30565 (Standard : 1/10000)

#### 2. Improvement of availability of medicines, vaccines and consumables

- a) **Pharmacy:** The national pharmacy policy is available, the Pharmacy law developed and submitted to Parliament. 30 District Pharmacies are functional and 27 are managed by Pharmacists, 42 millions RWF have been provided to District Pharmacies to strengthen their financial capacity. Drugs and Therapeutic Committees are operational in all District Hospitals.
- b) **Vaccination:** A new vaccine has been introduced: Human Papilloma Virus vaccine (HPV) for young girls to prevent the cervix cancer. Routine vaccination activities continued as usual.
- c) **Blood transfusion:** 41,316 blood units have been collected, processed, qualified and distributed in hospitals (43,631 units collected in 2009-2010)
- d) **Production, Procurement and Distribution** of Drugs and Medical equipment: Active distribution was extended from 11 to 23 districts.

### **3. Improvement of geographical access**

- a) Construction and equipment of health facilities: Butaro and Masaka district hospitals have been completed and Butaro is now functional. Construction of Kinihira, Ntongwe, and Bushenge is in the final phase. The renovation and extension of CHUB and Kibungo has started, and a maternity is being constructed in Rubavu Hospital. Construction has started for Kibuye (Karongi) hospital, as well as the maternity for Rwanda Military Hospital and 4 health Centres in Kigali City.
- b) Emergency transportation continued to be extended through SAMU, and by June 2011, some 168 ambulances were functional, meaning an average of 5 ambulances by district. In 2010-2011, 29 ambulances have been purchased and distributed.

### **4. Improvement of financial accessibility**

During the fiscal year 2009-2010, the percentage of Government budget allocated to Health was 10.2%. In 2010-2011, this allocation was 11.5. However, for the first time, it was possible to track the health budget allocated in all public institutions, and the total percentage was estimated at 16.05%. The Health financing policy has been approved and published, as well as the new Community Based Health Insurance Policy, based on the stratified payment of premiums using Ubudehe database. The payment of premiums according to the new policy started with July 2011. Meanwhile, the Government continued to pay arriers of Mutuelles de santé (at least 750 millions paid).

### **5. Improvement of the quality and of the demand for services in the control of diseases**

#### **a) Malaria**

Malaria program is one of the most successful activities in the fight of diseases: Malaria incidence declined by 70% from 2003. There was 66% malaria positivity decline from 2001, and the Malaria prevalence reduced from 2.6% (2008) to 1.4% (2010, U5 children), and from 1.4% to 0.7% (Adults). In 2010-2011, a total of 3,167,439 LLINs have been distributed countrywide. 82% of households have at least 1 ITN, 70% of U5 children and 72% of pregnant women sleep under ITN (RDHS 2010). Malaria morbidity was 3% and mortality was 7.8% (HMIS).

#### **HIV/AIDS**

By end of June 2011, **434** health facilities offered VCT services, including 13 prisons (419 HFs in June 2010). 1,938,026 persons were tested in 2010-2011, and 32,319 persons found HIV positive (1.7%). From 2003, **7,167,843 persons** have been tested for HIV in VCT services.

For PMTCT: 404 HF offered PMTCT services (382 in June 2010). **286,073** pregnant women were counselled and tested for HIV (99.2% of expected PWs) and received their results. Among them **6,033 (2.05%)** were tested HIV positive. Early Infant Diagnosis showed a rate of **2%** of HIV transmission from mother to child at 18 months.

For ARV treatment: **328** health facilities were offering care and treatment services (ART). A total of 90,659 patients were under ARV (84% coverage). Among them, **7,356** patients were children up to 15 years. During the period, some **1,152** patients died, while **2,214** others were lost to follow up.

Male Circumcision started as an additional HIV prevention strategy. 5,000 male circumcisions have been performed. 60% of new HIV infections are expected to be averted among 15-49 year olds with MC scale up.

### **Tuberculosis:**

The treatment success rate for the new smear-positive patients (86, 5%). The number of all TB cases notified was 7,175. The seroprevalence of HIV among TB patients was 30%. 98% of those dually infected received Cotrimoxazole Preventive treatment (CPT) and 68% were on ART by the end of the TB treatment. 66 MDR-TB patients were enrolled on second-line treatment, with 87% treatment success. 2 new centres for treatment of MDR-TB were opened in Kibagabaga and Kibungo (Ngoma) district hospitals.

### **Maternal and Child Health**

According to the RDHS 2010, the main maternal health indicators continue to improve. Compared to IDHS 2008, the total fertility rate was slightly reduced from 5.5 to 4.6. For Family Planning, the % of women using any modern method, increased from 27% to 45%. Assisted deliveries in health facilities increased from 45% in 2008, to 69% in 2010. The antenatal visit remains high at 98% (at least one visit), but it is only 35% in case of 4 ANC visits

Construction of maternities, distribution of basic equipment of maternities with emergency transport (29 new ambulances purchased), maternal death audits, and MCH weeks continued as planned. The introduction of HPV vaccine and the management of cervix and breast cancer, as well as the treatment of fistula are also additional to MCH improvement.

The Child mortality was reduced by 50%, from 152/1000 live births to 76/1000 live births in 2010. For the same period, the infant mortality was reduced by 43%, from 86/1000 live births to 50/1000 in 2010. Chronic malnutrition (stunted) was reduced from 51% in 2005 to 44% in 2010. For underweight children, the proportion reduced from 18% to 11% and for acute malnutrition (wasted), the proportion dropped from 5% to 3% during the same period

45,000 phones provided by the Government have been distributed to CHWs all over the country. The community based RapidSMS “alert system” is used to inform critical events in the Maternal and/or newborn/child health up to 9 months. ARH&R policy and strategic plan have been drafted and are in process to be approved. For SGBV, 2 one stop centres are operational (Gihundwe, Kacyiru) and 2 more (Nyagatare, Rubavu) will be opened by the end of the year 2011.

## **6. Strengthening of Referral Institutions**

The institutionalization of RBC (Rwanda Biomedical Centre) is ongoing and the law creating RBC has been enacted, operationalization is also ongoing. CHUs have been equipped with CT-Scan machines and KFH has been equipped with MRI. Several district hospitals have been equipped with digital X-Ray machines.

### **7. Strengthening Institutional Capacity**

The e-Health strategic plan and the National e-Health Enterprise Framework are being progressively implemented. The new HMIS software has been upgraded, and the management of data continued its improvement at district level. Also, the Health Resource Tracking Tool (HRTT) is progressively developed and used, as well as the DSST (District System Strengthening Tool). Several SOPs have been developed and approved, in order to improve the quality of services and to harmonize methodologies. Decentralization is still ongoing.

### **8. Citizen Report Card, period 2010**

The CRC study was commissioned in 2010 by the Ministry of Local Government and conducted by the Rwanda Governance Advisory Council. The core aim of the study was to provide public agencies and policy makers with systematic feedback from users of public services regarding the quality and adequacy of public services being delivered at the grassroots

For Health service delivery, the report statistically demonstrated that citizens generally seek medical services as stated by 70%, wherein the highest percents were in the East (80.5%), North (74.3%) and west (65.9%). For those that did not seek medical services only 4.4% cited low financial capacity as the reason with the majority 66% citing the reason as sound health.

The biggest percent (91.2%) sought medical treatment while the smallest percent (6%) sought community based health insurance, Furthermore; it was observed that most of the services were acquired from hospitals and health centres, as stated by 8.8% and 83.4% respectively.

## INTRODUCTION

This report presents the realizations of the second year of HSSP-II implementation. The objective of the HSSP II is to operationalise the EDPRS in the Health Sector to help attain national priorities and international targets, including the Millennium Development Goals (MDGs), which Rwanda is committed to achieving.

### Purposes:

- To provide a logical framework of prioritized objectives, outputs and activities for the Sector;
- To plan for the Sector as a whole, based on previous achievements and needs still to be met, as well as on the available resource envelope;
- To ensure all stakeholders have a common vision for the Sector's development;
- To clarify the roles of stakeholders and promote coordination so that partners can combine resources (human, financial, logistical, etc.) to reduce duplication and promote synergies.

The programme areas of the HSSP-II are categorised along 2 axis to reflect the revised focus of the Health Sector:

a) **Client-oriented service delivery:** contains all objectives and outputs directly related to improving the health of the people. These objectives are:

1. To improve accessibility to, quality of and demand for Maternal Health, Family Planning, Reproductive Health and Nutrition Services;
2. To consolidate, expand and improve services for the treatment and control of diseases;
3. To consolidate, expand and improve services for the prevention of disease and promotion of health.

b) **Systems-focused components (strategic programs),** containing objectives and outputs that provide an enabling environment for service delivery to be optimally effective and efficient (health system strengthening). The **7 strategic programs** are cross-cutting issues related to health system strengthening. Each program contains a system strengthening program objective, as detailed in the table below:

| <b>Strategic program area</b>  | <b>System strengthening program objective</b>   |
|--|---|
| 1. Institutional capacity  | To strengthen the sector's institutional capacity   |
| 2. Human resources for health  | To increase the availability and quality of human resources   |
| 3. Financial accessibility   | To ensure financial accessibility to health services for all and sustainable and equitable financing of the health sector |
| 4. Geographical accessibility  | To ensure geographical accessibility to health services for all   |
| 5. Drugs, vaccines and consumables   | To ensure the (universal) availability and rational use at all levels of quality drugs, vaccines and consumables          |
| 6. Quality assurance   | To ensure the highest attainable quality of health services at all levels   |
| 7. Specialised Services, National Referral Hospitals and Research capacity | To strengthen specialised services, National Referral Hospitals and research capacity                                     |

**Levels of interventions:**

**Family-oriented community based services:** consist of what families and communities can practice by themselves when provided with information and education by health workers. These interventions include mostly preventive and promotive measures as well as some management of neonatal and childhood illnesses. Most of activities are carried out by the Community Health Program, through Community Health Workers (CHWs).

**Population-oriented schedulable services:** include disease-prevention services delivered to all individuals. Delivery strategy includes both periodic outreaches to communities and/or scheduled services at health facilities (Minimum and complementary package of health care).

Family and Population oriented services basically constitute the Primary Health Care package, and PHC usually takes 75% of the total budget allocated to health.

**Individual-oriented clinical services:** include all types of individual curative care and delivery services that need to be offered by trained healthcare professionals in a healthcare facility. These interventions are offered in a continuous manner so that they can respond to unpredictable health emergencies.

HSSP-II contains new initiatives, which include: PBF, CBHI, Community Health, Accreditation of Health Services, Improvement of Health Education, Quality emergency transportation, Development of SWAp, Continuing the Decentralization process.

In HSSP-II, Family Planning is a top priority in order to reach the ambitious target set for fertility. Maternal health still receives more attention. **Family planning, maternal, child health, and nutrition** harbor the majority of essential targets in Vision 2020, MDGs, EDPRS and CPAF, as well as the SBS triggers.



HSSP-II also emphasizes **non-communicable diseases and injuries**, which are increasing the burden of disease, and specific attention is paid to **promoting healthy lifestyles and preventing disease** with an emphasis on promoting hygiene and addressing unhealthy behaviors (such as drinking alcohol, smoking, dangerous driving, eating unhealthy diets, and unsafe sex) through community health workers and mass media campaigns.

In accordance with the EDPRS, HSSP-II also stresses **good governance**, in order to improve management and coordination of all sector stakeholders. Finally, a **Health System Strengthening Program** is being developed using the Health system building blocks.

### **Monitoring and Evaluation Framework**

In order to measure and analyze the success of HSSP-II interventions in reaching outcomes and targets, a set of annual and periodic indicators have been developed through consultations with all stakeholders, and different joint assessments are organized:

**a) Sector Performance Reviews** are undertaken annually as part of Joint Health Sector Reviews (JHSR).

**b) The Joint Health Sector Review (JHSR)** is organized twice a year and is a forum agreed upon between the Government of Rwanda and Development Partners, in which a deep analysis of performance is carried out for the implementation of EDPRS actions and policy matrix and an assessment of the CPAF targets and policy actions.

**c) Mid Term Review of the HSSP II and RDHS 2010:** The HSSP II MTR is conducted to evaluate achievements made during 2009-2011 period. The results of the review will be published in Quarter I 2011-2012 and will provide basis for the development of EDPRS II and HSSP III. **The RDHS 2010** has been conducted and preliminary results have been disclosed for some health indicators (MCH, Malaria, and Nutrition). The final report will be published at the end of 2011.

**d) Citizen Report Card study (CRC):** this study is organized by Rwanda Governance Advisory Council (RGAC). The core aim of the study was to provide public agencies and policy makers with systematic feedback from users of public services regarding the quality and adequacy of public services being delivered at the grassroots.

**e) Evaluation of the Ministry Performance Contract:** this evaluation is new and started to be systematic with the fiscal year 2010-2011: A team from the President's Office, PMO and MINECOFIN evaluates achievements against the performance contract signed by Ministers. It has been conducted during Q1/2011-2012.

**Table 1 : Sector Performance Indicators, HSSP III**  
**SECTOR PERFORMANCE INDICATORS HSSP I + II, 2005 – 2011**  
 (Baseline 2005 – 2011 and targets 2012 and 2015)

| INDICATORS   | BASELINE<br>2005 | MTR<br>June 2008      | MTR<br>Aug 2011        | TARGET<br>2012 | TARGET<br>2015 |
|--|------------------|-----------------------|------------------------|----------------|----------------|
| Source of Information  | DHS2005          | I-DHS                 | DHS2010                | EDPRS          | MDGs           |
| <b>IMPACT INDICATORS</b>   |                  |                       |                        |                |                |
| Population (Million)   | 8.6 M            | 9.31 M                | 10.4 M                 |                |                |
| Infant Mortality Rate / 1000   | 86               | 62                    | 50                     | 37             | 28             |
| Under Five Mortality Rate / 1000   | 152              | 103                   | 76                     | 66             | 47             |
| Maternal Mortality Rate / 100.000  | 750              | NA                    | Forthcoming            | 600            | 268            |
| Prevalence of underweight (Wt/Age)   | 18               | NA                    | 11                     | 14             | 14.5           |
| Prevalence of Stunting (Ht/Age)  | 51               | NA                    | 44                     | 27             | 24.5           |
| Prevalence of Wasting (Ht/Wt)  | 5                | NA                    | 3                      | 2.5            | 2              |
| Total Fertility Rate (%)   | 6.1              | 5.5                   | 4.6                    | 4.5            |                |
| <i>Contraceptive Prevalence Rate among married women (modern methods)</i>              | 17               | 36                    | 45                     | 70             |                |
| <b>OUTCOME INDICATORS</b>  |                  |                       |                        |                |                |
| <i>% Births attended by skilled HW/HF</i>  | 39               | 45                    | 69                     | 75             |                |
| <i>% PW receiving 4 ANC Visits</i>   | 13               | 24                    | 35                     | 50             |                |
| Caesarian Section Rate %   |                  |                       | 12.5+                  | NS             |                |
| % Women / Men (15-49 yr) reporting condom use in most recent high risk sex intercourse | 26 / 39          | NA                    | 91/92                  | 35 / 50        |                |
| HIV Prevalence Rate in 15-24 yrs %   | 1.0              | NA                    | Forthcoming            | 0.5            |                |
| <i>Number HF with VCT / PMTCT services</i>   | 234              | 374VCT,<br>341 PMTCT* | 404 VCT,<br>434 PMTCT* | 433            |                |
| <i>% HF providing IMCI services</i>  |                  | 80                    | 100                    | 50             |                |
| <i>% children Fully immunized / Measles</i>  | 75 / NA          | 80 / 75               | 90 / 95                | 85             |                |
| <i>% children &lt; 5 yr sleeping under ITN</i>   | 18               | 60                    | 70                     | 90             |                |
| % TB Treatm Success Rate / DOTS  | 58               | 86                    | 85*                    | 95             |                |
| Prevalence of Anemia (children 6-59)   | 56               | 40                    | 38                     |                |                |
| % children 6-59 months, with one dose Vitamin A in last 6 months                       | 69               | +/- 50%               | 108%                   | XX             |                |
| <i>Average OPD attendance / pp / yr</i>  | 0,33             | 0,72                  | 0,95*                  | 0.8            |                |
| <b>INPUT INDICATORS</b>  |                  |                       |                        |                |                |
| # District hospitals / HCs   |                  | 40 / 406              | 42 / 438               |                |                |
| # Community Health Workers (CHW)   |                  | NA                    | 60.000                 |                |                |
| <i>% people living at &lt; 1 hour of HF</i>  |                  | 77                    | NA                     | 80             |                |
| Per capita GDP Growth rate (USD)   | 7.1              | 6.3                   | NA                     | NA             |                |
| <i>% of GOR budget allocated to health</i>   | 8.2              | 9.1                   | 11.5                   | 12             |                |
| Per capita annual GOR expenditure on health (USD)                                      | 6.0              | 11.1                  | XX                     |                |                |
| <i>% Population covered by 'mutuelles'</i>   | 12               | 75                    | 91                     | 91             |                |
| Per capita allocation to PBF (USD)   | NA               | 1.65                  | 1.8                    | 2.0            |                |
| % MOH budget to districts (grant)  | 11.1 (2006)      | 17.9%                 | XX                     |                |                |
| <i>Doctor / Pop Ratio</i>  | 1 / 50.000       | 1 / 33.000            | 1 / 17.240             | 1 / 20.000     | 1 /            |
| <i>Nurse / Pop Ratio</i>   | 1 / 3.900        | 1 / 1.700             | 1 / 1.294              | 1 / 5.000      | 1 /            |
| <i>Midwives / Pop Ratio</i>  | NA               | 1 / 100.000           | 1 / 66.749             | 1 / 20.000     | 1 /            |

Italics = Included in CPAF as part of SBS funding.

\* = MOH Statistical Booklet 2008 and/or Annual report 2010.

**ACHIEVEMENTS  
IN 2010-2011**

## I MATERNAL AND CHILD HEALTH

**Programme objective: To improve accessibility to quality and demand for FP/MCH/RH/Nutrition services**

### I.1 Introduction

The main objective of the MCH unit is to improve the Maternal and Child Health Care, including the reduction of Maternal and Child Mortality, conducting Maternal death audit from health facilities, organization of verbal autopsy, fight against cervical cancer, implementation of emergency obstetric and neonatal care, improvement of availability and accessibility/extension of the coverage of integrated interventions of quality, monitoring and evaluation, reinforce the accessibility to Family Planning services, implementation and strengthening of IMCI program at health facility and community levels, implementation of the strategic plan to eliminate malnutrition 2010-2013, quantification and distribution of nutrition commodities (RUTF, therapeutic milks and CSB), training of health centers and CHW on the protocol for the management of malnutrition.

**Achievements of July 2010 – June 2011**

### I.2 Maternal Health

#### 1. Maternal Death Audit from health facilities

**Table 2: Maternal Death Audit: Main causes of maternal deaths**

| Causes of death          | Nb maternal death | %      | Causes of death                | Nb maternal death | %     |
|--------------------------|-------------------|--------|--------------------------------|-------------------|-------|
| Severe bleeding          | 75                | 38,26% | IO/HIV                         | 6                 | 3,06% |
| Septicemia               | 26                | 13,27% | Amniotic embolism              | 6                 | 3,06% |
| Eclampsia                | 13                | 6,63%  | Anemia associated to pregnancy | 5                 | 2,55% |
| Other infections         | 11                | 5,61%  | Obstructed labor               | 2                 | 1,02% |
| Heart failure            | 9                 | 4,59%  | Other causes                   | 14                | 8,16% |
| Malaria                  | 7                 | 3,57%  | Unknown causes                 | 16                | 7,14% |
| Anesthesia complications | 6                 | 3,06%  |                                |                   |       |

Source: MoH/MCH: Annual report 2010-2011

One hundred ninety six (196) maternal deaths audit reports from hospitals and health centers were reported: the main cause of death is still severe bleeding (38, 26%) and more than 2/3 cases occurred during postpartum period. Many cases of severe bleeding were

due to uterine rupture. The second cause is infections mostly occurring in postpartum period. More than 70% of maternal deaths occurred in district hospitals. 33% of women died before giving birth. 44% of deceased women were aged between 21-30 years. 45% had at least 3 pregnancies. For more than 42% cases, antenatal information was not recorded in files. 35% women died in postpartum period, most of time seen in critical state when it was difficult to resuscitate them.

## **2. Verbal autopsy**

Training on verbal autopsy has started. Nowadays, a total of 259 health providers have been trained in 8 districts. Some of districts trained have already started reporting.

## **3. Cervical cancer**

- A five year strategic plan for prevention, control and management of cervical cancer was elaborated and approved;
- Launching HPV vaccine made on 26-27<sup>th</sup> April by the First Lady;
- Training for 12 health providers from MUHIMA hospital, GITEGA health center and WE-ACTx were trained for screening by VIA and treating pre cancer lesions by cryotherapy. 155 women screened and 10 of them were VIA positive and treated by cryotherapy. Screening by VIA and treatment by cryotherapy is being done routinely;
- Training of trainers took place at WE-ACTx clinic and BURERA district. 12 Health providers from BURERA, RWINKWAVU, RUHENGERI district hospitals and WE-ACTx clinic were trained as trainers.
- Cryotherapy machines for district hospitals and health centers selected ordered and LEEP and colposcopy machines

## **4. Emergency Obstetric Neonatal Care**

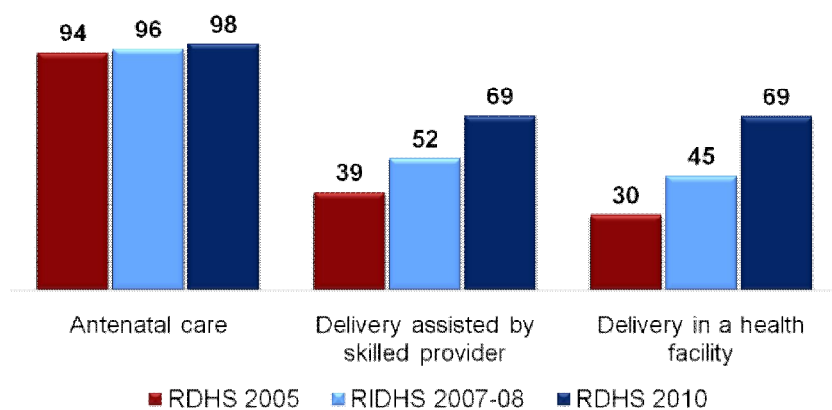
- Training organized for KIBILIZI, MUNINI, RUTONGO, KIBUNGO, NGARAMA, KIZIGURO, RWAMAGANA, REMERA-RUKOMA, KABGAYI, GITWE, KIGEME, KADUHA, RULI, NEMBA, BUTARO, KABUTARE, GAKOMA, KANOMBE, KIREHE, KIBOGORA district hospitals and health centers in their respective catchment area: 476 health providers
- Combined Essential Obstetric and Neonatal Care, Basic and Comprehensive Emergency Obstetric and Neonatal Care manual developed.
- Handbook for EmONC is now available, waiting for validation by TWG;
- Protocols for eclampsia, management of severe bleeding during the pregnancy, prevention and management of infection, prevention and management of obstructive labor developed, waiting for validation

## **5. Neonatology:**

- Establishment of a final report of Baseline diagnosis of neonatal units in the 40 DHs
- Elaboration, and distribution of neonatology standards, protocols and guidelines
- Training on neonatology of 120 health providers from all districts.
- Neonatology materials distributed to health facilities including electronic respirator, incubators, oxygene concentrator, aspirator, radiant overhead lamp, ambu-bag, pulse oxymeter, fetal monitor and delivery table
- Operational monitoring and mentoring units set up in 40 HD.

6. Trends of the main Maternal Health Indicators: RDHS 2010

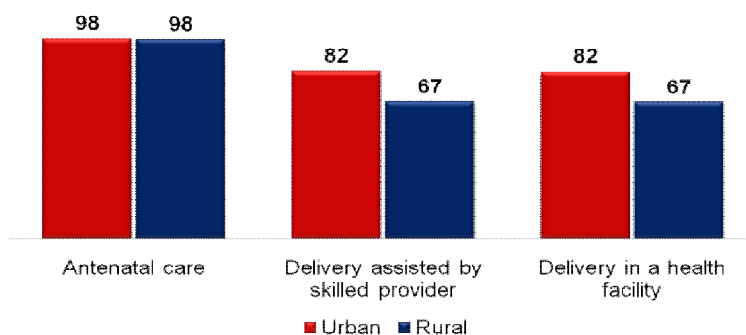
Figure 1: MCH: Trends of MCH indicators: 2005, 2008, 2010



Source: RDHS 2010

There is important and regular improvement in assisted delivery, while ANC remains above 96%

Figure 2: MCH: Maternal indicators by residence



Source: RDHS 2010

While Antenatal care rates are same for Rural and Urban residents, there is an important difference for assisted deliveries, urban residents using more services than rural.

Figure 3: MCH: Utilization of Antenatal care, 4 visits

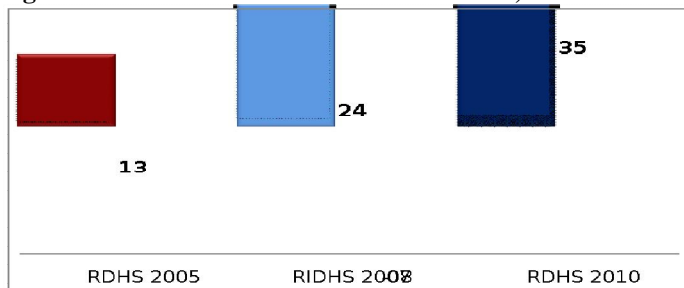
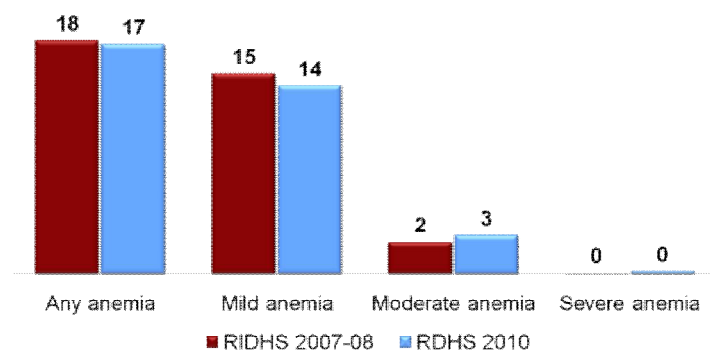


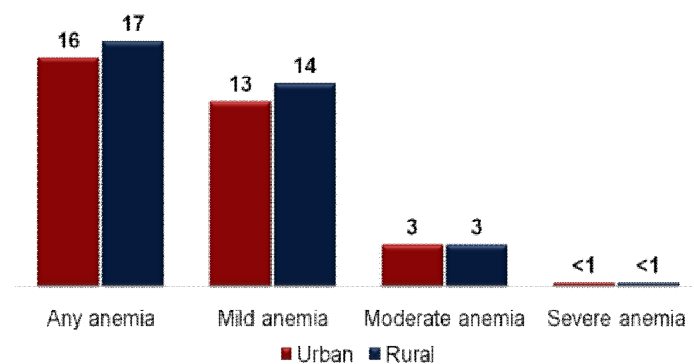
Figure 4: MCH: Anemia among women, 2010



Source: RDHS 2010

While other indicators are improving significantly, anemia rates don't change. Important efforts are still needed to avert this situation. This indicator is defined as: *Women with <7.0 g/dl of hemoglobin have severe anemia, women with 7.0-9.9 g/dl have moderate anemia, and non-pregnant women with 10.0-11.9 g/dl and pregnant women with 10.0-10.9 g/dl have mild anemia.*

Figure 5: MCH:Anemia among women, by residence, 2010  
(No significant difference)



Source: RDHS 2010

### I.3 Child Health

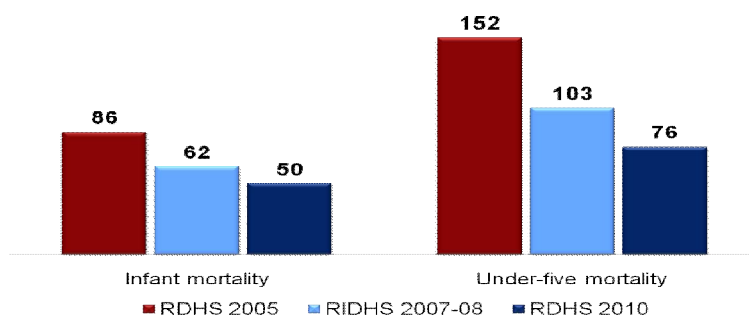
The general objective of the Child Health desk is to contribute in reduction of U5 child mortality from 103 in 2007 to 50 in 2015 (6.6 by year).

#### Child Health high impact interventions implemented in 2010/2011

All activities related to Child health are part of the Child Health policy and accelerated child survival strategic plan. In this report, only the main ongoing activities are

mentioned: Nutrition, Integrated Management of Neonatal and Childhood Illnesses (IMNCI), essential neonatal care in health facilities, neonatal and child death audit in health facilities and at community level (verbal autopsy), early childhood development and Nutrition.

**Figure 6: MCH: Child Mortality rates (/1000 live births)**

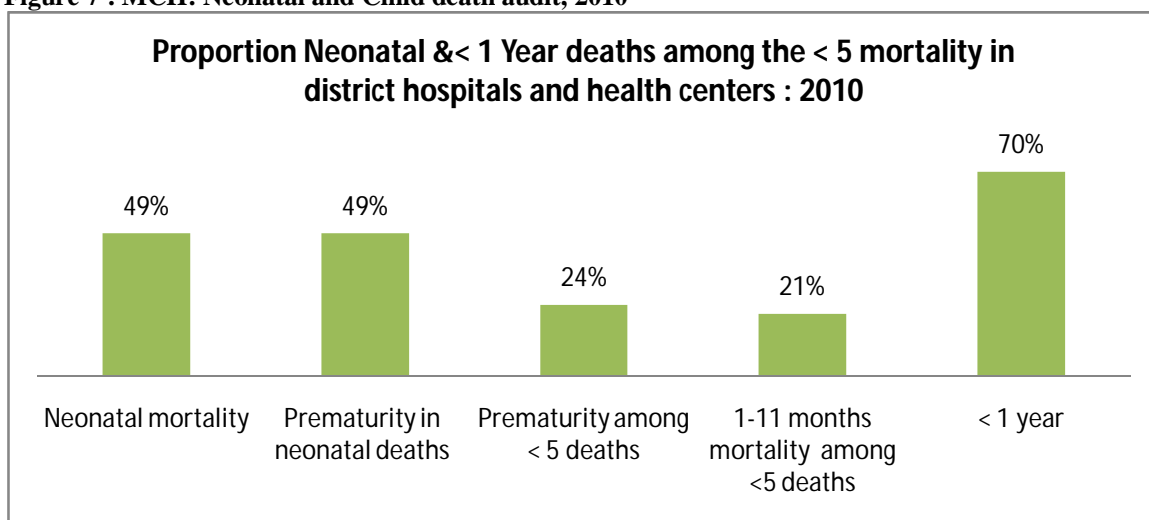


Source: RDHS 2010

**Neoantatal and child death audits from Health Facilities**

This activity was started on end of 2010 by training of two providers from each district hospital on conducting neonatal and child death audit.

**Figure 7 : MCH: Neonatal and Child death audit, 2010**



Source: MoH/MCH annual report, 2010-2011

Reporting started in January 2011: 659 neonatal and 145 child deaths were audited. Findings from the audit are: prematurity represents 47% and low weight at birth 51%. 37% neonatal deaths were referred from health centers after birth. Only 20% of all



neonatal deaths are unavoidable and for 80% something at different levels could have been done to prevent the death

In conclusion: the main causes of neonatal death are neonatal asphyxia (45 %), neonatal infection (25%), other complications related to prematurity (23%) and neonatal abnormalities (7%). **Prematurity and low weight at birth are the main risk factors of neonatal death.** These findings are similar to those from HMIS for prematurity about neonatal and < 5 deaths.

**For child deaths:** 68% children died before 48 hours of hospitalization, the main causes of death are respiratory infections (22 %), others infections (septicemia) and diarrhea 13% respectively, malnutrition (12%) and malaria (8%). At community level: 259 health providers from 8 districts have been trained on conducting verbal autopsy but reporting of child death at community level needs to be harmonized before extension to other districts.

## I.4 Nutrition

**General objective:** To improve the nutritional status of the Rwandan people, prevent and appropriately manage cases of malnutrition.

The nutrition status is still appalling, with high prevalence of **protein-energy malnutrition** and micronutrient deficiencies. According to the 2010 Rwanda DHS, the prevalence of chronic malnutrition among Under five population is 44 % for stunting (height/age) and 11 % for underweight (weight/age) and the prevalence of acute malnutrition was 3 %. (height/weight)

### Achievements of the Nutrition Program 2010-2011

#### Nutrition management

- i. Training of Health Centers and CHW on the protocol of Management of Malnutrition: after the TOT of hospitals on the protocol, health centers have been trained as follows:

| Number of hospitals trained | Number of trained health centers | Number of trained health providers | Coverage    |
|-----------------------------|----------------------------------|------------------------------------|-------------|
| <b>40</b>                   | <b>417</b>                       | <b>1347</b>                        | <b>100%</b> |

- ii. Creation of therapeutic centre in BWEYEYE health centre/ GIHUNDWE hospital: 23 staff has been trained on the protocol for Malnutrition management. The staff was provided with materials/commodities (anthropometric matériel: Balance, culottes and commodities: therapeutic milks (F75 and F100) and RUTF).
- iii. One cup of milk program: MOH conducted a nutrition assessment in 6 districts where the One Cup of milk projects is operational: **BUGESERA, KAMONYI, NYANZA, KARONGI, NGORORERO, and GAKENKE.** The report will be submitted to MINEDUC for further action.

**Behaviour change communication in nutrition (BCC)**

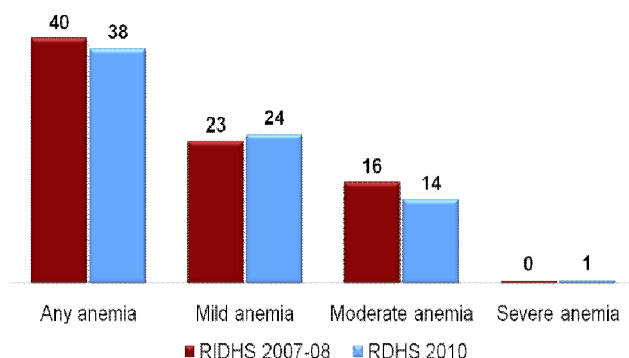
- iv. Nutrition programs on radios (Rwanda, City and contact FM)
- v. Dissemination of Nutrition posters to health facilities

**District plans to eliminate malnutrition (BCC)**

- vi. In October 2010, all the 30 districts developed their 1<sup>st</sup> drafts of plans to eliminate malnutrition. 5 of them contain Home Based Fortification program (KAMONYI, KARONGI, MUSANZE, BUGESERA, KIREHE).
- vii. Food fortification ingredients were prepared, orders finalized
- viii. Creation of food fortification levels: the National Fortification Alliance has set levels that will be used as national standards of Food Fortification. Once the order is approved, the levels will be transmitted to RBS for standards creation.

**Nutrition Status among U5 Children**

**Figure 8: MCH: Anemia among Children aged 6-59 months, 2010**

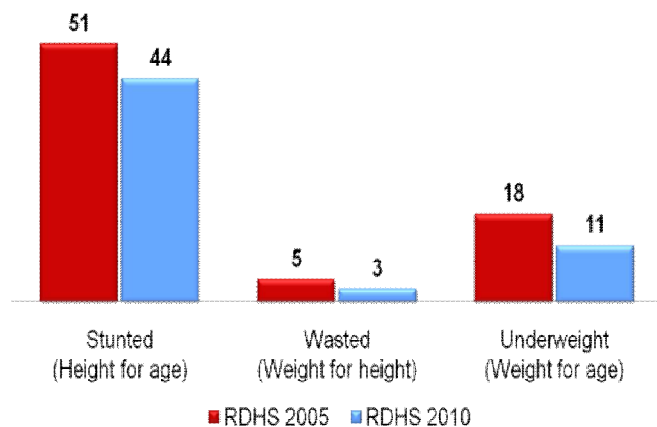


Source: RDHS 2010

Anemia and malnutrition remain important problems.

**Figure 9: MCH: Nutrition status, U5 Children, 2010**

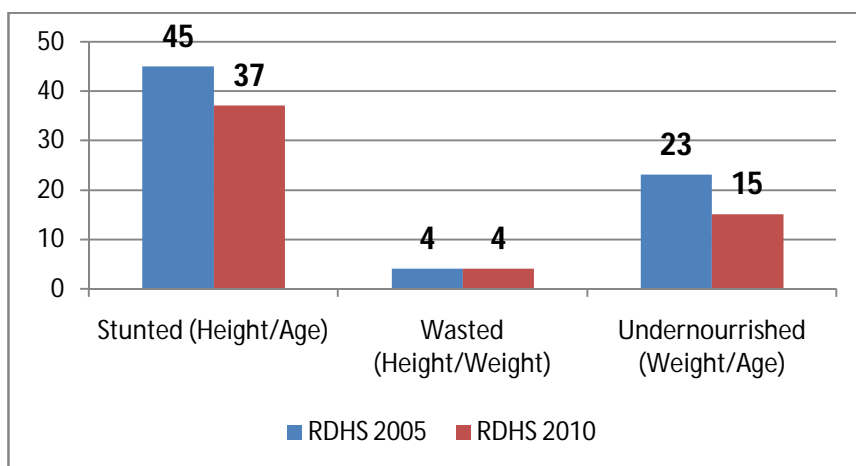
(More than 2 SD below the median of WHO Child Growth Standards adopted in 2006)



Source: RDHS 2010

There is a significant progress in improvement of the nutrition status, but efforts are still needed.

**Figure 10: MCH: Undernourished Children: comparison using WHO standards before 2006**  
 (More than 2 SD below the median of **OLD** WHO Child Growth Standards **before 2006**)



Source: RDHS 2010

## I.5 Expanded Program of Immunization

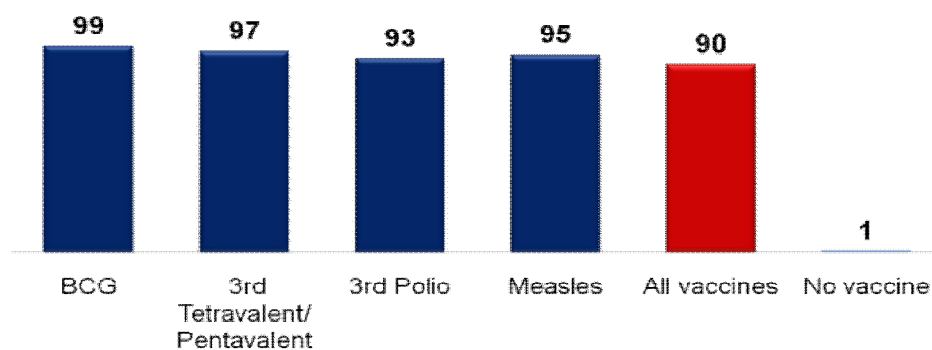
Under RBC, EPI is a division of IHDPC (VPDD: Vaccines and Preventable Diseases Division) and is comprised of three principal components: routine vaccination, supplemental immunization activities, and surveillance of target diseases. Routine immunization targets infants 0-11 months of age and pregnant women, during antenatal care visits. To reach a high proportion of target population, EPI uses the following strategies: integration of immunization services at fixed health centres, re-establishment of outreach strategy within a health catchment's areas and catch-up campaigns.

Since 2005, Reach Every District approach (RED) was introduced in all districts. In 2007, distribution of impregnated treated nets (ITN) was integrated with immunization services at health centres. In August 2010, a joint team from the Ministry of Health and WHO conducted an immunization survey in 4 districts (Northern Province) which had a very low immunization coverage. Findings of the survey were as follows:

- The proportion of under one year children was 2.6% (survey) instead of 4.1% as reported by health management information system (HMIS);
- The number of children < 1 year old was 31588 (survey) compared to 53336 estimates used by HMIS ;
- Pentavalent 3: coverage was 100% (survey) compared to 66% as reported by HMIS.

The low proportion of children < 1 year of age (2.6% of the total population) is probably the result of the improvement of Family Planning coverage by use of contraceptive methods which passed from 5% in 2002 to 51% in 2010.

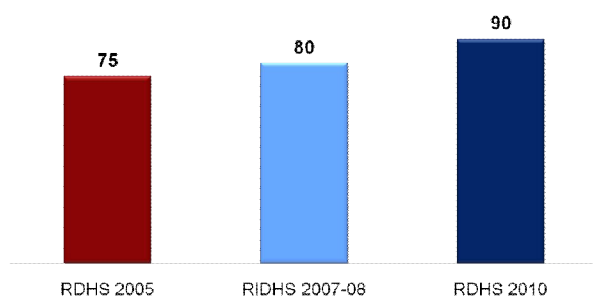
**Figure 11: MCH: Immunization coverage**



Source : DHS 2010

Percentage of children aged 12-23 months who received specific vaccines at any time before the survey. The % of children fully immunized increased significantly from 2005.

**Figure 12: MCH: Trends of Full vaccination, Children aged 12-23 months, 2010**



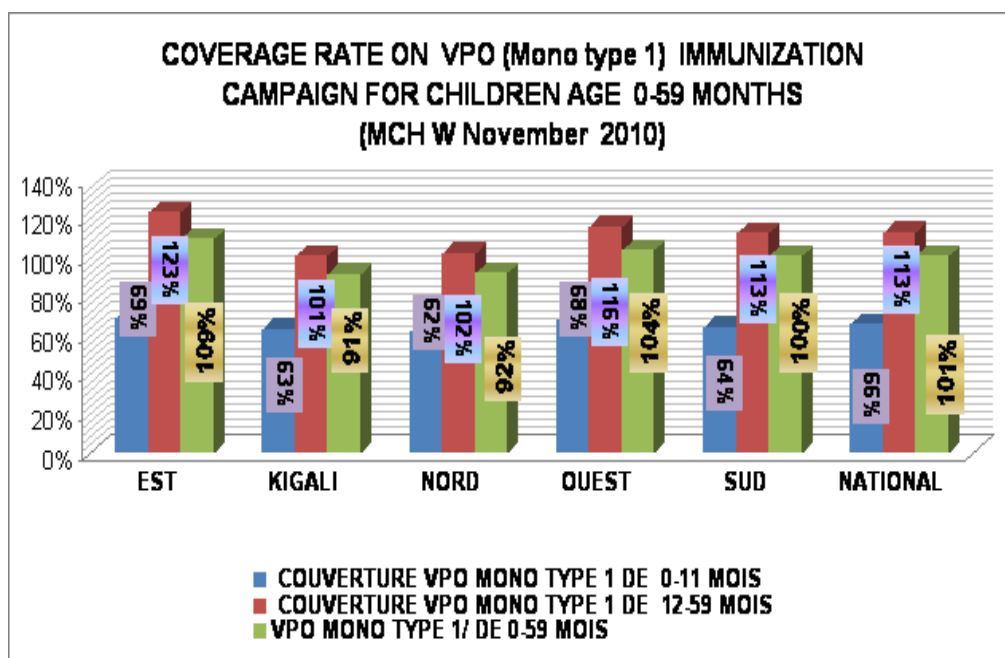
Source: RDHS 2010

**EPI Target disease surveillance**

Mainly three EPI targeted diseases are under surveillance. Those are:

- Poliomyelitis
- Measles
- Maternal and Neonatal Tetanus
- Other vaccine Preventable diseases are under surveillance but not directly linked to EPI ( Paediatric Bacterial Meningitis)

Figure 13: MCH: Polio Vaccination coverage, 2010-2011



Source: RBC/VPDD annual report, 2010-2011

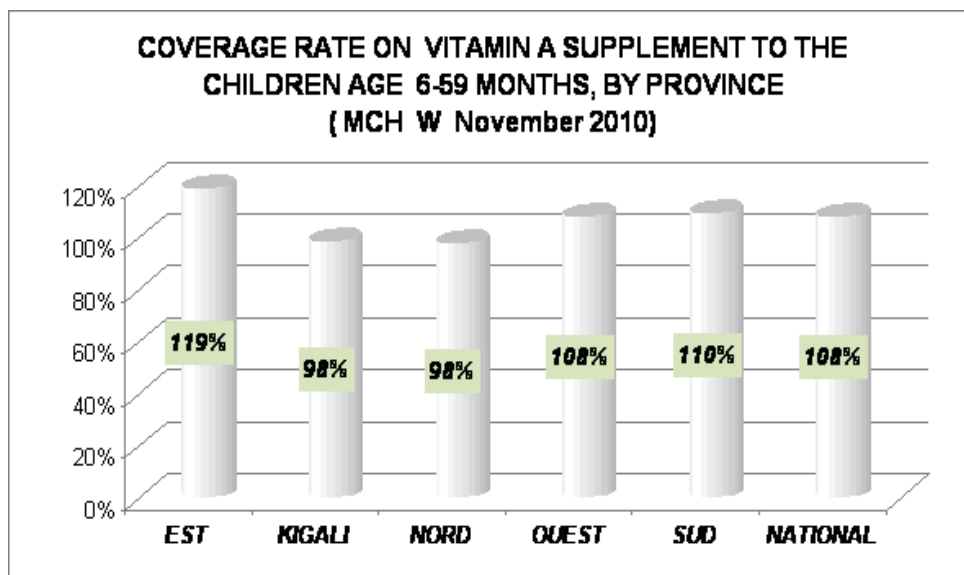
### Supplemental Immunization Activities combined with MCH Week

Targets: 1.5 million children for vitamin A supplementation; 1.3 million children aged 12-59 months and three million school children under the age of fifteen for deworming. Over 300,000 pregnant women for anti-tetanus immunization and iron/folic acid and 49,924 women within the 6 week postpartum period to receive vitamin A supplementation and deworming tablets

### Vitamin A supplement coverage

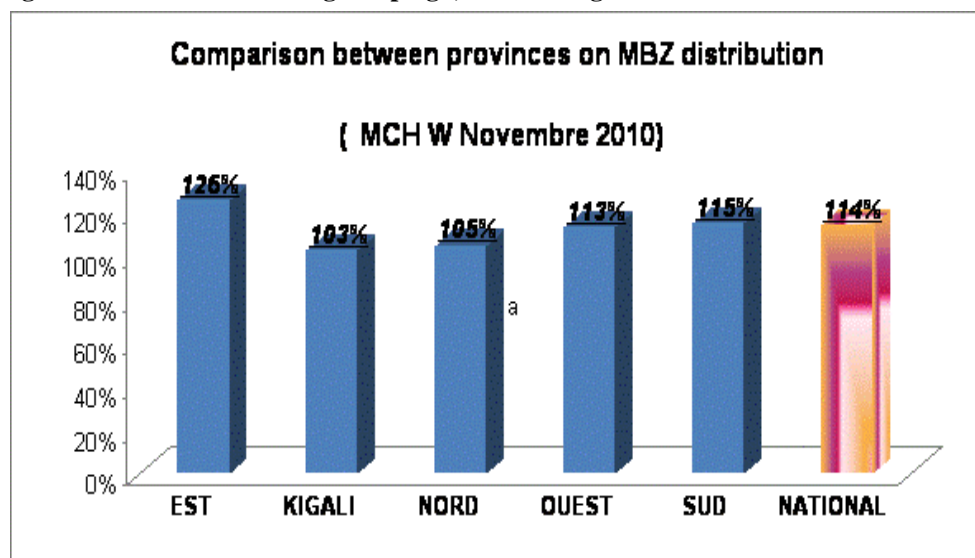
During MCH Week campaign, Vitamin A is distributed to U5 children to prevent deficiency causing night blindness and physical vulnerability, especially under five children that often suffer from diarrhea, respiratory infections and stunted growth.

Figure 14: MCH: Vitamin A coverage, MCH week



Source: RBC/VPDP annual report, 2010-2011

Figure 15: MCH: Deworming campaign, Children aged 12-59 months

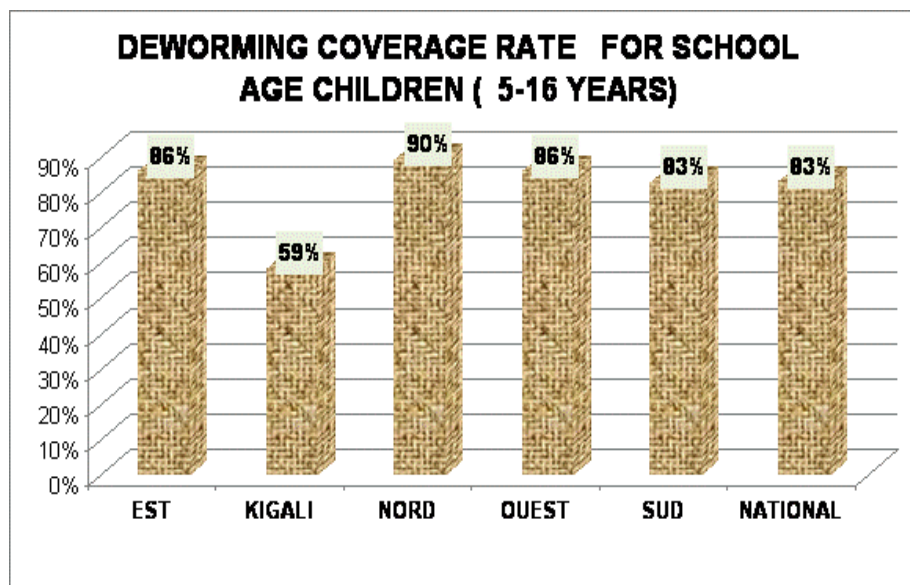


Source: RBC/VPDP annual report, 2010-2011

### Deworming coverage rate among the school age children

Concerning deworming in school aged children, the national coverage is 83%. It is worth to know that the mobilization for this target group is not easy MCH week happened school holidays and children were out of the control of their teachers.

Figure 16: MCH: Deworming campaign in Schools



Source: RBC/VPDP annual report, 2010-2011

### V.3.8 Launching of HPV vaccine (Kanyinya, Shyorongi, 26 April 2011)

The national launching ceremony was conducted by the First Lady on 26 April 2011 at Kanyinya (Shyorongi), District Nyarugenge in Kigali City. (see photo on cover page)

Table 3: MCH: HPV Vaccination coverage in Provinces

|                | Province/City name | Girls in school |            |      | Girls out of school (aged 12 yrs) |       |    |
|----------------|--------------------|-----------------|------------|------|-----------------------------------|-------|----|
|                |                    | Expected        | Vaccinated | %    | Expect.                           | Vacc. | %  |
| 1              | Kigali City        | 9180            | 8691       | 95   | 237                               | 189   | 80 |
| 2              | Eastern Province   | 20872           | 20196      | 97   | 2083                              | 711   | 34 |
| 3              | Southern Province  | 23644           | 23300      | 98.5 | 531                               | 347   | 65 |
| 4              | Northern Province  | 18489           | 18135      | 98   | 493                               | 288   | 58 |
| 5              | Western Province   | 21956           | 21430      | 98   | 1369                              | 601   | 44 |
| National total |                    | 94141           | 91752      | 97   | 4751                              | 2136  | 45 |

Source: RBC/VPDP annual report, 2010-2011

The campaign targeted both adolescent girls in primary school (P6) and 12 year aged girls out of school. The HPV vaccination campaign was conducted nationwide with much higher coverage among girls in school (97%) than those of out of school (< 50% coverage).

## I.6 Family Planning

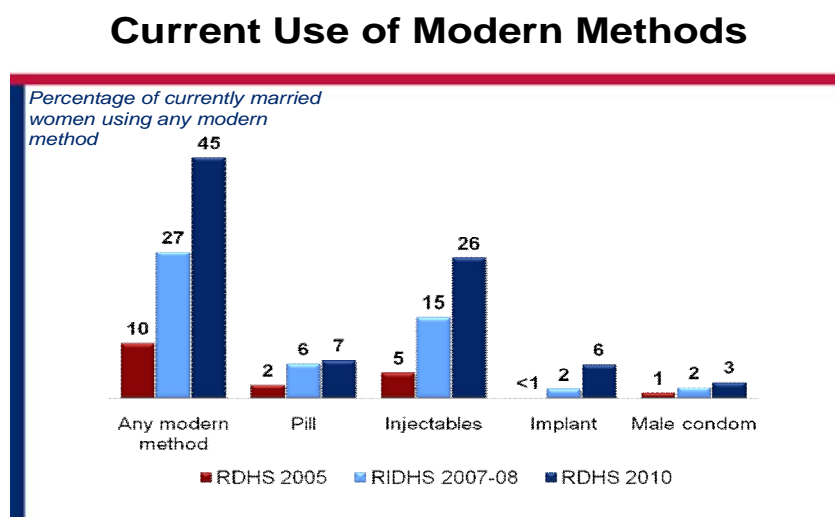
### Achievements in 2010-2011

#### Reinforce the accessibility of family planning services

- Community Based Provision (CBP) of Contraceptives by CHWs being implemented: in the pilot phase: 3,263 clients were served in the 3 Districts, RUSIZI, KICUKIRO and GATSIBO (41% injectables, 32% condoms, 25% pills and 2% cycle beads):
- FP OJT training is going on in RULINDO and GICUMBI Districts; 300 FP providers (from HUYE, NYANZA, NGORORERO, GICUMBI, RULINDO, BURERA, GASABO, GATSIBO, KAYONZA, RWAMAGANA and NGOMA) have been trained in FP and in LTMS, 800 IUDs have been inserted; the promotion of IUD use, the trainings have been done in above 11 districts.
- Improving of the long term methods in FP services especially IUDs. MOH is delivering 450 IUDs Kits to health facilities (Publics and privates);
- Non scalpel vasectomy with cauther services: Medical doctors were trained as master trainers who trained 12 MDs and 18 nurses in the Northern Province on how to perform NSV.

Current situation on Family Planning Indicators:

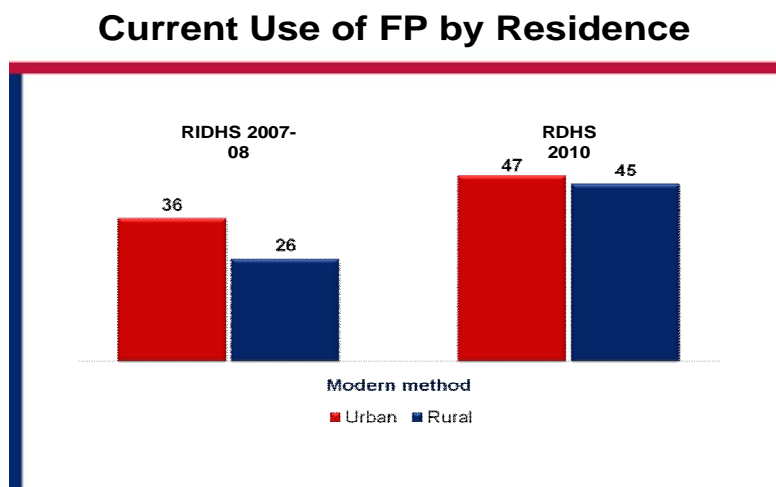
Figure 17: MCH: Utilization of Modern contraceptive methods



Source: RDHS 2010

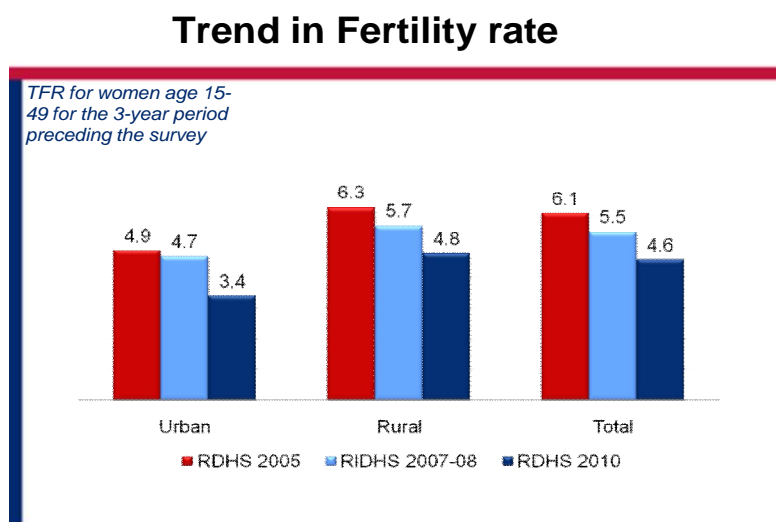


Figure 18: MCH: Utilization of Modern contraceptives by residence



Source: RDHS 2010

Figure 19: MCH: Total Fertility Rate



Source: RDHS 2010

## I.7 Adolescent Sexual and Reproductive Health

### Objectives of Adolescent Sexual and Reproductive Health:

- (1) To increase knowledge about reproductive and sexual health among youth and adolescents
- (2) To encourage Adolescents to adopt a positive attitude in reproductive health (RH), especially in order to reduce the incidence of STIs, the prevalence of HIV and unwanted pregnancies

(3) To increase the use of RH services in public and private health institutions. So far, only supervision of the 28 Youth Friendly Services has been done, while the preparation of the Adolescent Reproductive Health policy and Strategic Plan has started.

**Main Achievements:**

1. Appointment of a functional technical working group made of 22 partners and meeting every month;
2. Supervision and evaluation of all youth friendly centers;
3. Elaboration of the Health care providers manual for the ASRH&R services;
4. Design of the 12+ program;
5. Elaboration and validation of manuals for the 12+program;
6. Elaboration of the ASRH&R policy and strategic plan: documents drafted: to be validated by the MOH before submission to the Cabinet;
7. Elaboration of sensitization tools for the HPV vaccine campaign;

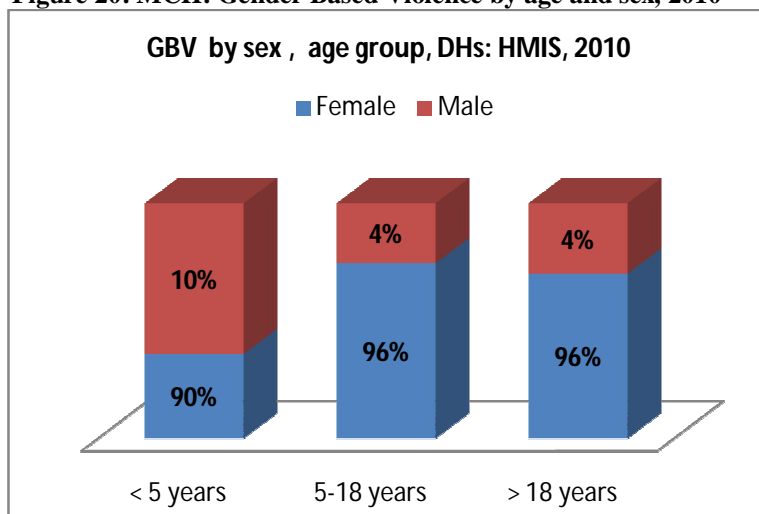
**I.8 Sexual and Gender Based Violences (SGBV)**

**Table 4: MCH Types of Gender Based Violences (National Police**

| Types of violence                                     | Year 2009 | Year 2010 |
|---|-----------|-----------|
| Women battered by husbands                            | 388       | 430       |
| Men battered by their wives                           | 84        | 94        |
| Women murdered by their men                           | 38        | 83        |
| Men murdered by their wives                           | 31        | 60        |
| Women who committed suicide because of their husbands | 9         | 20        |
| Men who committed suicide because of their wives      | 18        | 31        |

Source: National Police, 2010

**Figure 20: MCH: Gender Based Violence by age and sex, 2010**



Source: HMIS, 2010

### **Achievements in 2010-2011**

1. Validation of the policy and strategy in May 2011 and submitted to Cabinet.
2. 42 pools of national trainers and 160 District trainers from all DHs have been trained
3. 38 S/GBV officers deployed in District Hospitals
4. **600** Health providers have been trained from 14 Districts, 100 Police Officers, and 125 members of GBV committees in Eastern and Western Provinces.
5. 1129 CHW have been trained in RUSIZI district to support GBV interventions through One Stop Center (Sensitization at sector level - 6 sectors of RUSIZI District)

### **I.9 Community Health Program**

Community Health interventions/programs include: community performance based financing (community PBF), community integrated management of childhood illnesses (C-IMCI), community growth monitoring of under five, community management of maternal and neonatal health, technical and financial support to community health workers (CHWs) cooperatives, and community health information system (C-HIS) including phones for health (P4H).

#### **a) Community PBF**

Impact evaluation study done by SPH in 18 districts, 4 models applied (supply, demand, demand + supply and control); ToT for national, district and sector levels in 18 districts under impact evaluation.

#### **C-PBF Funds transferred**

- ▶ Com PBF for the first and second Quarter 2010: **222,304,560 Rwf** ;
- ▶ Com PBF for third Quarter 2010: **449,705,824 Rwf** ;
- ▶ Com PBF for the fourth Quarter 2010 with the TB amounts: **1,892,485,349 Rwf** ;
- ▶ The Total amount for Com PBF transferred in 2010: **2,564,495,733 Rwf**.

#### **b) Rapid SMS and mUbuguzima**

District level : Modeling of Rapid SMS system completed in Musanze District, Training of CHWs(ASM) and supervisors . 16 additional districts were trained on RapidSMS and mUbuguzima since May 2011, but post training feedback meeting in held in Musanze only

#### **c) CBP / Family Planning**

Pilot phase started: ToT of DH and HC supervisors, FP supervisors at DH and Nurses at HC in 3 districts (Gatsibo, Rusizi and Kicukiro). Community Based Provision training scaled up in 13 districts, with training of trainers. Training of CHWs in those districts planned for the next fiscal year.

**Table 5: MCH: Community based provision of FP in 3 pilot districts**

| Month-Year | Depo provera | Pills | Condoms | Cycle beads |
|------------|--------------|-------|---------|-------------|
| Dec 2010   | 1137         | 606   | 773     | 21          |
| Jan 2011   | 3189         | 1369  | 1359    | 37          |
| Feb 2011   | 4380         | 1969  | 1570    | 50          |
| Mar 2011   | 5893         | 2709  | 1521    | 44          |
| Apr 2011   | 8132         | 3120  | 1691    | 74          |
| May 2011   | 9119         | 4379  | 2027    | 79          |
| Jun 2011   | 8404         | 4653  | 1992    | 64          |

**d) CBNP (Community based Nutrition Program)**

**Table 6: MCH: Nutrition status using MUAC measurement**

| 1                     | 2  | 3   | 4                                |
|-----------------------|--|---|----------------------------------|
| Year                  | U5 children U5 with moderate malnutrition (Yellow color) | U5 children with severe malnutrition; (Red color) | U5 children without malnutrition |
| July 2010 - June 2011 | 18,101   | 2,112   | 741,957                          |
| July 2009 - June 2010 | 27,160   | 3,744   | 472,924                          |

**Other activities:**

Distributed weighing scales (10.266) in all villages (via DHs).

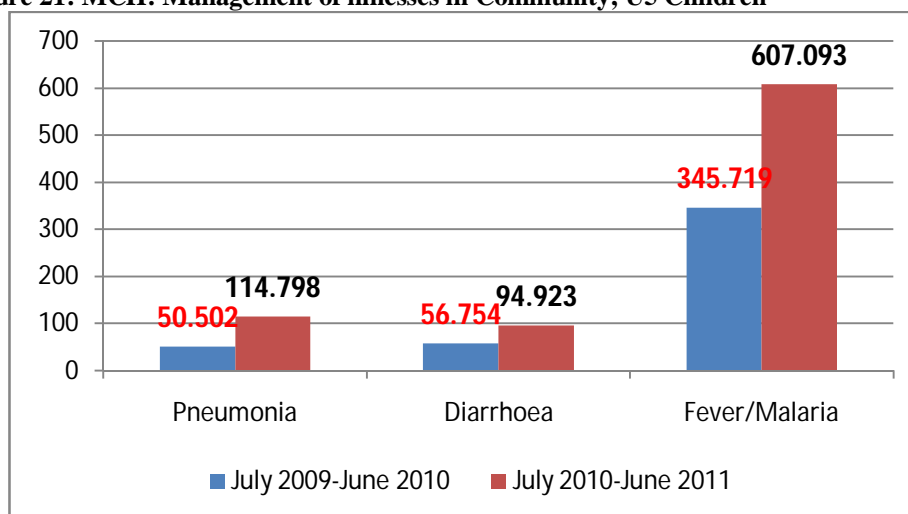
Number of CHWs trained on the protocol of nutrition and CBNP (2010-2011): Bugesera: 2.321 Kamonyi: 1.268 Ngororero: 1.676 Nyabihu: 1.796 Ruhango: 2.106 Rusizi: 2.384. Scale up the CBNP activities made in all districts.

Training of 120 trainers on CBNP/IYCF at district hospital level.

Training of 2 trainers on CBNP/IYCF in each Health center.

Training of 30 000 CHWs on CBNP/IYCF planned for next fiscal year

Figure 21: MCH: Management of illnesses in Community, U5 Children



Source: SIS-Com, 2010-2011

Community IMCI package is now implemented in 30 districts through training of Community Health Workers; refresher training in 18 districts by June 2011.

Refresher training on RDT organized in Gisagara, Nyaruguru, Nyamagabe, Ngoma, Kirehe, Nyamasheke districts (6189 binomes trained)

Refresher training with formative evaluation made in Huye, Nyanza, Rusizi, Ngororero, Rubavu, Musanze, ngororero, Nyabihu, Ruhango. (7,704 trained already) and RDT is integrated in the training manual of C-IMCI

Plan to train 452 TOT, to be trainers for 13045 CHWs on RDT

### Community Maternal and Neonatal Health (Community MNH)

Community MNH strategy has been developed with the aim at reducing the maternal and neonatal mortality with focus on sensitization and support to pregnant women and postnatal care but NOT assisting them to deliver at home. For this purpose, CHWs/ASM in 6/30 districts were trained. This means 2433 CHWs out of 15000 trained on HBMNHC.

During the period of July 2010 – June 2011, some 150,207 pregnan women on labor were accompanied by CHWs to deliver in Health Facilities, while 19,248 pregnant women were accompanied to Health center for a pregnancy related risk factor.

### Community Health Workers' Cooperatives: activities achieved are:

TOT's on cooperative financial management and business planning: over 2,236 participants from 172 cooperatives were trained;

Follow up made to speed up distribution of PBF funds due to delays observed in the transfer process, and also to ensure that PBF funds are utilized for their planned activities.

## **II PREVENTION, TREATMENT AND CONTROL OF DISEASE**

**Programme objective: To consolidate, expand, and improve services for the prevention and treatment of disease**

### **II.1 Health Promotion**

In Rwanda, activities related to health promotion are carried out as added-on activities not really integrated in the package of health centers nor the complementary activities dedicated to district hospitals. The policy recognizes the need for collaboration amongst all stakeholders and partners in addressing the broad determinants of health to ensure equity and quality, since informed opinion and cooperation on the part of the public are essential for the improvement of the health of the people.

Information on disease prevention has improved, but more can be done to encourage people to adhere to healthy lifestyles. With more diseases prevented, costs for treatment and workload in health facilities will go down.

#### **Mission in terms of Health Promotion:**

In terms of Health promotion, the GoR is committed to addressing the prevention, care, treatment, rehabilitation and impact mitigation of disease determinants and the protection of the basic needs and human rights of all citizens, their families and dependents, through advocacy, counseling, care, education, resource mobilization through the multi-sectorial approach including non-health sectors

### **II.1.1 Achievements of the Environmental Health**

Under MDG7, Environmental Health services contribute mainly to the reduction of child mortality, eradication of extreme poverty and hunger (malnutrition), malaria, and fatal consequences of AIDS through prevention of diarrheal diseases, intestinal parasites.

#### **Training**

1. Pre-service training for 671 students and 56 lecturers from five nursing and midwifery schools on healthcare waste management, injection safety and handwashing. Those items were integrated into KHI curricula for Anesthesia, Medical Laboratory, Dentistry, General Nursing and Environmental Health departments.
2. Onsite training for 418 environmental Health Officers and in charge of Community Health Workers on healthcare waste management and hand washing working in Hospitals and affiliated Health Centers; 166 Environmental Health, maintenance technicians and waste handlers on the use and maintenance of Multipurpose separated waste pits; 950 Health workers in different Hospitals and 201 waste handlers in

collaboration with JSI/RISP on injection safety and health care waste management ; 108 incinerator operators on the use and maintenance of incinerators; 40 Trainers and 35 M&E data collectors of injection safety at hospital level; 100 ToTs in five start up Districts on Community Based Environmental Health Promotion Programme (CBEHPP)

## **2. Supportive Supervision/inspection**

Supervision in 22 hospitals and 132 affiliated health centers on healthcare waste management, injection safety and handwashing; Inspection of 50 hotels and 45 restaurants, in collaboration with the National Hygiene inspection team, 250 food establishments were inspected in Kigali city

## **3. Infrastructures construction, commodities supply and distribution, job Aid and service delivery**

Coordinating appropriate incineration of 320,160.8 kg of expired pharmaceutical products and distribution of 6800 liter of alcohol and 1800 pissettes for handwashing distributed in 20 hospitals and affiliated health centers for hand disinfection.

Coordination of construction of 15 modern multipurpose separated waste pits for 15 health centers and provided 1700 kit of Personal Protective Equipment and 1100 waste bins in all health facilities.

Distribution of injection safety commodities (needles, syringes, etc) for(home based injections for diabetic patients in Kabgayi hospital; 2000 posters for hand washing with soap distributed to district hospitals during MCH week; 600 food safety booklets to central and decentralized local government; Establishment of 12805 Hygiene Clubs (79%) at umudugudu level; Development of training manuals for EHO and guidelines for Community Hygiene Clubs and hygiene committees distributed in 30 Districts.

## **II.1.2 Information, Communication, Education (IEC)**

The Rwanda Centre for Health Communication (RCC), currently a division of RBC, has been created to promote and coordinate all initiatives and activities related to health communication and behavioral changes about health (IEC/BCC). All IEC activities are planned and carried out by MoH agencies, with the technical collaboration of RCC. The main IEC achievements have been made in the following areas:

- a) Reduced sexual transmission of HIV/Prevention: BCC-Mass Media: 20 articles on PMTCT, PEP services, Male Circumcision, VCT, Mutuelles de santé. Published in two major leading newspapers: The New Times and Imvaho Nshya, 468 poster and 10,000 booklets on HIV testing and Condom promotion, 36 episodes of radio broadcasting, STI, GBV, HIV post-exposure prophylaxis, etc.
- b) Promotion of Hygiene: Hygiene behaviour change communication (HBCC) and awareness materials were developed and distributed in 6 districts, promotion of hygiene through audio-channels (2 audio messages and 2 Bitera Kumenya
- c) Malaria: production of 3 documentary films and 5 community sketches

- d) BCC/Nutrition: Dissemination of Nutrition posters in health facilities
- e) Training: 160 Media workers were trained on health issues such as HIV, PMTCT new protocol, STI, Condom use, PF, Reproductive Health and GBV.

## **II.2 COMMUNICABLE DISEASES**

### **II.2.1 Malaria**

The goal of the Rwanda National Malaria control strategic plan is to contribute to the improvement of the health status of the population and the fight against poverty by reducing the burden due to malaria. The main objective is to scale up current interventions and consolidate achievements in order to reach the malaria pre-elimination phase in Rwanda by 2012.

In 2011, the Malaria Division in collaboration with all in-country malaria partners and stakeholders conducted the Malaria Program review (MPR) with the support of 8 external experts in order to undertake a review of the achievements, the enabling factors in terms of strategies and activities and define the gaps between what was planned and what was implemented.

The main MPR findings are: extraordinary progress in the fight against malaria in Rwanda: 70% decline in malaria incidence between 2005 and 2010; 60% decline in outpatient malaria cases between 2005 and 2010; 54% decline in inpatient malaria deaths between 2005 and 2010; and 66% decline in malaria test positivity rate (TPR) between 2001 and 2010. However provincial and district variations in malaria control were observed.

#### **Key achievements:**

##### **a) Prevention of malaria**

The MSPs objective aims at achieving universal coverage of LLIN for all age groups (1 LLIN per two people in a household) by 2013 as part of an integrated vector management strategy

The Rwanda program uses only WHOPES approved LLINs. Rectangular nets are distributed through routine EPI and integrated vaccination campaigns for children under 5 years of age, while conical LLINs are distributed routinely through antenatal care for pregnant women and through household campaigns through CHWs networks.

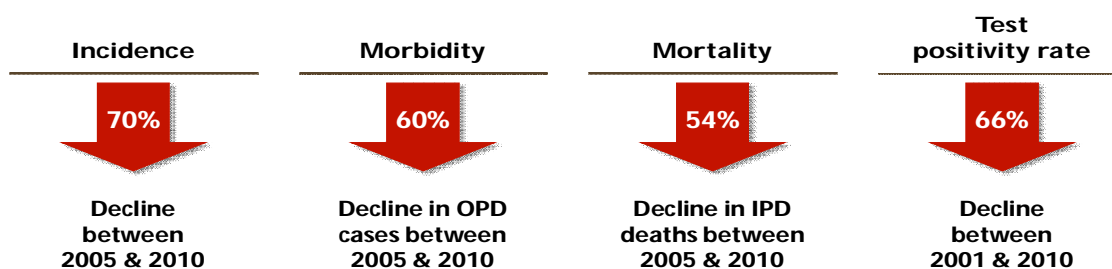


**Current situation of Malaria in Rwanda**

**Figure 22: RBC/IHDPC/Malaria: Trends of Malaria indicators over years**

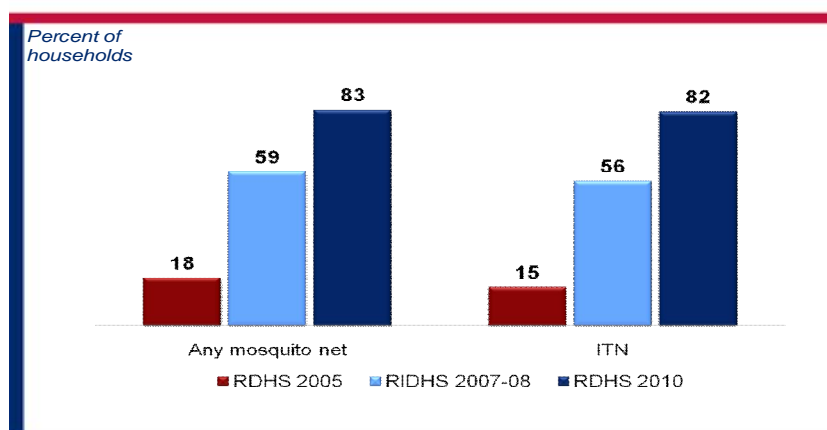
**Scaling up malaria control (2005-2010)**

- More than 9.8 million LLINs distributed with 6.1M since Dec 2009
  - HH with at least 1 LLIN increased from 15% to 82%
- Since 2006 ACTs are available in all public & faith-based health facilities and community through CHWs
  - Children Under 5 treated within 24 hours increased from 4% to 83.9%
- Malaria Laboratory confirmation has increased from 47% to 93%
- Coverage of IRS in **5 Districts only** reached 97.7%



Source: Malaria Program Review, Rwanda March 2011

**Figure 23: RBC/IHDPC/Malaria: Possession of mosquito nets in households**

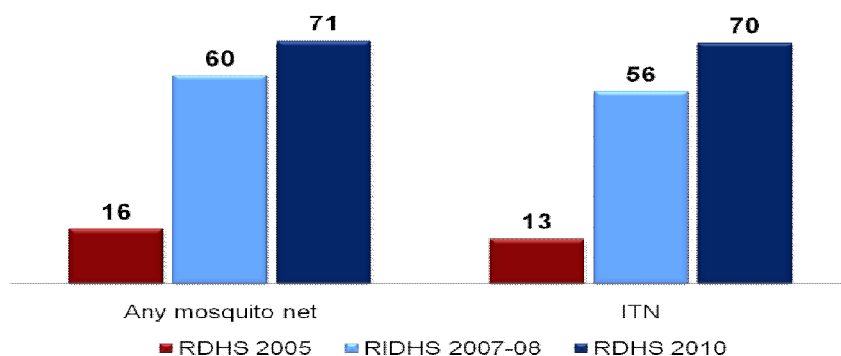


Source: RDHS 2010

Free LLINs were distributed to all households in mass campaigns, to all U5 children upon completion of vaccination and to pregnant women at their first ANC visit. During this reporting period, Malaria and other parasitic diseases division distributed 3,167,439

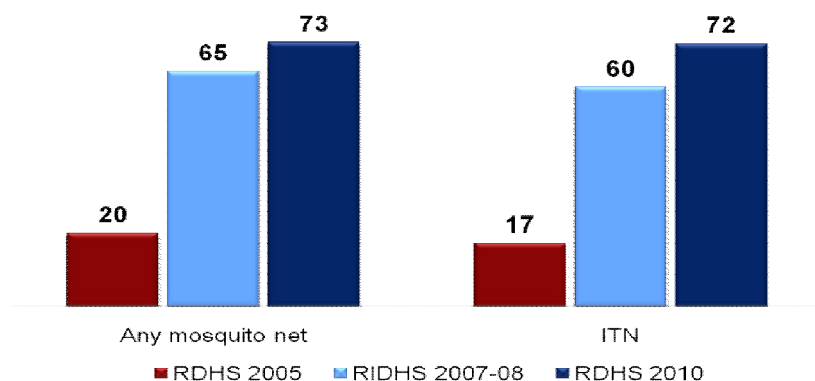
LLINs countrywide. The DHS 2010 preliminary report shows that 83 % of households nationwide own at least one mosquito net of any type, and 82 % own at least one insecticide-treated net (ITN).

**Figure 24: RBC/IHDPC/Malaria: Utilization of mosquito nets by U5 Children**



Source: RDSH 2010

**Figure 25: RBC/IHDPC/Malaria: Utilization of mosquito nets by Pregnant Women**



Source: RDHS 2010

### Indoor Residual Spraying (IRS)

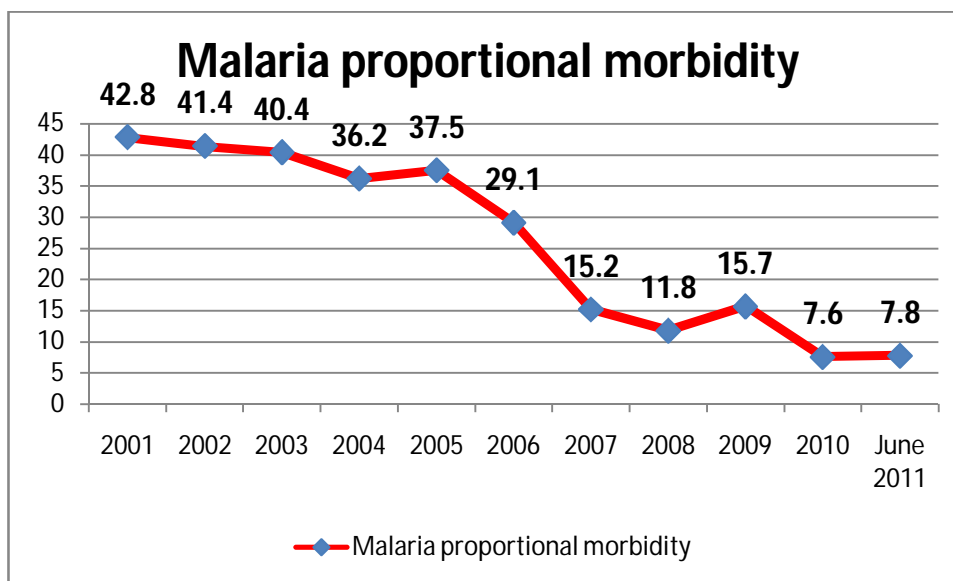
The 6<sup>th</sup> IRS campaign and evaluation meetings at each of the 7 districts targeted for their high rate of transmission: Gasabo, Kicukiro, Nyarugenge, Kicukiro, Nyagatare, Kirehe, Bugesera, Nyanza, and Kayonza. This IRS campaign was organized in 36 days from September 7<sup>th</sup>, 2010 to October 18<sup>th</sup>, 2010 in 54 sectors and has reached 303,659 structures out of 305,550 structures targeted. (coverage: 99.4%).

### Malaria diagnosis

1,008 health care providers were trained on the malaria case managements guidelines. 1,572 lab technicians and nurses were trained in using malaria RDTs. During this reporting period, 1,950,023 blood smears were made and read, and only 260,333 were

malaria positive, which is 13%. In 2010, the rate of malaria cases treated after laboratory confirmation is 94%. From July 2010 to June 2011: 266,329 patients have been confirmed for malaria with 3.4% of morbidity and 7.8% of mortality.

Figure 26: RBC/IHDPC/Malaria: Malaria proportional morbidity over years



Source: RBC/IHDPC/Malaria: annual report 2010-2011

Compared to the previous year in the same period, malaria morbidity was 13.2% while the mortality was 17.69%. According to the 2010 DHS, Malaria prevalence has decreased from 2.6% in 2008 to 1.4% in 2010 in children U5 and from 1.4% in 2008 to 0.7% in 2010 in pregnant women.

The Malaria decline is a consequence of an integrated approach for malaria control implemented countrywide mainly with Universal coverage of LLINs countrywide and expansion of effective diagnostic and treatment of Malaria using ACTs at all levels, with a strong BCC using CHWs and local NGOs.

### Home Based Management of malaria

Malaria activities are part of a broader package of health interventions that CHWs provide, including diagnosis and treatment of pneumonia with antibiotics and diarrhoea with Low osmolarity ORS and Zinc tablets. 29 districts (25 districts with all Health centers) provide community case management including HBM and implement CCM with RDTs use. 41,775 CHWs were trained countrywide on integrated community case management including HBM and RDTs use. From 1<sup>st</sup> July 2010 to 30<sup>th</sup> June 2011, 288,099 children under five years were treated at the community level and among them, 267,588 before 24 hours which means 93%.

**Way forward:**

In the context of the planned real-time data reporting systems, the following actions are imperative:

1. Adopt sustainable funding for malaria control especially funds to sustain universal coverage with LLINs and malaria diagnosis and treatment, and BCC/IEC campaigns.
2. Update or produce strategic documents as follows: malaria policy document; MSP; M&E plan; EPR guidelines and tools;
3. Strengthen implementation capacity including equipment and training in vector surveillance and EPR,
4. Implement cross-border collaboration in malaria control in malaria epidemic management between Rwanda and neighboring countries
5. Conduct performance monitoring through semi-annual review and planning meetings

## **II.2.2 HIV and AIDS/STI**

**Global objective:** To reduce the transmission of HIV/AIDS and STIs and mitigate the personal, family and community effects of AIDS

### **HIV Prevention Program**

#### **II.2.2.1 HIV Voluntary Counseling and Testing**

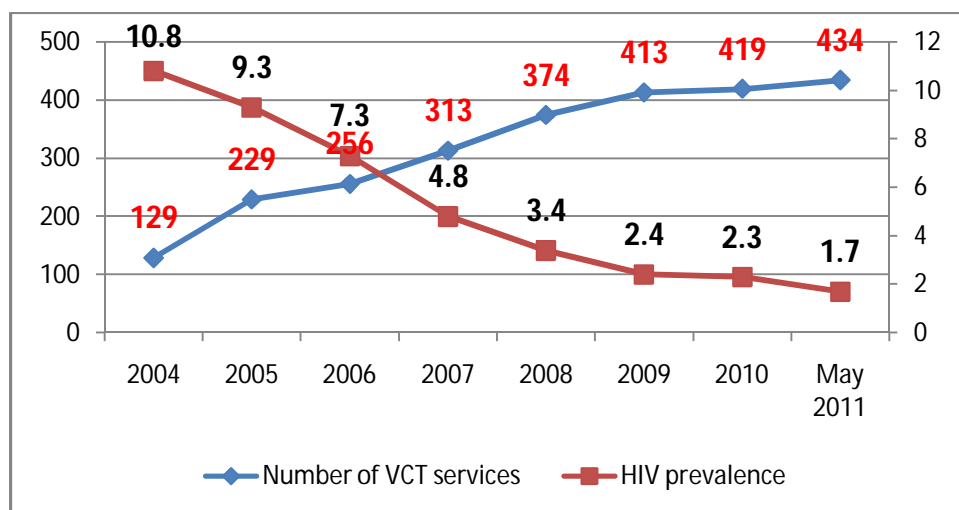
##### **Scale up of voluntary counselling and HIV testing at the health facilities**

From July 2010 to June 2011: 1,938,026 people have been counseled and tested in health facilities and mobile VCT. Per month, the average number of people tested in all health facilities is 467. The number of clients tested from July 2010 to June 2010 represents 33, 9% of the expected population in VCT services which is 50% of the general population.

From 2003 to June 2011, the total number of people tested for HIV through VCT program increased from 2633 to 7,167,843. This number includes both people tested in health facilities and in mobile VCT. Among the 1,938,026 people tested in health facilities and mobile VCT in July 2010-June 2011: 1,885,209 (97, 3%) know their HIV results

Among all people tested from July 2010 to May 2011: women were:55% and males: 45%. 32,319 persons were tested HIV positive (1.7%) from who 12,702 were men and 19,617 were women. In the last seven years, a downward trend in HIV prevalence across the population was observed from 10.8% reported prevalence in 2004 to 1.7% at the end of May 2011.

Figure 27: RBC/IHDPC/HIV: Provision of VCT services and HIV prevalence 2004-2011



Source: RBC/IHDPC/HIV/STI Division, annual report 2010-2011

**HIV testing:** May 2010-June 2011, around **2,076,398** (2633 in 2003) people have been tested for HIV. **97.2%** of them know their HIV results. (positivity rate =1,6%) **National Prevalence: 3%**

### Male Circumcision

Male Circumcision as an additional HIV prevention strategy aimed at reaching a target of 2 million circumcised men by 2013. So far, 5000 male circumcisions have been carried out. 60% of new HIV infections are expected to be averted among 15-49 year olds with MC scale up. Activities carried out to reach the target of 2 million circumcisions by 2013 are ongoing.

### Availability and accessibility of Male and Female condoms:

The number of Semi wholesalers increased at district level (376 wholesalers in 120 sectors). MARP report for coverage of condoms indicates 84% and 10% coverage at the country level of Prudence and Plaisir condoms respectively, out of 150 cells covered.

By end of June 2011, more than 11,059,784 pieces of condoms were distributed making a cumulative number of 29, 559,784 (84% compared to the set target of 35 000 000) across the country.

## II.2.2.2 Prevention of Maternal to Child Transmission (PMTCT)

### Scale up of PMTCT activities in Health facilities

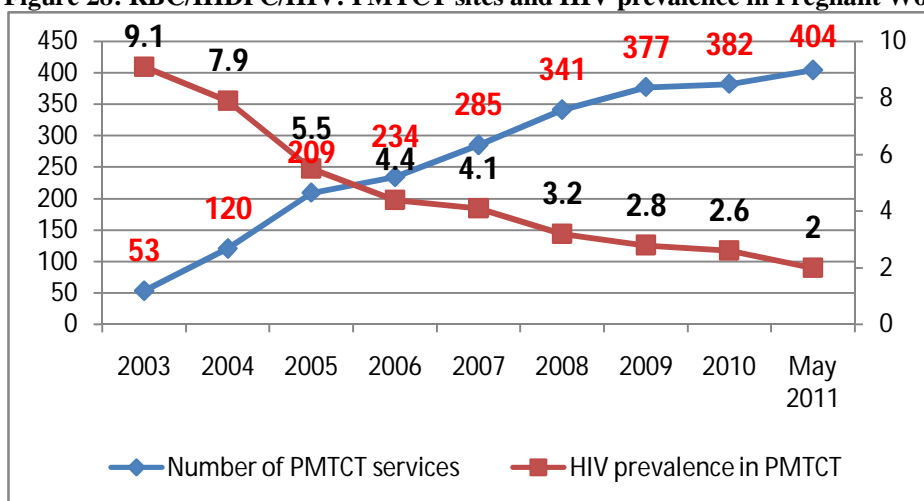
By May 2011, 404 HF offered PMTCT services, with a national coverage of 85 %. From July 2010 to May 2011, the number of pregnant women attending ANC was about

**298,664.** Among them: **296,344 (99.2%)** were counseled and tested for HIV and received their results, out of whom **6033 (2%)** were tested HIV positive.

**Involvement of Male Partners in PMTCT:**

16% of male partners of pregnant women were counselled and tested between July 2002 and June 2003 but their participation was increased to 84% during July 2010-June 2011. Comparatively, the prevalence of HIV among pregnant women tested through PMTCT reduced from 9.1% in 2003 to 2% in 2011, while the prevalence was reduced from 10.8% to 1.9% for their male partners.

**Figure 28: RBC/IHDPC/HIV: PMTCT sites and HIV prevalence in Pregnant Women**



Source: RBC/IHDPC/HIV/STI Division, annual report 2010-2011

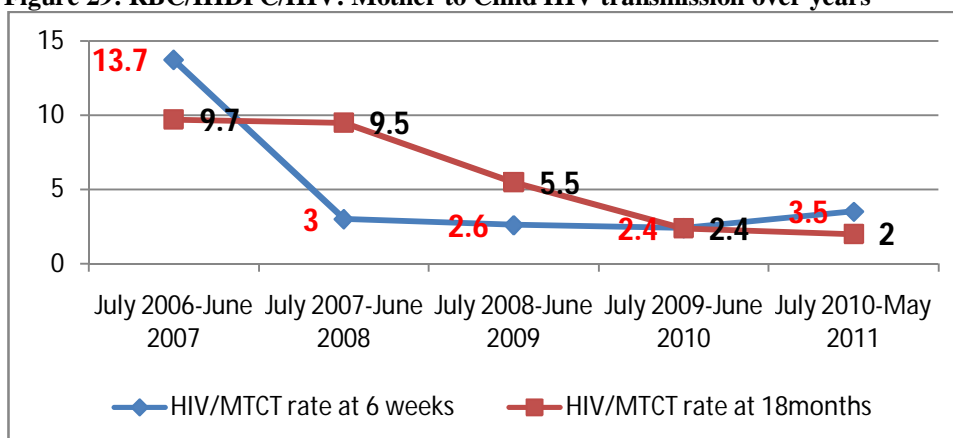
**ARV prophylaxis in pregnant women**

From July 2010 to June 2011: **5365** pregnant women tested HIV positive and HIV negative in discordant couples received ARV prophylaxis/treatment according to the current protocol used in Rwanda.

**Maternity and infant follow up**

Considering deliveries, out of **7228** HIV + pregnant women expected to give birth in HF, **6218 (86%)** gave birth effectively in the HF and **341** gave birth at home but notified at HF. Cotrimoxazole was initiated to **6 518** children born to HIV-positive mothers at 6 weeks of age. Among **6 388** HIV exposed children expected to be tested at the age of 18 months, **5279** were tested for HIV and **110 (2%)** were HIV positive. During the period 2007 – 2011, the mother to child transmission rate, reduced from 13.7% (at 6 weeks) to 3.5%, whereas the reduction was from 9.7% to 2% at 18 months.

Figure 29: RBC/IHDPC/HIV: Mother to Child HIV transmission over years



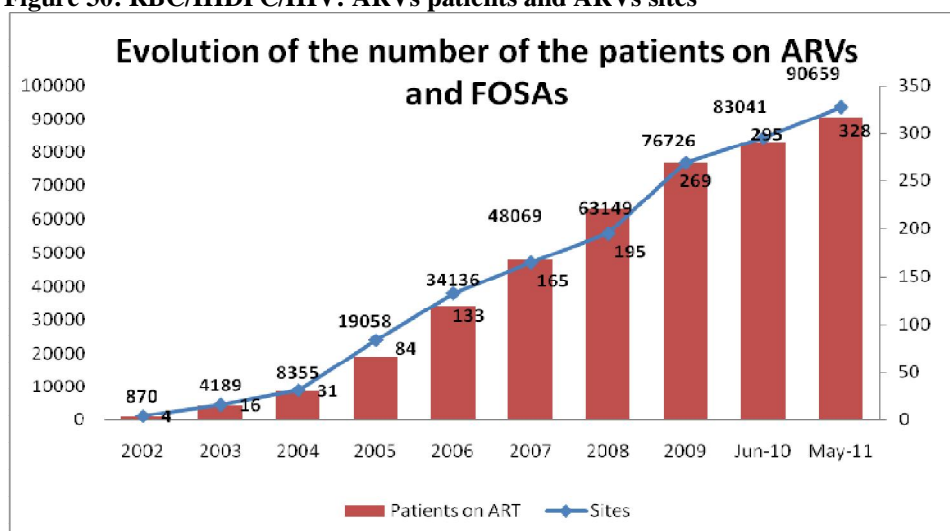
Source: RBC/IHDPC/HIV/STI Division , annual report 2010-2011

The campaign to Eliminate Mother to Child transmission of HIV was honored by the First Lady, HE Jeannette KAGAME on 12 May 2011 in Ruhuha Sector, Bugesera District. This campaign was in line with the UNAIDS call for the elimination of vertical HIV transmission by 2015.

### II.2.2.3 Care and treatment of people living with HIV

By end of May 2011, 328 health facilities were offering care and treatment services, while **90,659** patients were receiving ARV services, with a proportion of HIV-infected women (64%) higher than of men (36%). Among those patients: **7,356** were children (51% males and 49% females)

Figure 30: RBC/IHDPC/HIV: ARVs patients and ARVs sites



Source: RBC/IHDPC/HIV/STI Division , annual report 2010-2011

**93% of People Living with HIV in need of ART receive it. This represents the highest coverage Worldwide. (World coverage =43%)**

### **MARPs Programs**

The minimum packages for all MARPs and other vulnerable groups have been developed (Female Sex Workers, Prisoners, Men who have Sex with Men, Youth in school and out of School, People with Disabilities, Mobile population and other migrants), approved and disseminated to key HIV prevention Partners.

The number of Most at Risk Populations (MARPs) reached by HIV prevention programs increased from 53,812 to 259,216. This important achievement (235%) was due to the efforts put in the World AIDS Day campaign.

The number of sites to reach MARPS was increased from 9 to 27. This helps youth and truck drivers to access prevention and care services and hence on reduction of new infections.

### **HIV Impact Mitigation Area**

Concerning the activities related to Impact mitigation of HIV and AIDS, the main achievement of July 2010-June 2011 are:

**Advocacy for evidence-based OVC services available in all districts:** The main events organized include the 6<sup>th</sup> Annual National Paediatric Conference on children infected and affected by HIV and AIDS and a symposium on specific issues concerning children and HIV. The number of OVC receiving at least one service was increased from 30 000 to 281 000. This makes an achievement of 254,8%. This kind of Interventions contributes in reducing stigma and increasing the chance of children infected and affected by HIV to have the same opportunities as non OVC.

**Cooperatives:** The process of transformation of PLWHA associations in cooperatives is still ongoing via RRP+ and new cooperatives born from associations are estimated at 1000 cooperatives out of 1700 associations of PLWH+.

### **II.2.3. Management of Tuberculosis**

**Rwanda National TB Strategic Plan (NSP) focuses on the six objectives of the Stop-TB Strategy:** 1. Pursue high quality DOTS expansion and enhancement; 2. Address TB/HIV, MDR-TB and other challenges; 3. Contribute to health system strengthening (HSS); 4. Engage all care providers; 5. Empower people with TB and communities; 6. Enable and promote research.

The plan includes 16 specific objectives also known as SDA (Service Delivery Area) and 86 main activities measured by 5 impact indicators and 46 performance/strategic indicators which are detailed in the TB monitoring plan.



### **2010-2011 Achievements**

Many efforts were undertaken to intensify TB case detection and the number of TB suspects increased significantly (70,279 in 2009-10 against 134,536 in 2010-11) in 2010-11: 7,230 TB cases were detected. A high treatment success rate was obtained for the new smear-positive TB patients (86%) and for MDR-TB cases (89%). For patients receiving community DOT the treatment success rate was 94% and 93% for those treated in prisons. 97% of all TB patients were tested for HIV, 98% of those coinfecting received Cotrimoxazole preventive treatment and 67% were on ART by the end of the TB treatment.

73 new MDR-TB patients were enrolled on second-line treatment. Two additional MDR-TB units were opened at Kibagabaga and Kibungo DH, in order to ensure patients are hospitalized close to their home. By the end of June 2011, 145 MDR-TB patients (new and those detected during the 2009-10 year) were on second-line treatment and were receiving nutritional support as well as transportation fees.

The full package of infection control (IC) was implemented in 125 CDTs, which exceeded the target (64% of the CDT, which is above the target (60%)).

16 DHs trained 6,485 traditional healers (TH) on TB disease symptoms. Eight districts conducted a refreshment course for a total of 10,885 Community Health Workers (CHW). CHWs carried out an active TB case finding campaign in 18 districts. They identified 38% of all TB suspects and 17% of all smear-positive TB cases.

### **Main actions for 2011-2012**

To get more accurate estimates of TB burden in Rwanda, the national TB prevalence survey will be conducted in 2012. Active TB cases detection, particularly among high risk individuals and groups (prisons, schools, etc) will be intensified. New diagnostic technologies (like GeneXpert, rapid test) will also be introduced. The role of CHWs in detection and management of TB, through the PBF scheme will be strengthened.

### **II.2.4 Leprosy Control**

The total number of new cases detected was 28 and the notification rate was 0.4 per 100,000 habitants. 58% were multibacillary forms MB, 17% were children under 15 years of age,

The proportion of paucibacillary forms (PB) among new cases increased significantly from 22% in 2009 to 42% in 2010, which reflects earlier detection, mainly due to active detection activities. Whilst the number of children under 15 years remained usually limited to 1 or 2 cases per year, it increased to 6 (17%) in 2010, with equal proportion of MB and PB forms.

The treatment completion rate was respectively 85% for MB patients and 100% for PB patients. Patients were also financially assisted: health insurance was paid for 191 families affected (708 family members).

All new cases, except one, were evaluated for disabilities at diagnosis. 7 patients (20%) had grade 1 and 8 patients (23%) had grade 2 disabilities. The proportion of patients with

grade 2 disabilities increased from 15% in 2009 to 23%, which highlights the low awareness on this disease, both among health care workers and communities.

The challenge in Leprosy case management is that leprosy is detected passively in health facilities. Since leprosy was already eliminated for several years, the capacity of Health Workers to recognise the disease decreased considerably.

## **II.2.5 Management of Epidemic Infectious Diseases**

### **Achievements**

**Integrated disease surveillance and response:** IDSR training modules, standard case definition and reporting tools developed, technical guidelines reviewed and approved, strategic plan elaborated, and SOPs prepared.

e-IDSR user acceptance test was conducted and the system is now piloted in five DHs and 72 HCs, 216 health workers from 72 health centers were trained in IDSR and how to use electronic system (e-IDSR) to notify priority diseases,

**Outbreak management and preparedness:** Two sessions of FELTP (Field Epidemiology and Laboratory and laboratory Training Program) short courses were conducted and IDSR focal points and Laboratory Technician from all DHs were trained. Outbreak investigation and outbreak management activities were implemented to control following epidemics for: measles, typhoid fever, acute respiratory illness, influenza, foodborne outbreak, suspected ebola, etc.

**Enhance NTD Monitoring and evaluation, surveillance:** CHWs, Teachers, Health workers received training on NTDs that are prone to occur in their communities and in School setting, Indicators for STH and Schistosomiasis adopted in Monthly National reporting

## **II.3 NON COMMUNICABLE DISEASES**

### **II.3.1 Mental Health**

#### **II.3.1.1 Service de Consultations Psychosociales (SCPS)**

The overall objective of the Mental Health programme is to promote mental health care for the entire population.

#### **Achievements in the fiscal year 2010-2011**

Strengthening and updating the national policy on mental health

Integration of Mental Health Care in Primary Health Care

Supervision of mental health services in district hospitals

Intervision central level

Capacity building, performance and specialization of staff

Commemoration of the Genocide against Tutsi

Advocacy, communication and inter-sectoral collaboration

### Integration of HIV/AIDS and Mental Health

#### **Decentralization of mental health care**

41 HD have functional mental health services in which works at least one psychiatric nurse. 77 general nurses from district hospitals were trained on the main mental disorders and their treatment. 115 general practitioners in district hospitals and 72 nurses from health centers were trained on the main mental disorders and their treatment. 2 nurses and 2 medical doctors from Nemba and Rutongo district hospitals achieved one month internship at SCPS and Ndera.

#### **a) Clinical activities**

##### **Service de Consultations Psychosociales (SCPS)**

The Psychosocial Consultation Service was founded in Kigali on 22<sup>nd</sup> June 1999, in order to replace the National Trauma Centre (NTC) that had been founded on 22<sup>nd</sup> June 1995. After the NTC had been replaced by the Psychosocial Consultation Service, it became one of the services of the Ministry of Health in Rwanda and is now a leading institution in mental health care for out-patients.

##### **Consultations at SCPS**

The total number of consultations for the period covered by this report was 18,056. Out of 18,056 consultations done at SCPS 1,585 were new cases and 16,471 were old cases. The mean age of patients is 19 years, except for Epilepsy the main causes of consultation. The main causes of consultation are: Epilepsy (52%), Psychiatric disorders (18.4%), Psychosomatic disorders (12.3%), Neurological disorders (7.7%). The average number of visits per day is 69. Epilepsy is the first cause of consultation with 9,412 (52%) of visits (443 new cases and 8,969 old cases). The total number of EEG done during the year 2010-2011 was 1,739 patients

### **II.3.1.2 Ndera Neuropsychiatric Hospital (HNP, NDERA)**

The Ndera Psychiatric Hospital is a national referral institution for inpatient mental health care in Rwanda. Major responsibilities of this hospital include providing specialized inpatient psychiatric care and training. The capacity of Ndera Hospital is of 288 beds, with 217 beds in Ndera, 63 in Butare and 8 in Icyizere Centre (Kigali).

#### **Consultations**

The number of consultations from July 2010 to June 2011 is 37,465 meaning an average of 3,122 patients per month (both outpatients and hospitalized).

#### **Admissions in the Ndera Hospital**

Out of 37,465 consultations done at Ndera Hospital and its dependent agencies (Butare and ICYZERE), only 3,384 (9%) patients have been admitted for hospitalization. This means that the majority of patients 34,081 (90.96%) have been seen in ambulatory consultation. The following table shows the number of admitted patients for hospitalization during the period from July 2010 to June 2011.

### **III INSTITUTIONAL CAPACITY**

**Program objective: To Strengthen the Sector's institutional capacity**

#### **III.1 Planning, Health Information System**

##### ***III.1.1 Planning***

Apart from routine activities of preparing annual plans of action, developing MTEF, the most important activity carried out in 2010-2011 is the MTR (mid term review of the HSSP-II, and the organization of the Joint Health Sector Reviews.

HSSP II has been operational over the last two years. Just one year remains before the next HSSP will be initiated. MOH and stakeholders therefore considered it timely to conduct a Mid Term Review (MTR) of HSSP II, looking back and assess achievements and constraints during its two years of implementation, but also looking forward and prepare for the formulation of the next National Health Sector Strategic Plan (HSSP III), taking into consideration the various attributes of the Joint Assessment of National Strategies (JANS).

The MTR has been prepared in the period 2010-2011, but external and independent assessment was conducted between the 18th of July and the 4th of August 2011. Also, the latest preliminary report of the Rwanda Demographic and Health Survey (R-DHS 2010) shows substantial improvements in impact and outcome figures.

##### ***III.1.2 Health Management Information System***

As an integral part of Rwanda e-Health Architecture framework, HMIS consists of multiple processes put in place to provide health services actors at all levels with the information necessary for routine management and continuous improvement of activities. HMIS collects a variety of health data at different frequencies. From health centers, data travels to district health teams, which compile it and send reports up to the central level. Although weekly, monthly and quarterly reports have been digitized and an HMIS database is available to the personnel at district and health center levels, HMIS remains a primarily paper-based system. It is important to note, however, efforts are in place to make it web-enabled.

Apart from routine data collection, analysis and the publication of Annual statistical yearbook, other achievements of HMIS are: Review and produce new harmonized registers in health facilities, HMIS Supervision on Quality Assurance, DQA once per year on 10DH and Formative supervision, Preparation of HMIS Standard Operating Procedures for Routine Health Information documents, Preparation of Data Policy to improve the Quality, Training of all Data managers from health facilities (training on data entry, analysis and use of GESIS Software), Capacity Building on Data analysis and use, Implementation of DHIS-2 Software, Development of pre-service and in service training modules on Data management, M&E, Health Information

System, Collecting GPS information in some Health Facilities (Musanze, Rulindo, Gakenke, Rwamagana, Kayonza, Kirehe, Nyagatare districts), Training of private sector clinic staff on data collection and data use.

**Statistics HMIS 2010:**

During 2010, the primary curative care utilization rate was approximately 0.83 visits per inhabitant (8,407,129 visits/10,117,029 population excluding CHW home-based care and private visits, not captured), compared to 0.81 in 2009. When Community Health Care is included, the Utilization of health care is 0.92

**Table 7: HMIS: Number of Outpatient visits in all public facilities, 2009-2010**

| <i>Health Service level</i> | <i>2008</i>      | <i>2009</i>      | <i>2010</i>       |
|-----------------------------|------------------|------------------|-------------------|
| Health Centers              | 6,560,791        | 7,996,598        | 8,407,129         |
| District Hospitals          | 327,752          | 544,284          | 590,290           |
| CHW Home Based care         | -                | 744,123          | 914,011           |
| Referral Hospitals          | -                | 214,512          | 197,278           |
| <b>Total</b>                | <b>6,888,543</b> | <b>9,481,389</b> | <b>10,108,708</b> |

*Source: National HMIS database 2010, CHW Health Information System 2010*

**Table 8: HMIS: 10 leading causes of morbidity in Health Centers, 2010**

| <b>Disease Group</b>                | <b>Under 5 years</b> | <b>Over 5 years</b> | <b>Total cases</b> | <b>% of Total</b> |
|-------------------------------------|----------------------|---------------------|--------------------|-------------------|
| <b>ARI</b>                          | 2,219,136            | 1,023,750           | 3,242,886          | 40%               |
| <b>Intestinal parasites</b>         | 605,764              | 161,095             | 766,859            | 9%                |
| <b>Malaria</b>                      | 504,048              | 147,593             | 651,641            | 8%                |
| <b>Diseases of bones and joints</b> | 560,521              | 1,921               | 562,442            | 7%                |
| <b>Gastro-intestinal disorders</b>  | 437,238              | 1,605               | 438,843            | 5%                |
| <b>Diseases of teeth and gums</b>   | 311,429              | 100,618             | 412,047            | 5%                |
| <b>Skin diseases</b>                | 349,454              | 48,729              | 398,183            | 5%                |
| <b>Physical trauma</b>              | 348,018              | 30,492              | 378,510            | 5%                |
| <b>Diarrhea</b>                     | 180,773              | 175,550             | 356,323            | 4%                |
| <b>Eye diseases</b>                 | 290,967              | 37,308              | 328,275            | 4%                |
| <b>All other diagnoses</b>          | 637,119              | 26,619              | 663,738            | 8%                |
| <b>Total</b>                        | <b>6,444,467</b>     | <b>1,755,280</b>    | <b>8,199,747</b>   | <b>100%</b>       |

*Source: National HMIS database 2010*

Infectious diseases are the primary cause of outpatient morbidity in health centers: ARI (acute respiratory infections), intestinal parasites and malaria account for over half of the outpatient morbidity (57%). There was very little change in the distribution of malaria

cases at the Health Centers level since 2008, where out of outpatient's consultation; malaria cases represented 12% and 16% in 2009 versus 8% in 2010.

However, Dental and eye diseases constituted the most frequent causes of morbidity for outpatient in district hospitals. Together they represent almost one third of outpatient visits (35%) up from 20% in 2009

**Table 9: HMIS: 10 leading causes of outpatient visits in DHs, 2010**

| <b>Disease Group</b>                   | <b>&lt;5 years</b> | <b>&gt;=5 years</b> | <b>Total Cases</b> | <b>% of Total</b> |
|--|--------------------|---------------------|--------------------|-------------------|
| <b>Diseases of teeth and Gums</b>      | 5,486              | 115,931             | 121,417            | 21%               |
| <b>Eye diseases</b>                    | 7,513              | 73,860              | 81,373             | 14%               |
| <b>ARI</b>                             | 16,451             | 28,486              | 44,937             | 8%                |
| <b>Heart problems</b>                  | 2,008              | 24,122              | 26,130             | 4%                |
| <b>Gastro-intestinal disorders</b>     |                    | 24,456              | 24,456             | 4%                |
| <b>Physical trauma</b>                 | 1,413              | 15,801              | 17,214             | 3%                |
| <b>Urinary tract diseases</b>          | 782                | 15,586              | 16,368             | 3%                |
| <b>Malaria</b>                         | 4,955              | 10,432              | 15,387             | 3%                |
| <b>Skin diseases</b>                   | 2,493              | 12,310              | 14,803             | 3%                |
| <b>Gyneco &amp; obstetric Diseases</b> | 13,824             | 78                  | 13,902             | 3%                |
| <b>All other diagnoses</b>             | 25,462             | 176,687             | 202,149            | 34%               |
| <b>Total</b>                           | <b>78,175</b>      | <b>512,115</b>      | <b>590,290</b>     | <b>100%</b>       |

*Source: National HMIS database 2010*

**Hospital Admissions and Mortality:**

The total number of admissions in Health Centers and District Hospitals increased by 9% from 417,182 in 2009 up to 453,898 in 2010. Sixteen percent (16%) of all admissions in 2010 were children under 5 years of age and two-thirds (73%) were females.

Total deaths among patients admitted in DHs and HCs were 5,171 in 2010 (5,022 in 2009 and 4,139 in 2008). The proportion of death is high for males (58%) than females (42%). The number of deaths decreased in health centers by 8% from 369 in 2009 to 341 in 2010, this can be attributed to availability of ambulances that have facilitated in referrals of complicated cases to district hospitals.

The leading cause of death in district hospitals and health centers was malaria, accounting for 13% of total deaths in 2010. (a decline from 22% in 2009 and 16% in 2008).

**Surgery**

A total of 77,469 surgical interventions were performed during 2010, an increase of 8.5% percent since 2009. Over half of all surgeries were urgent interventions (60.8%).

**Table 10: HMIS: 10 leading causes of deaths in DHs and HCs, 2010**

| Diseases                   | 2010 | %   |
|----------------------------|------|-----|
| Malaria                    | 654  | 13% |
| HIV & IOS                  | 480  | 9%  |
| ARI                        | 470  | 9%  |
| Cardiac diseases           | 276  | 5%  |
| Premature birth            | 256  | 5%  |
| Malnutrition               | 184  | 4%  |
| Malignant tumors           | 139  | 3%  |
| Diarrhea diseases          | 125  | 2%  |
| Cerebral vascular accident | 106  | 2%  |
| Liver diseases             | 97   | 2%  |
| Physical injuries          | 93   | 2%  |
| Others                     | 2291 | 44% |

Source: National HMIS database 2010

### III.2 E-Health

The mission of the Department of e-Health is to provide and maintain highly effective, reliable, secure, and innovative information systems to support clinical decision making, patient management, education, and research functions of the Health Sector in Rwanda in a bit to improve healthcare service delivery. Achievements and challenges are:

1. EMR (Electronic Medical Records) for Primary care Package:-Pilot phase was completed 5 sites and roll out in progress.
2. ELearning for Nursing schools (upgrading A2 to A1 nurses): 350 Students enrolled to start January 2, 2012
3. CHWs Information system reporting tool using Mobile phones: Pilot system in Musanze district fully functional. National roll out in progress is on going and target is to training all CHWs (60,000)
4. HMIS: Web-based online reporting tool being rolled out in all Health facilities
5. National Data Warehouse developed
6. PBF/SISCOM All Health Facilities are reporting online.
7. Mutuelle membership database in place
8. IT Infrastructure in Hospitals (currently 22 are on fiber and 23 to be connected next fiscal year)
9. National Laboratory Information System: NRL LIS being installed, to go live in January 2012. Implementation is ongoing in the proposed 5 Provincial Hospitals
10. Computed Radiography machines installed in 7 hospitals and 6 more already procured
11. Telemedicine (Currently in KFH,CHUK,CHUB, Ruhengeri, and Kabgayi)

12. Logistics Management Information System for drugs and consumables: Procurement of system completed, implementation to end June 2012
13. Human Resource Information System: installed and ready to use
14. Blood Bank Information System: installed and fully functional
15. Disease Surveillance Information System: developed and national rollout in progress
16. Enterprise Architecture for interoperability: requirements completed

### **III. 3 District System Strengthening Tool (DSST)**

DHSST is a powerful analytical tool that has three principal applications in the Rwandan Health system

|   |  |
|---|--|
| <b>District planning</b>                | <ul style="list-style-type: none"> <li>• Districts health planners use the data to identify health priorities based on gaps and establish specific targets for each health facility</li> <li>• Operational plans have been developed based on DHSST and will be tracked by districts and MoH managers</li> </ul> |
| <b>Health Financing</b>                 | <ul style="list-style-type: none"> <li>• Health financing gaps have been developed based on costing data from the tool and resource tracking tool</li> <li>• GOR can have a better understanding of funding flows in country and alignment with national priorities</li> </ul>                                   |
| <b>Advocacy for national priorities</b> | <ul style="list-style-type: none"> <li>• GOR uses the data from the tool to advocate for more support to areas with critical needs and potentially reallocate redundant funding</li> <li>• Donors can identify areas that need more support and redirect resources to target those needs</li> </ul>              |

#### **Advantages of the DHSST**

District HSS tool outputs are presented following Rwanda’s strategic priorities  
DHSST has a built-in facility-based costing engine that provides detailed information for all districts:

- A facility-based **Survey** and Baseline data by district and facility
- Detailed **costing**, with ability to analyze data along multiple dimensions
- Estimates on revenues from GOR, facility, and partners by district (from JAWP)

The performance dashboard allows monitoring and evaluation of the strength of the Health System and to identify root causes of key issues to be addressed:

- DHSST can provide the basis for projections of resources required over time
- DHSST is the complement to the data provided by the JAWP on resources available
- DHSST and JAWP combined allow projecting the speed of progress towards sustainability in the health system



### **III.4 Health Resource Tracking Tool (HRTT)**

Computer software used to develop database capabilities that allow Rwanda to track the resources involved in their response to health issues. Advantages to track financial flows to health sector are:

- Transparency and accountability within the donor community
- Synergy in advocacy not only to lobbying for an increase in development assistance
- Donors increasingly demand credible accounting of how resources are used in country and whether performance improves as funds are used within key sectors
- Beyond the transparency agenda, there are more effective use of those resources; more money, better spent, so to attain those results requires a supportive information base with reliable data about the availability and use of funding

The other advantages are:

- Identify gaps and redundancies, duplication intervention of DPs in health sector implementation plan
- Use the real data for justifying changes in budgeting and planning to meet key health sector priorities
- Identify new areas where work can be done accordingly

Resource Tracking tools provide in-built tables summarizing key indicators and graphs to visualize results

A large and growing database that stores planned and executed spending data that can feed a host of resource tracking exercises (NHA, NASA, JAWP etc) as well as other planning and health performance assessment activities

Detailed work plans showing what activities each health sector actor plans to implement and the spending associated with it.

**The development of HRTT is ongoing, but there are still challenges for this exercise:**

- Classification structure not intuitive; codes do not capture all activities performed by partners; UI is difficult to navigate
- Data entry for round 1 was initiated before the tool is finalized, leading to confusion
- Support to partners during data collection was inadequate
- Results for round 1 of data collection took too long to be available.
- Outputs from the HRT and their value not obvious to partners
- Capacity within MOH ICT team for updating and maintaining the HRT

### **III.5 Legal Department**

The attributions of the Legal Department are:

- Develop legal and regulatory provisions (decrees and instructions) of the institution
- Provide legal opinions on cases or dossiers and contracts engaging the institution
- Give legal opinions on litigious issues involving the institution

Published laws are those related to: Creation RBC, Regulation of utilization of human body, Repealing of CNLS.

Draft Laws still in process of approval are those related to: Health Insurance, RMC, Tobacco control, Regulation of narcotics, Creation on Nursing and Midwifery Schools, Regulation of drugs and food, Medical Insurance, Creation of RHUMS, Creation of Food and Drug Authority.

Several Ministerial orders have been published: Code of professional conduct of Nurses and Midwives, Regulation of registration of Nurses and Midwives, Regulation of Internship, Regulation of Food Fortification, Regulation of Allied Health Professions, etc.

### III.6 Coordination of Partners and SWAp

In the Health Sector, the Partner Coordination Desk is in charge of :

- Coordination of bilateral and multilateral cooperation
- Coordination of capacity development pooled fund (CDPF)
- Coordination of International and local NGOs
- Coordination of the external financing
- Coordination of the Health Sector Wide approach
- Coordination of International Technical Assistance
- Coordination of the inter institutional relationship

**Main achievement of 2010-2011:** The standard operating procedures for coordinating activities of NGOs, procedures for signing or extending MoU with the Ministry of Health, etc. were developed

### III.7 Decentralization

Decentralization and Integration has been put in place in 2005 with the main objective of Decentralization and Integration of HIV services. The aim was to address the issue of integration and expansion of HIV services in the national health system as well as concretising this integration. In order to fulfil its mission, the following main duties are assigned to Decentralization and Integration:

- ✓ Support districts in planning (strategic plans and operational plans) and implementation of planned activities
- ✓ Mentor health facilities in order to ensure the continuing quality improvement and respect of protocols and guidelines
- ✓ Mentor health facilities in order to improve the financial management
- ✓ Coordinate integrated supervisions from central level
- ✓ Support districts in trainings of health care providers
- ✓ Coordinate all HIV partners in order to ensure equity in extension of HIV services in all health facilities

### **Achievements in 2010-2011:**

#### **Reorganization of the District Health System**

The management of the District Health System remains fragmented and uncoordinated. This has led to lack of a unified vision, and uncoordinated effort on addressing health system performance gaps. To address this MOH proposes;

- The establishment of the District Health Management Team(DHMT) by bringing all key health system management actors under one umbrella under the leadership of the Vice Mayor in Charge of Social Affairs
- Develop clear performance indicators to hold the DHMT accountable

#### **Improve accountability and coordination of health system actors**

The establishment of the Joint Actions Development Forum (JADF) Health Commission will be established to coordinate all health stakeholders and promote accountability

### **III.8 SPIU (Single Project Implementation Unit)**

Initially, PMU (Projects Management Unit) in charge of managing Global Fund Grants, its attributions have been extended to the management of all the Health Sector Projectes managed by the Ministry of Health, under SPIU (Single Project Implementation Unit).

SPIU is responsible for the management, implementation and monitoring and evaluation of health-sector projects that are funded by the Government of Rwanda, Multi/Bilateral Organizations, Private Sector and Foundations of which the Ministry of Health (MoH) is the Primary Recipient (PR), and/or assumes the responsibility of overall implementation.

For this purpose, a procedure manual has been developed and approved and contains procedures that are applied to: Administrative, financial and accounting system management; Procurement and supply management; Planning, monitoring, evaluation and reporting system management; Internal and external audit aspects, as well as Legal aspects.

## **IV HUMAN RESOURCES FOR HEALTH**

### **Program Objective: To increase the availability and quality of human resources**

The overall objective of HRH Department in the Ministry of Health is to improve the availability, quality and rational use of HR for Health. The focuses are:

- Increase the availability of health personnel related to the reduction of maternal mortality, more specifically midwives.
- Improve the geographical distribution of health personnel across the country, between rural and urban areas.

### **Main achievements for the period July 2010 – June 2011:**

#### **IV.1. Human Resource for Health Strategic Plan 2012-2016:**

The HRH strategic plan has been developed approved and it is being implemented. Its vision is: *guaranteed availability of appropriate numbers and combinations of qualified health personnel at all levels of the health system to support the provision of quality health care to the people of Rwanda.*

#### **IV.2 Continuous Professional Development (CPD) Program**

CPD is educational activities which serve to maintain, develop or increase the knowledge, skills, and professional performance and relationships that a health professional uses to provide services for patients, the public, or the profession.

The CPD program has been introduced in the framework of improving the quality of service delivery

The program has been launched officially on 5<sup>th</sup> April 2011. Activities so far achieved are:

- a) CPD Policy : describing requirements and standards for CPD program:
- b) CPD Strategic Plan: developed to build the national CPD institution and to run the CPD program.
- c) A six month plan of action, is ongoing

#### **IV.3 Human Resources Development Desk**

The Capacity Building plan has been developed. Training for specialized doctors is ongoing: currently, 84 doctors are being trained in the country, while 75 pursue their studies abroad (Total: 159 doctors). In 2010-2011, 13 MoH employees were granted scholarship for Master's degree, and 24 others were facilitated for short training. Training

is ongoing for 350 A2 nurses to be upgraded to A1 level (106 recruited in 2010-2011). This process will continue until all A2 Nurses are trained.

#### **IV.4. Deployment of Health Professionals in Health Facilities**

By end of June 2011: 15,038 staffs were working in different public health facilities. Among them, there were: 122 specialists doctors, 498 general practitioners, 1319 Nurses A1, 75 Nurses A0, 191 Midwives, 6723 Nurses A2, etc.

During the period July 2010 to June 2011, the MoH has recruited and deployed 535 new staff in Health Facilities: among them, there were: 13 specialist doctors, 161 General practitioners, 106 Nurses A1, 84 Nurses A1, 10 Pharmacists, and many other health professionals.

## V. FINANCIAL ACCESSIBILITY

**Program Objective: To ensure universal health insurance and risk equalization achieved for all and sustainable and equitable financing of the health sector**

**Global objective in the HSSP II:** Improve the financial access of the population to health services. Within this overall objective, the programme is expected to:

- Increase total financial resources to the Health Sector in line with requirements to meet the HSSP targets.
- Improve efficiency, allocation, and utilisation of financial resources in the Health Sector in line with the objectives of the EDPRS and HSSP.
- Reduce cost and affordability barriers in accessing essential health care through the expansion of “Mutuelles de santé” across the country based on a thorough analysis of best practices and financial sustainability.
- Contract “Mutuelles de santé” to cover membership of the poorest through block grant transfers to administrative districts.
- Develop a pricing policy on high impact health services receiving public subsidies.

### V.1 The proportion of the Government Budget allocated to health

**Global Objective:** To ensure financial accessibility to health services for all and sustainable and equitable financing of the health sector

The % of Government budget for health has also increased from 8.2% in 2005 to 9.1% in 2008, and the annual GoR expenditure for health per person has increased from USD 6 (2005) to USD 11 (2008). In the fiscal year 2009-2010, the % of Government budget allocated to Health was: 10.2% and 11.5% in 2010-2011. When all the budgets allocated to health in the public institutions are put together, the % allocation is 16.05%.

There are 4 major funding sources for the Rwanda Health Sector:

1. Government Revenues which include revenues generated from taxation, loans, grants, donations, and DP contributions through General and Sector Budget Support, thus being “on-budget”
2. Health insurance pooled funds (Mutuelles de Santé or Community based health insurance) from household expenditures, which are currently subsidized by the Government
3. Private funds and internally generated funds from health facilities
4. Donor funds, partially on budget as seen in the development budget, and partially earmarked and project related, thus being “off-budget”

## V.2 Budget allocation and Budget execution

Table 11: Budget execution in 2010-2011

| <b>BUDGET EXECUTION 2010 – 2011</b><br>(Source: MoH/Direction of Finance) |                       |                       |                    |
|---|-----------------------|-----------------------|--------------------|
| <b><u>Overall Budget Execution FY 2010-2011 Budget (RWF)</u></b>          |                       |                       |                    |
|   | <b>Allocation</b>     | <b>Execution</b>      | <b>% execution</b> |
| <b>Total Budget</b>   | <b>66 281 912 132</b> | <b>65 162 610 806</b> | <b>98,31%</b>      |
| Recurrent Budget  | 53 342 219 979        | 52 511 935 912        | <b>98,44%</b>      |
| Development Budget  | 12 939 692 153        | 12 650 674 894        | <b>97,77%</b>      |

Source : MoH, 2010-2011

## V.3 Health Financing and National Health Insurance Policies

### Health Financing Policy

In 2009, the Government of Rwanda developed a health financing policy. The goal of the policy is to ensure that quality essential health services and particularly MDG-related interventions are financially accessible to the whole population in an equitable, efficient and sustainable manner under a results-based financing framework

The health financing frameworks have 2 pillars: (1) interventions to strengthen risk pooling for improved financial access and household income protection (demand side). (2) interventions to improve efficiency in the allocation and use of resources and the coverage of high impact interventions (supply side).

These two pillars of the health financing framework are strengthened by policy initiatives to increase internal resource mobilization, to improve the effectiveness of external assistance, and to strengthen the institutional environment for sustainable financing of the health sector.

### National Health Insurance Policy

The National Health Insurance Policy is based on the principles of Universal Health Insurance and on national Rwandan values which have underpinned the achievements of the current CBHIs. Basic principles of the National Health Insurance Policy are the following:

□ *Equity, risk-sharing, and solidarity* are the guiding principles that support efforts in resource mobilization and risk pooling and promoting access to quality services in the health sector. Building on these principles, we ensure that the costs of illness of the sick are also shared by the healthy, and the costs of illness of the poorest are also shared by the wealthy among Rwandans.

□ *Ownership, empowerment and participation, and partnerships* are the guiding principles upon which efforts to ensure the financial and institutional sustainability of the health financing framework will be built. Government of Rwanda will partner with grassroots institutions and community based and nongovernmental organizations.

□ *Universality and quality*: the affiliation to health insurance is mandatory for each citizen and resident of the Republic of Rwanda. Each affiliated person benefits from health services of high quality regardless of his or her socio-professional activity, social status and level of contribution.

The main objective of the policy is to build a financially and institutionally sustainable health insurance system that can guarantee the coverage of all Rwanda's citizen with health insurance.

### **Financing mechanisms and contribution policies**

Under the CBHI policy of 2004, a policy of a flat rate of household contributions into the CBHI system was adopted to simplify communication in an environment where new concepts of health insurance and prepayment were being introduced and promoted in the Health Sector.

Now that the population is familiarized with these concepts through many years of practice, the time has come to address the inequity and regressivity associated with the flat rate of household contributions into the CBHI system in order to improve equity in financing and the financial sustainability of the CBHI system. The directions that guided the new policy are:

- Revise administrative structure of CBHI to align with National Health Insurance Council, and National and District Risk Pooling to create patient loading
- Stratification of Premiums according to ability to pay based on Ubudehe Classification
- Improve financial sustainability of CBHI through improved revenue collection and creation of national risk equalization mechanisms
- Improve managerial and financial management systems
- Improve the membership in CBHI for people in the informal sector and rural areas

## **V.4 Community Based Health Insurance (CBHI): Mutuelles de Santé**

Achievements in 2010-2011:

1. Capacity Building plan and Communication plan for mass sensitization on the new policy developed



2. Database on the stratified population developed for the implementation of the revised Mutuelle policy
3. 50 directors of District Mutuelles trained on financial management
4. CBHI law reviewed
5. Self evaluation workshops for Mutuelles de santé organized
6. Sensitization campaign on the new Mutuelle Policy: 2 sessions organized:  
**March 2011:** Managers of Mutuelles, Titulaires of HCs, In charge of Health in Districts, Directors of Hospitals, Supervisors of Community Health, Mayors, Governors, Executive Secretaries, Vice-Mayors of Districts. **April-May 2011:** Representatives of Cooperatives and of FBOs (2,572 participants)
7. Resource mobilization:

| <i>Objective</i>                      | <i>Planned activity</i>                    | <i>Achievements</i>  |
|---------------------------------------|--|--|
| <b>Resource mobilization for CBHI</b> | Recovery of funds from Insurance companies | FRW 310.604.515 recovered as follows :<br>MMI : 24.435.034,<br>RAMA : 240.388 .609<br>CORAR : 14.917.811,<br>SORAS: 30.863.065 |
|                                       | Mobilization of external contributions     | 200,000 Euros for 4 years committed by CTB/BTC   |
|                                       | Funding Pooling Risk                       | FRW 3.708.484.933 transferred by MINECOFIN for the national pooling risk (2010-2011)   |
|                                       | Payment bills of District Hospitals        | All bills from June 2010 – March 2011 paid.  |
|                                       | Support to District Pooling Risk           | FRW 700.583.197 transferred in 2010-2011 to districts to support payment of HDs bills.   |

From 2003, the percentage of adhesion to “Mutuelles de santé” increased from 7% to 91% in 2010 and 83% in 2011. This 2011 reduction was caused by the new Mutuelle policy which implementation was about to start. Meanwhile, the utilization of primary health care increased from 30.7% in 2003 to 95% in 2010 (Private facilities not included).

## **V.5 Performance Based Financing (PBF)**

### **General Objective:**

To contribute to the increase of the quantity and the quality of health services and to the improvement of the management of health services and structures.

### **Achievements in 2010-2011**

- Monitoring and evaluation of PBF activities in Health Services
- Ensure evaluation of PBF activities for the services of the Ministry of Health

## Ministry of Health Annual Report 2010-2011

- Ensure the remuneration of performance indicators (PMA / PCA / HIV / TB)

### PBF Funding

**Table 12: PBF: Sources of Funds, 2010-2011**

| Financing           |                 | Quarter 1     | Quarter 2     | Quarter 3     | Quarter 4     | S-Total               | %            |
|---------------------|-----------------|---------------|---------------|---------------|---------------|-----------------------|--------------|
| BO                  | PCA ( HD,HS,HR) | 1,186,589,919 | 1,227,289,453 | 1,177,289,453 | 1,709,613,496 | 5,300,782,321         | 47.6         |
|                     | PMA             | 738,324,515   | 358,875,080   | 451,094,643   | 452,264,775   | 2,000,559,013         | 18.0         |
|                     | CP              | 25,487,400    | 24,925,650    | 24,925,650    | 60,901,410    | 136,240,110           | 1.2          |
| GF                  | VIH             | 311,649,547   | 469,140,106   | 514,414,583   | 541,648,186   | 1,836,852,422         | 16.5         |
|                     | TB              | 0             | 132,966,680   | 125,182,420   | 178,640,760   | 436,789,860           | 3.9          |
| IH                  | VIH             | 41,537,319    | 38,906,986    | 38,936,603    | 38,755,587    | 158,136,495           | 1.4          |
| FHI                 | VIH             | 68,491,374    | 61,932,765    | 74,256,870    | 64,154,098    | 268,835,107           | 2.4          |
| CDC/COAG            | PCA et VIH      | 211,228,040   | 142,901,978   | 156,322,232   | 164,763,086   | 675,215,336           | 6.1          |
| EGPAF               | VIH             | 91,972,354    | 50,257,359    | 50,116,239    | 53,898,241    | 246,244,193           | 2.2          |
| GTZ                 | PCA et VIH      | 35,837,684    | 32,196,311    | 0             | 0             | 68,033,995            | 0.6          |
| <b>TOTA GENERAL</b> |                 |               |               |               |               | <b>11,127,688,852</b> | <b>100.0</b> |

Source: MoH/PBF, annual report 2010-2011

The Government of Rwanda, through the annual budget, contributes for 60% of the PBF budget, but this rate is 80% when funds availed by Global Fund are included. All the figures mentioned above do not include PBF distributed to the staff at Central Level. The PBF budget for Referral Hospitals is considered as a Top up, but it is accounted for in the global PBF budget.

**VI. GEOGRAPHICAL ACCESSIBILITY**

**Program Objective: To ensure geographical accessibility to health services for all**

**Global objective:** Expand geographical access of the population to operational health services.

By end of June 2011, the following activities were achieved:

**VI.1 Construction of Health Facilities**

(Plan and Progress: RBC/ACM)

**Table 13: RBC/ACM: Updates on construction of Health Facilities, 2010-2011**

| Designation                        | Progress  | Observation  | Source of Funding                              |
|------------------------------------|---|--|--|
| <b>Completed infrastructures</b>   |   |  |  |
| Renovation Munini Hospital         | Construction works finished.<br>-Hospital functional since 2009 |  | INTRAHEALTH and GoR                            |
| KABARORE HC                        | Completed   | To be equiped  | PLAN RWANDA                                    |
| MUDENDE Health Center              | Works completed.<br>Equipment ongoing                           |  | GoR  |
| Rugendabari Health Center          | Works completed.<br>Equipment ongoing                           |  | CDF  |
| Kirehe District Hospital (phase 2) | 2 <sup>nd</sup> phase Construction completed "Surgery ward"     | Construction phase 3 planned for 2011-2012<br>Hospital is functional | Partners In Health/ Clinton Foundation and GoR |
| Bisesero HC (Karongi)              | Completed and equiped   | HC functional  | GoR  |
| Juru HC (Bugesera)                 | Completed and equiped   | HC functional  | GoR  |
| Ngeruka HC                         | Completed and equiped   | HC functional  | GoR  |
| Mazane Health Post (Bugesera)      | Construction completed  | Accommodation for staff to be availed.                               | CTB/BTC  |
| Butaro Hospital                    | Completed   | Hospital functional  | Partners In Health/ Clinton Foundation         |
| Masaka Hospital                    | Phase I completed   | Inauguration 8/2011  | China  |

## Ministry of Health Annual Report 2010-2011

| Construction<br>Maternity, Emergency<br>units, Pediatrics in<br>CHUB | Completed  | Equipment in<br>process  | CTB/BTC  |
|--|--|--|--|
| <b>Ongoing projects</b>  |  |  |  |
| Construction<br>Bushenge Hospital<br>(NYAMASHEKE)                    | 78% achievement  | Provisional<br>reception:<br>09/09 2011,<br><br>But works ongoing<br>because of delays | Budget: 3 417 004 EUR ( 2 760 939 492 RWF :<br>CTB/BTC)<br>1 900 000 EUR<br>(1 535 200 319 RWF)<br>GoR: 1 517 004 EUR<br>( 1 225 739 173 RWF |
| Construction Kinihira<br>Hospital                                    | 77% achievement  | Provisional<br>reception planned<br>for 28/09/2011                                     | GoR:<br>Budget Kinihira :<br>4 012 994 354 RWF<br>Additional budget:<br>75 65161 36 RWF  |
| Construction Kinazi<br>Hospital (Ntongwe)                            | 77 % achievement   | Provisional<br>reception<br>28/10/2011   | GoR<br>Budget Ntongwe:<br>5 514 863 267 Rwf<br>Additional budget:<br>1 096 524 153RWF  |
| Renovation Kibungo<br>hospital                                       | 60 % achievement   |  | GoR  |
| Construction surgery<br>ward Rubavu<br>(Gisenyi) hospital            | Initial contract completed.                                | Additional works<br>needed   | GoR  |
| Centre de Santé de<br>Kabarore (Gatsibo)                             | 95% achievements   | Requested<br>modifications<br>ongoing  | PLAN RWANDA  |
| Construction Bugeshi<br>et Mudende (Rubavu)<br>Health Centers        | 65% achievement  | Equipment :<br>process ongoing<br>DAO 8 CS.  | GoR  |
| Construction 60 health<br>posts                                      | Not done in 2009,<br>Rescheduled for 2010-2011.            | MoH contribution<br>transferred to<br>Districts<br>beneficiaries                       | GoR<br>Community   |
| Construction<br>University Lab, NUR                                  | 89% achievement  |  | CTB/BTC  |
| Construction of a<br>waste water unit at<br>CHUB                     | Works completed.<br>Connection of the system to<br>be done |  | CTB/BTC  |

## Ministry of Health Annual Report 2010-2011

|   |   |   |   |
|---|---|---|---|
| Construction Maternity and Emergency units, CHUB                  | 55% achievement   |   | CTB/BTC   |
| Construction 4 Health Centers Kigali City                         | Excavation works ongoing                                  |   | CTB/BTC   |
| <b>Projects to start</b>  |   |   |   |
| Construction Digital Hospital (500 beds)                          | MoU signed in August 2010                                 | Duration: 3 years                         | Medison (South Korea)<br>GoR  |
| Construction Medical School                                       | MoU signed in August 2010                                 |   | Medison (South Korea)<br>GoR  |
| Construction Karongi Hospital (Phase 1)                           | Technical Studies<br>Tender ongoing                       |   | GoR/PEACE PLAN:<br>Budget phase 1:<br>3 056 667 137 RWF<br>Available: 1 611 333<br>427FRW |
| Purchase and installation of industrial incinerator at MAGERAGERE | Incinerator purchased<br>Contract for installation signed |   | GoR   |
| Construction Nyabikenke hospital                                  | Technical studies finished                                | Tender process to start in September 2011 | GoR<br>Available : 1000 000<br>000 FRW<br>Estimates: 6 000 0000<br>0000 FRW               |
| Construction TB isolation blocks                                  | Contracts being prepared                                  |   | GoR   |
| Construction of Emergency services in District Hospitals          | Technical studies ongoing                                 | Planned for 30 District hospitals         | GoR   |
| Construction of 2 Health Centers                                  | Expropriation process ongoing                             | Nyundo and Kanembwe                       | GoR   |
| Construction of Maternities in Health Centers                     | Not started   | Planned 75 Health Centers                 | GoR   |
| Construction of Six Health Posts                                  | Not started.  |   | Gvt Rwandais  |
| Construction RBC & Extension KFH                                  | Technical studies with OZ architect                       |   | GoR,<br>Budget 2010-2011:<br>1 650 000 000 RWF  |

|  |                                       |  |   |
|--|---------------------------------------|--|---|
| Technical Studies New Military Hospital                      | Plot not yet available                |  | GoR<br>Budget 2010-2011:<br>100 000 000 RWF |
| Extension Police Hospital Kacyiru                            | Phase 1 finished, Hospital functional | Technical studies to be done for extension                                 | National Police                             |
| Technical studies renovation/extension of District Hospitals | Tender process ongoing                | Ngarama, Gisenyi, Byumba, Munini, Muhororo<br>Construction new HD : Rutare | GoR   |

*Source: RBC/ACM, annual report 2010-2011*

## **VI.2 Procurement of Equipments and Materials by MoH:**

- Vasectomy kits
- 5 digital X-Rays
- Supply of 20,000,000 condoms
- Medical equipment for 33 health centers and 2 district hospitals
- Prehospital materials for SAMU
- 8 equipped ambulances
- Phones, torchs and other materials for CHWs
- 2 back up generators
- ICT infrastructures and softwares
- Also, KFH has been equipped with IRM, CHUK equipped with one CT-Scan 64, while CHUB will be equipped with one CT-Scan 16.
- Etc.

NB : Many other equipments and materials procured through MoH autonomous agencies

## **VI.3 Emergency Medical Aid Service (SAMU)**

**Mission of SAMU:** To assure a permanent medical listening 24h/24 hrs all days of year providing appropriate response to the demand formulated by the population in terms of:

- Carrying rescue interventions according to the emergency;
- Transporting patients in adapted health facilities respecting their choice;
- Regulating air ambulance according to the minister's instructions;
- Providing advanced life support whenever and wherever necessary;
- Participating in elaboration of emergency and contingency national plans.

**a) 912 Call centre**

912 is accessible all over the country using available mobile telecommunication networks namely Tigo and MTN Rwandacell. The call center has been equipped with new communication equipments. Right now 5 lines are operational and ready to receive 5 callers instantaneously, connected to a server with a capacity to store communication activities (caller and receiver conversations) but a lot is still to be done, the radio base and ambulance radios are still on tender process.

Ambulance tracking system was installed in 912 call centre and the main objective was to effectively manage ambulances by reducing over speed which was a threat to the clients and ambulance crews themselves, unprofessional conducts by coordinating with district hospitals to resolve any issue that could arise for better management.

Among all calls, 68% were for interventions, 17% were for information, 15% were disturbing calls.

**Table 14: SAMU: Activities in 2010-2011**

| PRE-HOSPITAL CARE INTERVENTIONS |         |         |                          |       |
|---------------------------------|---------|---------|--------------------------|-------|
| Accidents                       | Medical | Gyn/Obs | Inter-hospital transfers | Total |
| 26,5%                           | 11 %    | 18,5 %  | 44 %                     | 100 % |

| CALLS AT 912 CALL CENTRE |                  |                       |       |
|--------------------------|------------------|-----------------------|-------|
| Call for interventions   | Disturbing calls | Calls for information | Total |
| 68%                      | 15%              | 17 %                  | 100 % |

Source: SAMU, annual report 2010-2011

**b) Emergency and Resuscitation Mobile Service (ERMS) in Kigali City and DHs**

Since the arrival of new ambulances, SAMU has deployed 5 ERMS teams (Emergency and Resuscitation Mobile Service) in Kigali City: 1 ambulance team which was based at Kacyiru Police Hospital was shifted to Avega Health centre as the RNP acquired 1 new ambulance among the new 26 ambulances deployed into District hospitals, 1 Samu team is also deployed at KMH, 1 at Gahanga HC and 2 in CHUK, 26 other ambulances arrived were deployed in different district hospitals.

**Table 15: SAMU: Interventions in 2010-2011**

| Month        | Calls at 912 call centre |            |                 |             | Pre-hospital care interventions |            |            |                          |             |
|--------------|--------------------------|------------|-----------------|-------------|---------------------------------|------------|------------|--------------------------|-------------|
|              | For interventions        | Disturbing | For information | Total       | Accidents                       | Medical    | GO         | Inter-hospital transfers | Total       |
| July(2010)   | 247                      | 79         | 111             | 437         | 111                             | 47         | 58         | 135                      | 351         |
| August       | 195                      | 56         | 89              | 340         | 105                             | 24         | 55         | 132                      | 316         |
| September    | 301                      | 69         | 141             | 511         | 95                              | 37         | 55         | 148                      | 335         |
| October      | 255                      | 63         | 87              | 405         | 98                              | 41         | 81         | 164                      | 384         |
| November     | 244                      | 28         | 25              | 297         | 66                              | 29         | 68         | 147                      | 310         |
| December     | 276                      | 53         | 52              | 381         | 66                              | 30         | 60         | 168                      | 324         |
| January      | 252                      | 72         | 20              | 344         | 86                              | 31         | 51         | 141                      | 309         |
| February     | 257                      | 45         | 11              | 313         | 112                             | 20         | 53         | 112                      | 297         |
| March        | 312                      | 63         | 56              | 431         | 82                              | 22         | 59         | 137                      | 300         |
| April        | 245                      | 56         | 45              | 346         | 65                              | 40         | 57         | 132                      | 294         |
| May          | 187                      | 21         | 16              | 224         | 69                              | 66         | 59         | 141                      | 335         |
| June(2011)   | 172                      | 61         | 86              | 319         | 66                              | 36         | 58         | 138                      | 298         |
| <b>TOTAL</b> | <b>2943</b>              | <b>666</b> | <b>739</b>      | <b>4348</b> | <b>1021</b>                     | <b>423</b> | <b>714</b> | <b>1695</b>              | <b>3853</b> |

*Source: SAMU, annual report 2010-2011*

**Challenges:**

- Inactivity of the steering committee
- Lack of space in the CHUK
- Lack of funds
- Problems of procurement for urgent materials
- Unpaid debts

**Way forward:**

- Development of pre-hospital service training curricula
- Training of health professionals on pr-hospital service
- Development of disaster preparedness and response plan in collaboration with services in charge



## **VII. DRUGS, VACCINES AND CONSUMABLES**

**Program objective: To ensure availability and rational use at all levels, of quality drugs, vaccines and consumables**

**Global Objective:** Improve the availability of medicines, vaccines and consumables

### **VII.1 Regulatory Body for the Pharmaceutical Sector**

The national regulatory activities of the pharmaceutical sector are currently carried out by the Pharmacy Desk, Directorate General of Clinical Services. However, the vision is to put in place a National Medicines Regulatory Authority. The draft law creating this authority is in process to be approved by the Cabinet. The production, procurement and distribution of medicines and commodities are ensured by the Rwanda Biomedical Centre (RBC), D/DG Medical Production and Distribution (RBC-MPD) for public health facilities.

The mission is to protect and promote public health by ensuring availability of quality, cost effective, safe and effective use of medicines, food, cosmetics and medical devices to the population. Currently, the number of pharmacists in Rwanda is about 331, distributed in both public, private and NGOs in the country. Most of Pharmacists are deployed in Private Retail Pharmacies (87), Private Whole Sales (42), NGOs (28), District Hospitals (40), District Pharmacies (30), RBC (12), NUR (10), RAMA (17), MMI (1), Government (9).

When compared this number of pharmacists to Rwandan population of 10,117,029 million people this leads to one pharmacist serving **30,565** people (the World Health Organization's recommendation is at least one pharmacist per about **10,000** populations). Then, there is a need of about three folds in the market. For the number of pharmacies, there are 50 wholesale pharmacies, 126 retail pharmacies and 22 drug shops.

#### **Achievements of the Pharmacy Desk**

Decentralized pharmaceutical Management system: all district pharmacies in place (30 DP) and 27 have qualified pharmacists. The National Pharmaceutical Policy available, Pharmacy practice law/Act in place and also amendment has been made to current pharmacy law to serve the current priorities of the country and of the region and its in Parliament for approval. A law on Narcotic and Psychotropic substances has been passed by the Parliament. All district pharmacies were provided with 42 million Rwandan Francs as a revolving fund to strengthen their financial capacities.

## VII.2 Procurement and Distribution of Medicines (RBC-MPDD)

Drugs and vaccines are very important for the provision of the Primary Health Care and, the availability of medicines is one of the key measurements in the supply of health services to the population. For this purpose, the priority has been given to essential and generic medicines.

### VII.2.1 Procurement and Distribution of Essential Medicines

In accordance with the pharmaceutical policy of Rwanda, RBC/MPPD/MPD (old CAMERWA) was given as specific mission to ensure the availability of the essential drugs, medical equipments and consumables of quality at an affordable price. As per today after dissolution of CAMERWA it has given the objective of Procurement, Production and Distribution.

**Table 16: RBC/MPDD: Distribution of Medicines and Client categories**

| Categories of client | Amounts of transactions | %   |
|----------------------|-------------------------|-----|
| District Pharmacies  | 1, 468, 788,794 Frw     | 61% |
| Programs             | 479, 288,595 Frw        | 20% |
| Ministries           | 305,148,359 Frw         | 13% |
| Referral Hospitals   | 112,472,015 Frw         | 5%  |
| Private Sector       | 28,068,426 Frw          | 1%  |

Source: RBC/MPPD, annual report 2010-2011

Considering the total turnover of 2,393,766,369 Rfw, the income generated from the sales is estimated to 322,597,842.28 Rfw and the average of the applied margin is 13.5%.

### Sales and distribution of Pharmaceuticals to District Pharmacies and Health Centers (Active distribution):

Active distribution is one of the strategies stated in the Health Sector Strategic Plan II (HSSP II). It was initiated in 2009/2010 and started with 11/30 district pharmacies in the country and it aims at improving accessibility of the population to medicines. By June 2011, 23 district pharmacies were already covered. A Coordinated Procurement and Distribution System (CPDS) of TB, HIV/AIDS and related health commodities is in place.

## VII.3. Supply of Vaccines (RBC/IHDPC/VPD)

The activity comprises three principal components: routine vaccination, supplemental immunization activities, and surveillance of target diseases. Routine immunization is

intended to reach infants 0-11 months of age and pregnant women, during antenatal care visits.

**Logistics related to supply of Vaccines and related materials**

**Table 17: RBC/IHDPC/VPDD: Vaccines received, 2010-2011**

| Antigen      | Stock 1 <sup>st</sup> July 2010 | Doses received | Doses distributed | Stock 30 <sup>th</sup> June 2011 | Source of fund | Comments                        |
|--------------|---------------------------------|----------------|-------------------|----------------------------------|----------------|---------------------------------|
| BCG          | 347,800                         | 400,000        | 641,800           | 106,000                          | GoR            | Routine                         |
| OPV          | 756,900                         | 2,252,600      | 1,344,500         | 166,500                          | GoR            | Routine                         |
| OPV          | 0                               | 2,731,000      | 2,198,500         | 532,500                          | WHO            | Supplementary                   |
| PENTAVALENT  | 313,100                         | 1,156,800      | 957,390           | 771,729                          | GAVI/GoR       | Routine                         |
| Pneumococcal | 231,500                         | 1,416,015      | 991,150           | 656,365                          | GAVI           | Routine                         |
| MEASLES      | 0                               | 1,325,000      | 1,325,000         | 0                                | WHO            | Supplementary                   |
| Measles      | 378,000                         | 150,000        | 491,300           | 36,700                           | GoR            | Routine                         |
| T.T          | 520,000                         | 530,000        | 445,400           | 604,600                          | GoR            | Routine                         |
| GARDASIL     | 0                               | 354,040        | 221,540           | 132,500                          | Merck          | Supplementary for girls 9-12yrs |

Source: RBC/IHDPC/VPDD annual report 2010-2011

**Table 18: RBC/IHDPC/VPDD: Supply of injection materials**

| Syringes                   | Stock 1/7/2010 | Received  | Distributed | Stock 30/6/2011 | Sources of fund | Comments       |
|----------------------------|----------------|-----------|-------------|-----------------|-----------------|----------------|
| AD syringe 0.05ml (BCG)    | 892,000        | 0         | 386,800     | 505,200         | GoR             | Routine        |
| AD syringe 0.5ml           | 3,344,300      | 2,224,000 | 1,899,100   |                 | GAVI/GoR        | Routine        |
| AD syringe 0.5ml           | 0              | 1,133,600 | 1,133,600   | 0               | WHO             | Supplementary  |
| Reconstitution syringe 2ml | 367,000        | 245,000   | 386,820     | 225,180         | GAVI, GoR       | Routine        |
| Reconstitution syringe 5ml | 3,500          | 57,000    | 47,500      | 13,000          | GoR             | Routine/suppl. |

Source: RBC/IHDPC/VPDD annual report 2010-2011

**VII.4 Blood Supply and Blood Safety (RBC/MPPD/NCBT)**

The RBC/MPPD/NCBT has five operating blood centers at Kigali, Huye, Musanze, Rwamagana and Karongi. RCBT Rubavu construction is completed and needs to be staffed and equipped. NCBT Kigali, is the most important, which collects, transforms and distributes fully of all blood collected in the country. The activities of screening for infectious diseases are also carried out at the NCBT Kigali.

**Mission of the NCBT**

To provide blood and blood products of quality for transfusion to all patients in need. Achievements in July 2010 to June 2011 are:

**a) Blood Collection:**

All routine blood collection activities continued and Quality systems in blood collection continued to be strengthened by use of Questionnaire and SOPs. Strategies of blood donor mobilization continued to be applied and this time efforts have been enormously put in media, Radio, TV, telephone (communication with blood donors) in the whole country. Results notification programme has been done for HIV, HCV, HBsAg, and Syphilis. Notification of results has become a routine activity. A total of 41,316 blood units have been collected (24,092 in Kigali, 6715 in Butare, 7111 in Ruhengeri). blood donation is exclusively based on the voluntary non-remunerated donation, other types of blood donations do not exist.

**b) Blood Processing**

Blood & Blood components were produced and distributed to all patients in needs to cover all hospitals in RWANDA. The quality system on the production of platelet, fresh frozen plasma, and red cell continues using SOPs

**Table 19: RBC/MPDD/NCBT: Production of Blood components, 2010-2011**

| <i>Blood Centers</i>  | <i>Whole blood</i> | <i>RBCs</i>  | <i>Pedriatric RBCs</i> | <i>FFP</i>  | <i>Platelets</i> |
|-----------------------|--------------------|--------------|------------------------|-------------|------------------|
| <b>Kigali NCBT</b>    | 3225               | 16894        | 5649                   | 1709        | 2821             |
| <b>Butare RCBT</b>    | 355                | 5764         | 1405                   | 193         | 139              |
| <b>Ruhengeri RCBT</b> | 25                 | 3589         | -                      | 85          | 79               |
| <b>Rwamagana RCBT</b> | 118                | 1465         | 868                    | 4           | 10               |
| <b>Karongi RCBT</b>   | 61                 | 1671         | -                      | -           | -                |
| <b>TOTAL</b>          | <b>3784</b>        | <b>29383</b> | <b>7922</b>            | <b>1991</b> | <b>3049</b>      |

Source: RBC/MPDD/NCBT, Annual report, 2010-2011

**Qualification**

Blood for transfusion is tested for HIV, HBV, HCV, and Syphilis. Other analyses are: blood grouping tests, cross matching and all these are routine tests. Tests are made using CMIA technology and Confirmatory testing is done by NCBT (Hepatitis B and Syphilis) in collaboration with National Reference Laboratory (HIV). Immunohematology testing includes: blood grouping tests, cross matching. NCBT continues to use automated system: TTIs is done using Architect i 2000 SR for TTIs and QWALYS 3 for blood grouping tests.

**Table 20: RBC/MPDD/NCBT: Blood collection and TTIs markers, 2010-2011**

|                        | <i>In July 2009- June 2010</i> | <i>In July 2010- June 2011</i> |
|------------------------|--------------------------------|--------------------------------|
| <b>Blood donations</b> | 43,631                         | 41,316                         |
| <b>% HIV</b>           | 0.48 %                         | 0.25 %                         |
| <b>% HBs</b>           | 1.63 %                         | 1.48 %                         |
| <b>% HCV</b>           | 1.06 %                         | 1.05 %                         |
| <b>% Syphilis</b>      | 1.52 %                         | 1.20 %                         |

Source: RBC/MPDD/NCBT, annual report 2010-2011

### **Quality assurance in the Blood Programme**

The quality assurance program is in place to monitor the implementation of Quality Management Systems (QMS). It sets up NCBT Policies, standards, processes and procedures. It controls the use of SOPs in order to provide good quality services.

The NCBT is pursuing **AABB accreditation**. AABB Performed a gap analysis based on the AABB standards in November 2009. From June 2010, a road map was designed. The NCBT has organized training on LookBack and Donor Notification of some of its staff.

**Documentation:** Many Quality documents have been elaborated and revised including documents for Donor qualification and deferral, emergency release of blood, SOPs for Donor selection, Blood collection, Donor Registration (Record keepers), IDT testing, IH laboratory, Component Production and Equipment maintenance have been approved and are used routinely.

**External Quality Assurance** for HIV and Hepatitis B and C continued to be performed in collaboration with the Australian Based Quality Assurance program provider (RCPA Serology QAP). NCBT performed 100% in all modules. External Quality Assurance for IH testing also continued in collaboration with the South African based institution (South African National Blood Service). The NCBT started elaboration of GMPs which will be applied in the manufacturing of blood components.

## **VII.5 Production of Medicines (RBC/MPDD/Medicines Production Division)**

### **Attributions, mission:**

To “*Provide enough quantity of generic essential drugs with great therapeutic effectiveness at affordable prices to all layers of the population of Rwanda*”, it has also a potential role in the education of students from academic institutions mainly in the field of Pharmacy, Chemistry and other related sciences

**Production of sterile drugs:** The production of Sterile Medicines includes Glucose; Normal Saline; Lactated Ringer’s under various concentrations and volumes according to customer’s demand as shown in the table below. The majority of sterile products manufactured are: Sodium chloride (500 and 1000 ml), Glucose 5% and 10% (500 ml), and Ringer’s lactate (500 ml), because they are mostly used by health care institutions.

**Non sterile products:** Non Sterile Drugs under different forms such as tablets, capsules, suspensions, ointments and suppositories and into different pharmaceutical classes like *antibiotics, analgesics, antimalarias, antiparasits, antihistaminics, Vitamins, antiinflammatoires*, The following table shows different products, their quantities and the total value in local currency.

**Table 21: RBC/MPDD: Production of non sterile drugs, 2010-2011**

| Product   | Annual Production   |
|---|---|
| 1. <u>Ointments</u> : Camphor ointment 10 % Tube 50g  | 12, 039 Pots of 50 g (602.25 kg)  |
| 2. <u>Suspensions</u> : Co-trimoxazole 240 mg/5 ml  | 2, 632 Bottles of 60 ml (158,120 L)   |
| 3. <u>Capsules</u> : Tetracyclin 250 mg   | 462, 000 Capsules   |
| <u>Tablets</u><br>Thiamin 100 mg<br>Co-trimoxazole 480 mg<br>Metronidazole 250 mg<br><b>Total Tablets</b> | 1,009, 000 Tablets<br>198, 000 Tablets<br>392, 000 Tablets<br><b>1, 599,000 Tablets</b> |

Source: RBC/MPDD/Medicines Production Division, annual report 2010-2011

**Table 22: RBC/MPDD: Production of sterile drugs in the 2 past years**

| Pharmaceutic.Forms | 2009 - 2010          | 2010 - 2011        |
|--------------------|----------------------|--------------------|
| <b>Tablets</b>     | 3, 956, 000 Tablets  | 1, 599,000 Tablets |
| <b>Capsules</b>    | 3, 272, 000 Capsules | 462 000 caps.      |
| <b>Suspensions</b> | 903,760 Litres       | 158,120 Litres     |
| <b>Ointments</b>   | 469.3 kg             | 602.25 kg          |

Source: RBC/MPDD/Medicines Production Division, annual report 2010-2011

The reasons for which production declined are: As the former CAMERWA became RBC/Medical Procurement and Distribution Division, it does not procure medicines to former LABOPHAR (RBC/Medical Production Division) due to: Lack of official technical documents (MoH or National accreditation, WHO accreditation requested by the Partners e.g Global Fund; the RBC/Medical Production Division (former LABOPHAR) does not meet the minimum required GMPs especially in the Non Sterile Drug Production Unit.

In 2010-2011, Sales revenues from produced drugs generated **178, 469, 393 RWF**.

### Challenges

- Annual insufficient budget which does not allow to optimize the production in most used essential generic drugs according to the national needs;
- No sponsorship to support the realization of development project;
- Rehabilitation and extension of premises (warehouses, administrative offices, etc);
- Lack of continuous training (capacity building).

## **VIII. QUALITY ASSURANCE**

**Programme objective: To ensure the highest attainable quality of health services at all levels**

**Strategic interventions for quality assurance:**

- Strengthening the health system to effectively and efficiently improve quality of services with input from civil society and community representatives
- Institutionalizing standard setting, monitoring and regulation
- Developing and ensuring the implementation of an operational plan for accreditation and certification process at all levels of the health system

### **VIII.1 Review of Policies, Standards and of Health care packages**

**Definition of the quality:**

The correct implementation of health interventions according to the established norms and procedures, with an aim of satisfying the customers of the health system and maximizing results without generating health risks or unnecessary costs.

Currently, several national specialized health services are implementing quality assurance programs, mostly through accreditation programs, like: CHUs, KFH (already accredited), NRL and NCBT (both as routine activity, but also through accreditation program). Accreditation of District Hospitals has started and is piloted by the Ministry of Health (Directorate General of Clinical Services, Desk of Public Health Facilities).

Progress in Quality assurance for specialized services is reported in the chapters related to those services. The report in this chapter will focus only on the accreditation of District Hospitals. During the year 2010-2011 2 main activities were carried out in relation with Quality assurance:

- To review service packages of activities at all levels of the Health System
- To set up policies, procedures and guidelines governing health services

All these activities are in the right line with the program to boost quality of health services called “Quick Quality Improvement”, linked itself to the “Accreditation of Health facilities”.

In order to improve the referral system, five Provincial Referral Hospital are in process of creation by upgrading five district hospitals. This is also done to reduce referrals to the university teaching hospitals, and improve accessibility to specialized services.

**Review of Service Packages:**

This review has the following objectives:

- Promote and strengthen the health referral system;

- Increase access to essential health services for the Rwandan population;
- Provide a standardized package of services at each level of health services;
- Guide the upcoming development of accreditation of health care standards, operational policies, procedures and guidelines of District Hospitals and health centers, hence continuously improving the quality of service delivery;
- Guide the MoH and public, private, nongovernmental organizations and partners on how health facilities should be staffed, equipped, and provided with materials and drugs.

It is estimated that under optimal conditions (eg. Kasongo project, formerly Zaire):

- +/- 85% of treatment needs can be addressed at primary level;
- 15% of requirements need to be referred to a hospital;
- less than 10% require hospitalization needs to be oriented to national hospitals.

The national health system should be integrated, with service levels that are complementary and fundamental. This means to be arranged without gaps or overlaps between them and the system must apply the principle of subsidiarity (the responsibility of an activity is allocated to the smallest entity (lower level) of health facility capable of solving the problem itself)

### **The Health Service Packages:**

Health Service packages are all the necessary elements needed to deliver services, including staff, facilities, equipment and supplies and therefore lead to the identification of the essential drug packages for each level in the health system, so that the inputs or resources needed at each level may be easily determined and compared. They are Basic, Minimum or Complementary Packages of activities.

During the review, Health service packages have been expanded (medical and non-medical); the levels of packages have been increased (by improved equipment and extension of premises); improving the available skills.



**Review of policies, procedures and guidelines governing health services**

**Table 23: Quality Assurance: List of Policies reviewed**

| <b>Areas of review</b>               | <b>Nb of policies</b> | <b>Areas of review</b>                                     | <b>Nb of policies</b> |
|--------------------------------------|-----------------------|--|-----------------------|
| Management and leadership            | 14                    | Physiotherapy  | 4                     |
| Finance                              | 6                     | Pediatrics   | 12                    |
| Food                                 | 4                     | Communicable and non communicable disease, palliative care | 8                     |
| Administrations and support services | 19                    | Quality management   | 6                     |
| Gynecology and Obstetrics            | 22                    | Cross cutting issues                                       | 17                    |
| Facility management and Maintenance  | 15                    | Emergency and ICU  | 15                    |
| Anesthesia services                  | 8                     | Laundry  | 12                    |
| Surgery theatre                      | 10                    | Housekeeping services                                      | 6                     |
| Critical care                        | 3                     | Laboratory   | 4                     |
| Human resource management            | 18                    | Procurement services                                       | 4                     |
| Ethics                               | 11                    | Infection prevention and control                           | 22                    |
| Information management               | 8                     |  |                       |

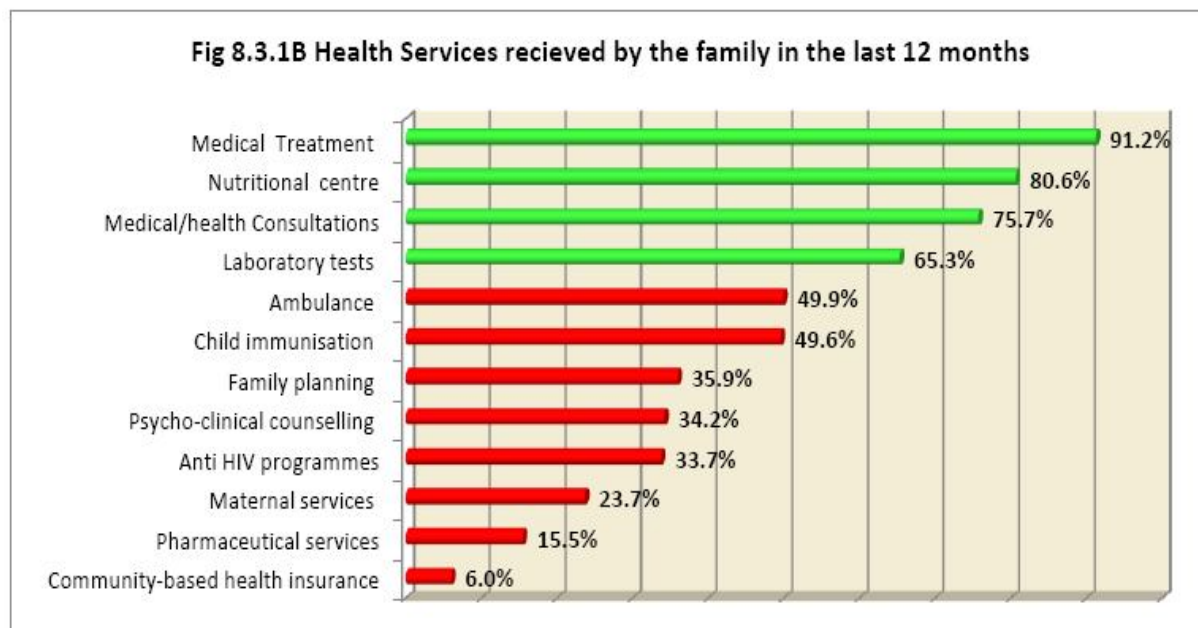
This review is a pre-requisite to move for accreditation. So far, the following policies have been reviewed:

**VIII.2 2010 Citizen Report Card for Health Services**

This study is organized by Rwanda Governance Advisory Council (RGAC). The core aim of the study was to provide public agencies and policy makers with systematic feedback from users of public services regarding the quality and adequacy of public services being delivered at the grassroots.

For Health services, it is reported that in 2010, 70% of interviewed persons stated that at least one person in their household had sought treatment from a health centre in the past 12 months. (80.5% in the East, 74.3% in the North, 65.9% in the West, 63.6% in the South, 45% in Kigali)

Figure 31: Citizen Report Card: Reasons for visiting health services, 2010



Source: Citizen Report card, RGAC, 2010

For the 70% of household heads who visited a health service in the last 12 months, the majority stated that they did so to receive medical treatment (91.2%). Other key reasons included: to receive nutritional assistance (80.6%), medical consultation (75.7%) and laboratory tests (65.3%)

Table 24: Citizen Report Card: Reasons for not visiting Health services, 2010

| REASONS   | % Heads of Household |
|---|----------------------|
| I did not fall ill  | 66.0                 |
| Lack of financial means   | 4.4                  |
| I seek treatment from traditional healers                           | 1.9                  |
| Health facilities are very far from my home                         | 1.5                  |
| Too busy to get time to go for treatment                            | 1.3                  |
| Inadequate number of doctors/nurses                                 | 1.3                  |
| I was discouraged by a long queue of waiting patients               | 0.8                  |
| <b>Poor roads and transport services connecting health services</b> | <b>0.6</b>           |

Source: Citizen Report card, RGAC, 2010

The key reason for not visiting health services was because no one in their family fell ill as, as stated by 66%. 4.4% declared limited financial means as the reason that they did not access those services

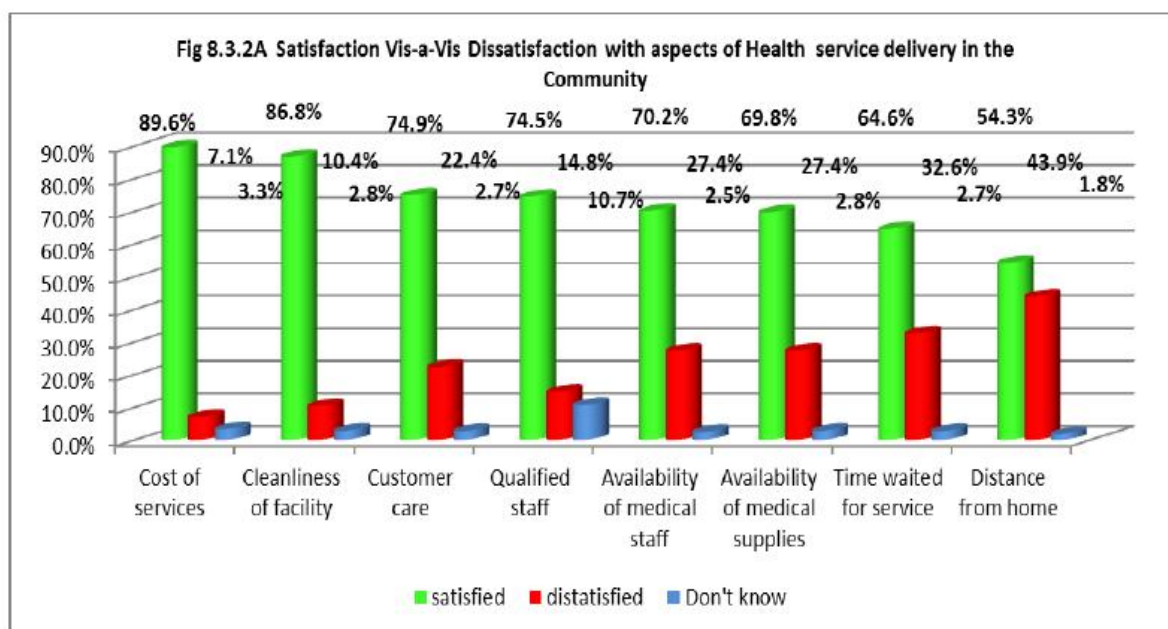
**Table 25: Citizen Report Card: Health Facilities visited to receive health care, 2010**

| PROVINCE                   | % visited a Health facility |
|----------------------------|-----------------------------|
| Health Centre              | 83.4                        |
| Hospital                   | 8.8                         |
| Reproduction Health Centre | 5.2                         |
| Dispensary                 | 1.8                         |
| Health insurance           | 0.7                         |
| Nutritional Centre         | 0.1                         |

Source: Citizen Report card, RGAC, 2010

About satisfaction, heads of households were generally happy with all the health services acquired from health centres and hospitals. However, respondents were most satisfied with pharmaceutical services (78.9% in health centres and 15.1% in Hospitals) followed by community health insurance (79.5%), pharmaceutical services (78.9%) and anti-HIV Programs (77.6%). It is noteworthy however that even though the rate of satisfaction is highest for pharmaceutical, community health insurance and laboratory tests, the level of dissatisfaction is also highest for the same services.

**Figure 32: Citizen Report card: Satisfaction with health service provision, 2010**

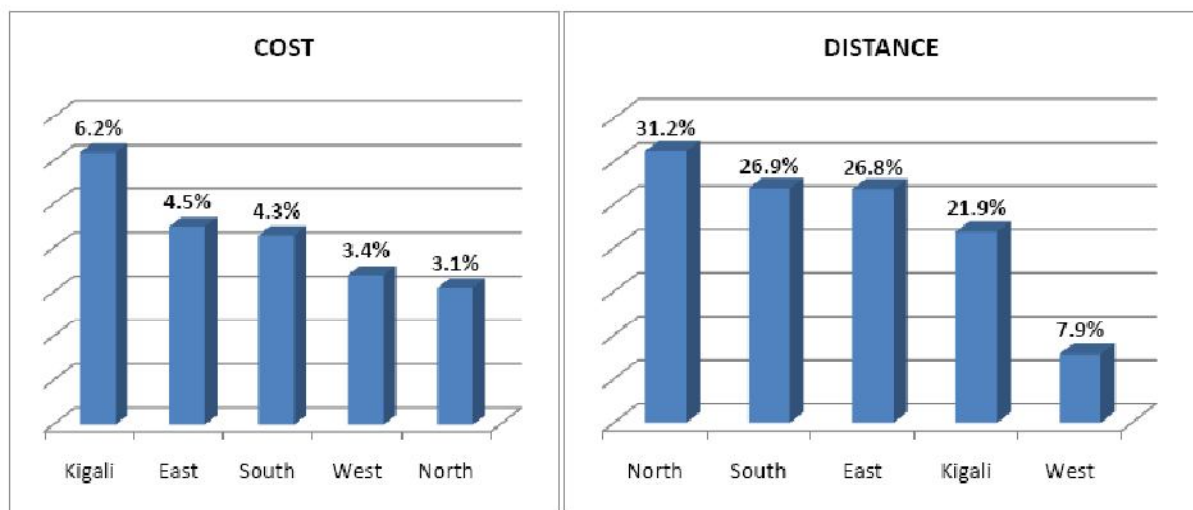


Source: Citizen Report card, RGAC, 2010

Citizens were most satisfied with the cost of healthcare (89.6%). The respondents were also satisfied with cleanliness of the centres where they received their treatment (86.4%), medical attention (74.5%) and courteous nature of the hospital staff (74.9%). On the other

hand, 43.9% were not satisfied with the distance they had to cover to access health services.

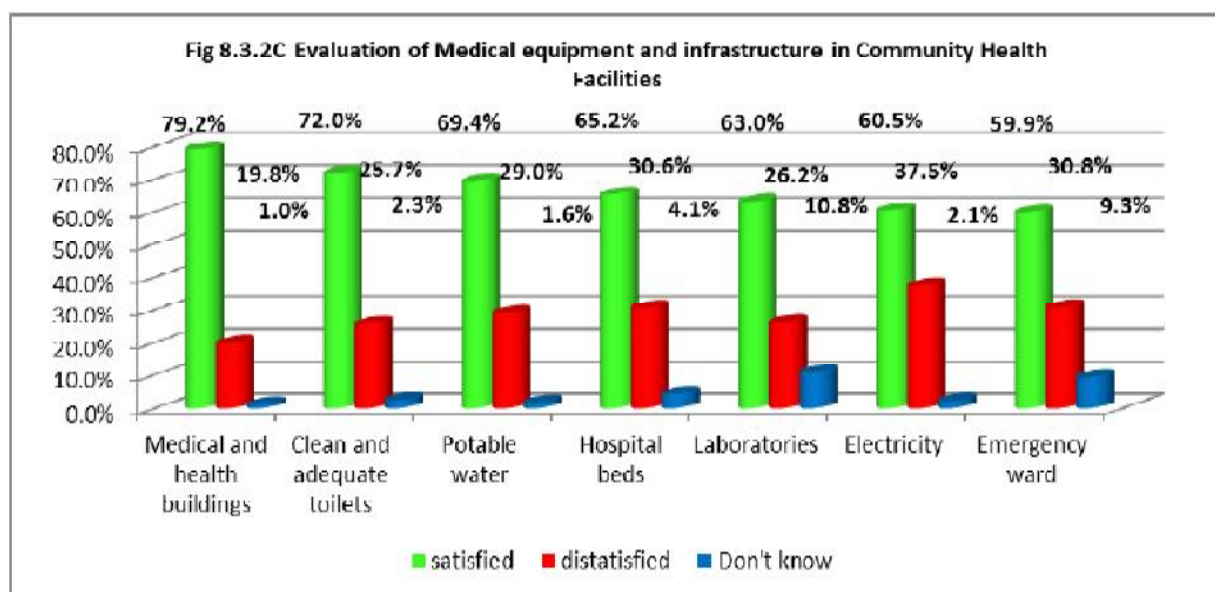
**Figure 33: Citizen Report Card: Level of dissatisfaction about cost and distance to access health care, 2010**



Source: Citizen Report card, RGAC, 2010

About distance and cost, household heads from Kigali were most dissatisfied with the cost of healthcare in hospitals (6.2%), relatively less dissatisfied with the distance covered to access healthcare (21.9%). Similarly, household heads in the Northern Province were the most dissatisfied with the distance covered to access healthcare but were the least dissatisfied with the cost of healthcare where they receive treatment

**Figure 34: Citizen Report Card: Evaluation of health infrastructures by the Community**



Source: Citizen Report card, RGAC, 2010

About infrastructures, citizens were most satisfied with medical and health buildings (79.2%) followed by the toilets which were viewed as clean and adequate (72.0%) and potable water (69.4%). On the other hand, they were least satisfied with emergency wards (59.9%) and electricity in the institutions where they receive their healthcare (60.5%)

**Table 26: Citizen Report Card: Proposed strategies to improve the quality of health service delivery**

| Strategy  | % HH who view it as necessary |
|---|-------------------------------|
| Increasing the number of doctors and nurses   | 91.3                          |
| Improved health care by qualified health personnel                                  | 90.4                          |
| Expeditious medical and health service delivery                                     | 90.7                          |
| Equal treatment to all citizens by health personnel                                 | 87.6                          |
| Easy access and adequate health facilities  | 93.8                          |
| <b>Adequate medicine provision as a benefit of community-based health insurance</b> | <b>88.1</b>                   |

*Source: Citizen Report card, RGAC, 2010*

**IX SPECIALIZED SERVICES, NATIONAL REFERRAL HOSPITALS, RESEARCH**

**Program objective: To strengthen specialised services, National Referral Hospitals and research capacity**

The objectives of this program are to:

- Strengthen the national referral hospitals and specialised treatment and research centres. Within the overall objective, the aim is to:
  - Achieve significant progress towards national self-sufficiency in the field of tertiary medical care.
  - Strengthen the skill base in the Rwandan medical sector through the education of specialized medical personnel.
  - Develop a policy framework for clinical research on high morbidity and mortality diseases and to increase research capacities.

**IX.1 University Teaching Hospital of Kigali (CHUK/UTHK)**

**IX.1.1 Introduction**

It is one of the referral hospitals of the country with a capacity of 425 beds (31/06/2011). Its mission is: to provide care to the population, to provide education, to develop clinical research, to provide technical support to district hospitals.

**Mission, objectives and programs**

| Mission   | Objective   | Programs  |
|---|---|---|
| Provide care to the population<br>Provide education<br>Develop clinical research<br>Provide technical support to district hospitals | 1. Improve the quality of services<br>2. Improve and promote the environmental health of the hospital<br>3. Provide administrative services required by clients,<br>4. Provide sufficient staff and qualified,<br>5. Endow the UTHK of adequate regulations,<br>6. Build capacity hospital managers,<br>7. Develop ICT and activities of Telemedicine.<br>8. Ensure the continuity and quality of education, training nurses and support Doctors and nurses trainees.<br>9. Ensure the operational and scientific research. | - The improvement of Quality of care,<br>- The fight against AIDS,<br>- Development of human resources management,<br>- The development of ICT,<br>- Rehabilitation of infrastructure,<br>- Supply or procurement,<br>- Maintenance of equipment and materials. |

At the end of June 2011, for its good functioning, CHUK employed 800 people (including 83 contractors):

Some indicators of UTHK: July 2010 – June 2011

1. The 10 leading causes of admission at CHUK (June 2010-June 2011)

Table 27: UTHK: 10 leading causes of admission, 2010-2011

| Nr | Name                                     |                                      | %     |
|----|--|--------------------------------------|-------|
|    | <b>Total Days of hospitalization</b>     | <b>Nb of days of hospitalization</b> |       |
| 1  | Tuberculosis                             | 5613                                 | 15.19 |
| 2  | HIV infection, AIDS                      | 2184                                 | 5.91  |
| 3  | Liver disease NEC                        | 1435                                 | 3.88  |
| 4  | Other disease of urinary system          | 1292                                 | 3.50  |
| 5  | Other heart disease                      | 1248                                 | 3.38  |
| 6  | Other neurological diseases              | 968                                  | 2.62  |
| 7  | Type 1 diabetes and insulin dependent    | 835                                  | 2.26  |
| 8  | Type 2 diabetes or non-insulin dependent | 741                                  | 2.01  |
| 9  | Valvular NCA                             | 713                                  | 1.93  |
| 10 | Stomach cancer                           | 659                                  | 1.78  |

Source: UTHK, annual report, 2010-2011

Table 28: UTHK: 10 leading causes of death, 2010-2011

| Nr |  | Number of deaths<br>(deaths = | Mortality<br>relative<br>pathology | Mortality<br>overall<br>relative |
|----|--|-------------------------------|------------------------------------|----------------------------------|
|    | <b>Denomination</b>                      | <b>Total deaths</b>           | <b>100</b>                         | <b>100</b>                       |
| 1  | Tuberculosis                             | 48                            | 20,60                              | 12,24                            |
| 2  | HIV infection, AIDS                      | 40                            | 34,19                              | 10,20                            |
| 3  | Liver disease NEC                        | 25                            | 24,51                              | 6,38                             |
| 4  | Other disease of urinary system          | 20                            | 29,85                              | 5,10                             |
| 5  | Other heart disease                      | 18                            | 23,38                              | 4,59                             |
| 6  | Other infectious disease NEC             | 12                            | 21,82                              | 3,06                             |
| 7  | Meningitis and encephalitis              | 11                            | 37,93                              | 2,81                             |
| 8  | Type 2 diabetes or non-insulin dependent | 10                            | 22,22                              | 2,55                             |
| 9  | Other diseases of respiratory system     | 9                             | 40,91                              | 2,30                             |
| 10 | Stomach cancer                           | 9                             | 32,14                              | 2,30                             |

Source: UTHK, annual report, 2010-2011

**Table 29: UTHK: 20 most frequent diseases, 2010-2011**

| <b>Nr</b> | <b>Name</b>                              | <b>Nb of diagnostics</b> | <b>%</b>    |
|-----------|--|--------------------------|-------------|
| 1         | Tuberculosis                             | 233                      | 9.95        |
| 2         | HIV infection, AIDS                      | 117                      | 5.00        |
| 3         | Liver disease NEC                        | 102                      | 4.36        |
| 4         | Other heart disease                      | 77                       | 3.29        |
| 5         | Other disease of urinary system          | 67                       | 2.86        |
| 6         | Other infectious disease NEC             | 55                       | 2.35        |
| 7         | Pneumonia                                | 49                       | 2.09        |
| 8         | Other cause anaemia or indefinite        | 48                       | 2.05        |
| 9         | Hypertension with complication           | 48                       | 2.05        |
| 10        | Type 2 diabetes or non-insulin dependent | 45                       | 1.92        |
| 11        | Valvular NCA                             | 41                       | 1.75        |
| 12        | Type 1 diabetes and insulin dependent    | 38                       | 1.62        |
| 13        | Gastric function disorder                | 37                       | 1.58        |
| 14        | Stroke                                   | 33                       | 1.41        |
| 15        | Gastrointestinal infection               | 32                       | 1.37        |
| 16        | Meningitis and encephalitis              | 29                       | 1.24        |
| 17        | Stomach cancer                           | 28                       | 1.20        |
| 18        | Duodenal ulcer                           | 28                       | 1.20        |
| 19        | other respiratory infections             | 27                       | 1.15        |
| 20        | <b>Malaria</b>                           | <b>27</b>                | <b>1.15</b> |

**Table 30: UTHK: Status of the main hospital indicators, 2010-2011**

| <b>Indicators of July 09 to June 10</b> | <b>2006</b> | <b>2007</b> | <b>2008</b> | <b>09-10</b> | <b>10-11</b> |
|---|-------------|-------------|-------------|--------------|--------------|
| Number of beds                          | 375         | 418         | 429         | 421          | 425          |
| Hospitalized                            | 11990       | 9499        | 12667       | 12458        | 10881        |
| Death                                   | 1304        | 999         | 1108        | 991          | 1215         |
| Average Occupancy Rate                  | 108         | 87          | 82          | 83%          | 83%          |
| Total hospital Days                     | 150605      | 120972      | 128201      | 127555       | 98621        |
| Daily number of patients                | 486         | 325         | 351         | 349          | 355          |
| Mortality rate                          | 10,9%       | 10,6%       | 8,7%        | 8%           | 8,15%        |
| Average length of stay                  | 12,6        | 12,8        | 10          | 10           | 13,25        |
| Annual Average turnover                 | 31          | 24          | 30          | 30           | 27           |

Source: UTHK, annual report, 2010-2011



## IX.2 University Teaching Hospital of Butare (UTHB)

The mission of the University Teaching Hospital of Butare is to provide quality health care in accordance with international norms, to develop the competencies of health professionals, to contribute to the development of human resources, to conduct high level research and to bring a technical support to the health system, to continue the COHSASA accreditation process.

**Table 31: UTHB: Evolution of the main hospital indicators, 2010-2011**

| Indicators                    | 2005 | 2006 | 2007 | 2008  | 2009  | 09-10 | 10-11 |
|-------------------------------|------|------|------|-------|-------|-------|-------|
| Number of beds (ward)         | 417  | 418  | 418  | 418   | 314   | 325   | 341   |
| Bed occupancy rate (%)        | 69%  | 72%  | 67%  | 65%   | 76.9% | 72.4% | 68.6% |
| Total length of stay (days)   |      |      |      | 99401 | 88147 | 78788 | 85349 |
| Daily number of patients      |      |      | 280  | 272   | 241   | 235   | 234   |
| Mortality rate (%)            | 3.3% | 3%   | 5.7% | 7.4%  | 8.6%  | 9.12% | 10.9% |
| Average length of stay (days) | 14   | 15   | 17   | 13    | 11    | 11    | 11.8  |

Source: UTHB, annual report, 2010-2011

In general Obstetrics and Gynecology service has more patients hospitalized than any other service due to the transfer of women with labour complications. Obstetrics and Gynecology service, and Surgery, which have many patients admitted, both require a sufficient number of nurse, doctors and specialists. Pediatrics Department hosts many outpatients consultations compared to other clinical services.

For occupancy rate, Surgery has the highest with 83.4% as it hosts several patients operated that require special follow up because patients must be hospitalized long time to manage complications that may occur. Internal medicine is the second with 72.5% occupancy rate because space used is too small. They are followed by Pediatrics and ICU.

### Accreditation process in the UTHB

In UTHB, the process started after the report from COHSASA in 2007 and the recommendations were implemented during the period 2009-2010 such as:

- To develop a patient health record system which is functional since 2008,

- To appoint the infection and hygiene coordinator, and appointment of a committee for hygiene, while guidelines/protocols of hygiene were drafted.
- Establishment of guidelines/protocols and policies for the laboratory service
- Rehabilitation of Pediatrics department and its equipments
- Appointment of Ethic committee and other relevant committees: monitoring and evaluation committee, accreditation task force.

According to these recommendations, activities that were implemented during the 2010 2011 are:

1. In May 2011, the Laboratory of CHUB has obtained **two stars** at the final assessment after completion of SLMTA programme (Strengthening Laboratory Management Towards Accreditation). Achievement exceeded the expected result on completion of the programme. This initiative has given to the laboratory the capacity to progress towards full accreditation.
2. Clinical areas: construction of the Maternity, emergency and Administrative bloc and the rehabilitation of the former administration bloc, Radiology department and Nephrology service.
3. The Hygiene service has established 3 Guidelines and 18 protocols; some are in-use and the others are waiting for validation.

## Ministry of Health Annual Report 2010-2011

**Table 32: UTHB: Constultations and Admissions, 2010-2011**

| ACTIVITIES               | Consultation | Old cases    | New cases    | Hospitalization (Patients) | Hospitalization capacity (beds) | Hospitalization days | Rate of beds occupancies (%) | Exit state |             |              |            |            |            |               |               |               |            |            |             | Total number of Exit | Average presence per day | Mean duration of stay |
|--------------------------|--------------|--------------|--------------|----------------------------|---------------------------------|----------------------|------------------------------|------------|-------------|--------------|------------|------------|------------|---------------|---------------|---------------|------------|------------|-------------|----------------------|--------------------------|-----------------------|
|                          |              |              |              |                            |                                 |                      |                              | Cured      | Improved    | Not Improved | Escaped    | Transfers  | Deaths     |               |               |               |            |            | Deaths in % |                      |                          |                       |
|                          |              |              |              |                            |                                 |                      |                              |            |             |              |            |            | <15 years  | 15 - 29 years | 30 - 44 years | 45 - 60 years | >61 years  | Total      |             |                      |                          |                       |
| <b>Clinic</b>            | 0            | 3            | 276          | 279                        | 12                              | 1391                 | 31.8                         | 3          | 213         | 28           | 0          | 19         | 0          | 1             | 0             | 5             | 6          | 12         | 4.3         | 275                  | 4                        | 5.0                   |
| <b>Dermatology</b>       | 3399         | 2            | 18           | 20                         | 10                              | 831                  | 22.8                         | 7          | 10          | 0            | 1          | 0          | 0          | 0             | 0             | 0             | 0          | 0          | 0.0         | 18                   | 2                        | 41.6                  |
| <b>ENT</b>               | 3324         | 1551         | 1885         | 303                        | 10                              | 1523                 | 41.7                         | 32         | 240         | 24           | 0          | 3          | 0          | 1             | 2             | 0             | 0          | 3          | 1.0         | 302                  | 4                        | 5.0                   |
| <b>ICU</b>               | 0            | 26           | 226          | 252                        | 5                               | 1235                 | 67.7                         | 0          | 140         | 0            | 0          | 4          | 23         | 24            | 27            | 19            | 11         | 104        | 41.3        | 248                  | 3                        | 4.9                   |
| <b>Internal Medicine</b> | 5678         | 2115         | 3563         | 1195                       | 75                              | 19856                | 72.5                         | 39         | 680         | 24           | 22         | 3          | 0          | 42            | 43            | 79            | 211        | 375        | 31.4        | 1143                 | 54                       | 16.6                  |
| <b>OG</b>                | 4855         | 132          | 4723         | 2269                       | 52                              | 11653                | 61.4                         | 73         | 2135        | 7            | 5          | 2          | 0          | 5             | 5             | 3             | 0          | 13         | 0.6         | 2235                 | 32                       | 5.1                   |
| <b>Ophtalmology</b>      | 5453         | 909          | 413          | 87                         | 10                              | 385                  | 10.5                         | 2          | 82          | 1            | 0          | 0          | 0          | 0             | 0             | 0             | 0          | 0          | 0.0         | 85                   | 1                        | 4.4                   |
| <b>Pediatrics</b>        | 7430         | 5947         | 1481         | 1169                       | 56                              | 14689                | 71.9                         | 277        | 563         | 23           | 36         | 22         | 212        | 0             | 0             | 0             | 0          | 212        | 18.1        | 1133                 | 40                       | 12.6                  |
| <b>Stomatology</b>       | 6117         | 2704         | 3413         | 0                          | 0                               | 0                    | 0.0                          | 0          | 0           | 0            | 0          | 0          | 0          | 0             | 0             | 0             | 0          | 0          | 0.0         | 0                    | 0                        |                       |
| <b>Surgery</b>           | 2864         | 1335         | 1529         | 1669                       | 111                             | 33786                | 83.4                         | 71         | 1274        | 99           | 41         | 54         | 9          | 10            | 8             | 18            | 25         | 70         | 4.2         | 1609                 | 93                       | 20.2                  |
| <b>TOTAL</b>             | <b>39120</b> | <b>14724</b> | <b>17527</b> | <b>7243</b>                | <b>341</b>                      | <b>85349</b>         | <b>68.6</b>                  | <b>504</b> | <b>5337</b> | <b>206</b>   | <b>105</b> | <b>107</b> | <b>244</b> | <b>83</b>     | <b>85</b>     | <b>124</b>    | <b>253</b> | <b>789</b> | <b>10.9</b> | <b>7048</b>          | <b>234</b>               | <b>11.8</b>           |

Source: UTHB, annual report 2010-2011

As the mission of UTHB is to provide quality health care, the table above shows the synthetic movement of the patients received during this year.

### **IX.3 King Faycal Hospital (KFH)**

King Faisal Hospital, Kigali (KFHK) sees itself as an implementation agent of the Ministry of Health (MoH) in partnership with other agencies.

#### **Mandate**

The primary mandate of the hospital is to provide a higher level of technical expertise than that available in the national referral hospitals to both the private and public sector and to ensure that there is a reduction in the number of transfers abroad.

#### **Mission statement**

“We, King Faisal Hospital, Kigali, are committed to providing cost-effective, self-sustaining, high quality and specialized health services in collaboration with our clients. We do this with an empowered workforce in an environment that values professionalism respects patients’ rights and upholds human dignity at all times. With our partners and within available resources, we contribute to the development of health services, research and education in Rwanda”.

The major activities are detailed in the table below (Clinical activities not included):

#### **Roles and responsibilities**

- National and regional medical referral facility providing quaternary care of patients from referral hospitals (CHU’s) and abroad.
- Highly specialized health care services
- Centre for Clinical Education and research
- Hosting the Medical Referral Board(MRB) with aim of reducing referrals abroad and attended costs
- Establish relations and collaborate with similar Institutions regionally and internationally

#### **On-going activities:**

- KFH, K Expansion and Rehabilitation under OZ Architects Inc
- RBC Construction and its components
- Procurement of Hospital Capital Equipment
- Maintenance of Accreditation Status with COHSASA
- Maintenance of Saudi Fund for Development(SFD) program
- Advisory role on issues related to specialized services.

**CLINICAL ACTIVITIES AND ACCREDITATION: Report not provided**

## IX.4 National Referral Laboratory (RBC/IHDPC/NRL)

### IX.4.1 Introduction

The National Reference Laboratory (NRL) was established in July 2003 with the main roles to:

- (a) Provide training and technical support to laboratory personnel in the national lab
- (b) Establish quality assurance for laboratory network in the country;
- (c) Perform specialized tests for the diagnosis, prevention and surveillance of various infectious diseases;
- (d) Participate in the epidemiological surveillance;
- (e) Carrying out research and
- (f) Develop a national medical laboratory system, in line with the national decentralized health system.

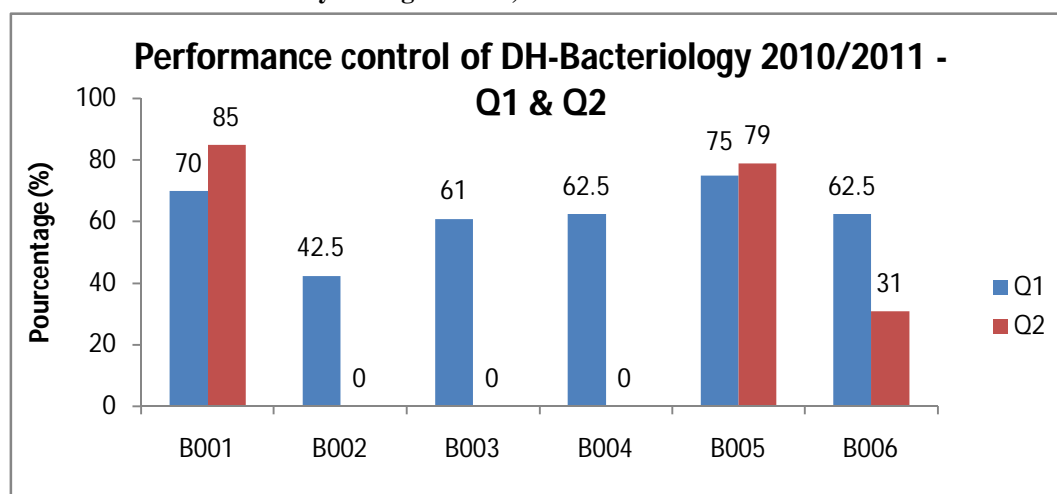
### IX.4.2 Bacteriology

**1. Prevent, control and survey of common epidemic bacteria:** The NRL participated in outbreak investigations and collected samples from areas with suspected bacteria of epidemic potential in collaboration with the Epidemiology unit of TRAC plus and Health Facilities country wide.

**2 External Quality Control:** In collaboration with the National Institute for Communicable Disease (NICD), South Africa, the NRL participated in external quality control of 2010-2011 and the results were 89.2% in Q1, 96% in Q2, and 87.5% in Q3. The minimum acceptable % is above or equal to 70%.

**3. Proficiency Testing:** As part of improving the quality of bacteria culture drug susceptibility and Gram staining, the NRL assess the performance evaluation of District hospitals. 40 laboratories were evaluated for Gram staining and 6 laboratories for culture and drug susceptibility.

Figure 35: RBC/IHDPC/NRL: Proficiency testing for DHs, 2010-2011



The EQA result shows that the Bacteriology service achieved the acceptable percentage

### **IX.4.3 Mycobacteriology**

#### **1. Quality control of District Hospitals**

1642 slides of 43 district hospitals and three regional hospitals were retested and feedback given. Most of the sites use Ziehl-Neelsen slides but nine sites perform fluorescence microscopy. In addition, 362 slides for fluorescence microscopy were retested and feedback given. As a result, 11 sites had discordant results.

#### **2. Make TB cultures from 2<sup>nd</sup> line TB patients and (MDR-TB) diagnosis**

3,597 is the total number of primary cultures made and tested. The results were sent to the TB Unit.

#### **3. Drug Sensitivity Tests for the 1<sup>st</sup> line treatment and 2<sup>nd</sup> line treatment**

A total of 536 drug sensitivity tests on Löwenstein-Jensen Medium (LJ): 300 for routine, 76 for the Interact study and 40 for the ICAP study. Other 120 drug sensitivity tests are still in process.

#### **4. Drug Sensitivity Tests for the first and 2<sup>nd</sup> line treatment by PCR (using HAIN test)**

255 drug sensitivity tests for TB patients under the 1<sup>st</sup> line treatment. 17 drug sensitivity tests were done for TB patients under the 2<sup>nd</sup> line treatment. The results were sent to the TB Unit TRAC Plus.

#### **5. External Quality Assurance Evaluation Scheme (EQAS) of IMT Belgium**

The Mycobacteriology Service participated in the external quality assurance evaluation scheme (EQAS) of the IMT Belgium and tested a panel of 30 samples for drug sensitivity in the 1<sup>st</sup> line treatment.

### **IX.4.4 Parasitology:**

#### **1. Quality Control : Internal QC**

Done only for Malaria by re-reading of slides and comparing our results with the HC results to assure the standard and quality of malaria microscopy diagnosis.

2522 malaria blood slides from 40 DHs and 17 health facility laboratories were controlled based on quarterly random selection of 8 positive slides and 7 negative slides results. In 2010-2011 the total discordance was 4.25% and supervision was organized by the NRL to DH laboratory staff in affected health facilities including Kibilizi, Nyanza, Kirehe, Nyagatare, Munini, Mibilizi and Rwamagana Hospitals.

#### **External Quality control**

Ten proficiency testing panels (malaria slides for microscopy) were supplied at different periods of the year by WHO/NICD South Africa: Free panels of 10 slides each (total of 30 blood slides - thin and thick smears) were received in 2010-2011. For the first panel was received in July 2010, NRL scored 80%. For the second panel received in October 2010, the score was 80%. For the third panel received in March 2011, the score was 97.5%. For NICD, an acceptable score is 75% and above.

### **IX.4.5 Measles surveillance**

#### **Participate in External Quality Assurance Evaluation Scheme (EQAS) with Uganda Virus Research Institute (UVRI)**

Apart from internal activities, the Measles Surveillance Service participated in the international external quality control scheme with Uganda Virus Research Institute (UVRI). NRL sent to UVRI one panel of EQC which contained 10% of specimens received (once per term) and UVRI sent one panel to NRL which contained 20 specimens once per year. 48 samples (10% of samples received at NRL) were sent to UVRI for retesting and feedback UVRI on 7<sup>th</sup>.October 2010, for retesting and feedback scored 100%

### **IX.4.6 Biochemistry**

#### **1. Biochemical and hematological analysis of samples in support of ARV program**

Samples for analysis were submitted from TRAC Plus, WEACTx, Kigali Center Prison (KCP), Betshaida Health center, Rutonde Health center and Rugarama Health center, Nyacyonga. A total of 12,083 clinical biochemistry and 45,579 hematology samples were performed in the period July 2010 to June 2011. All results were submitted on time.

#### **2. Participation in External Quality Assurance Assessment (EQAS)**

Beginning April 2011 (4<sup>th</sup> Quarter), the NRL started participating in International Quality Assurance Program (Proficiency Testing) administered by NHLS, South Africa. Both clinical biochemistry and hematology samples were tested and results submitted to NHLS. There was 100% concordance between NRL results and those of NHLS for both clinical biochemistry and hematology panels. This activity continues every quarter.

### **IX.4.7 Serology**

#### **1. Retesting of HIV QC for all PMTCT/VCT sites**

The serology section routinely received randomly selected 10% of all HIV positive samples and 5% of all HIV negative samples on the 15<sup>th</sup> day of every month, from 510 PMTCT/VCT sites. A total of 73,365 samples were received and re-tested. Data analysis indicated an impressive performance of VCT/PMTCT with a concordance rate of 99.86%, and a discordance rate of 0.14 %.

**Table 33: RBC/IHDPC/NRL: HIV/QC results for PMTCT, 2003-2011**

| Year             | No of samples received | No of sites PMTCT/VCT | Discordance rate (%) |
|------------------|------------------------|-----------------------|----------------------|
| 2003             | 15.000                 | 60                    | 3                    |
| 2004             | 37.208                 | 135                   | 2.6                  |
| 2005             | 63.964                 | 238                   | 2                    |
| 2006             | 71.785                 | 328                   | 1                    |
| 2007             | 71.785                 | 350                   | 0.8                  |
| 2008             | 56.527                 | 412                   | 0.61                 |
| 2009             | 59.800                 | 450                   | 0.5                  |
| 2010             | 73.882                 | 450                   | 0.6                  |
| <b>2010-2011</b> | <b>73.365</b>          | <b>510</b>            | <b>0.14</b>          |

Source: RBC/IHDPC/NRL, annual report 2010-2011

## 2. Participation in External Quality Assessment Scheme (EQAS)

The serology section participated in EQAS administered by WHO-AFRO (NICD, South Africa). Two panels of 10 samples each were received and analyzed and results sent to South Africa. In both cases, NRL serology laboratory results were 100% concordant with those of NICD, South Africa.

## 3. National HIV Proficiency Testing (PT) Panel Program

To monitor the performance of HIV diagnosis using rapid testing by the laboratory network, a national PT panel program was introduced and piloted at 10 DH laboratories (Muhima, Kibagabaga, Butaro, Ruhengeli, Rwinkwavu, Kigeme, Gisenyi, Kabaya, Kabutare, and Kirehe). Nine out of 10 DH laboratories achieved a score of 100%.

## IX.4.8 Immunology

### 1. Perform CD4 counts on blood samples using the FACSCCount machines and the FACSCalibur machine

From July 2010 to June 2011 the CD4 laboratory network did CD4 counts on 279,580 blood samples for clinical staging and monitoring immunological failure among patients on antiretroviral treatment. 217,969 blood samples (78%) were tested in the 38 district hospitals with the FACSCCount machine. The district hospitals used FACSCCount while NRL used FACSCalibur. NRL performed CD4 counts on 61,611 blood samples (22% of all CD4 counts done in lab network) using the FACSCalibur machine.



**2. CD4 proficiency testing panels for quality control to district hospitals (DHs)**

A total of 38 DHs (out of 43) participated in the CD4 external quality assessment program (PT) administered by the Immunology section of NRL. Five DHs could not participate in the PT program because they did not have CD4 testing machines.

**3. Organize retesting of CD4 counts on blood samples for quality control (QC) of district hospitals**

For QC, 30 DHs participated in retesting their CD4 samples by the immunology service of the NRL. 15 samples from each site were tested. Eight DHs (Kibagabaga, Gakoma, Kabagayi, Gisenyi, Nyanza, Kibungo, Rwamagana, Rwinkwavu) did not take part in QC activities because their CD4 testing services were out of work.

**4. Participate in the International Quality Control (EQAS) of WHO/NCID**

NRL received two CD4 proficiency testing panels consisting of eleven samples from the WHO/NCID. The Panels were tested and results submitted to the WHO/NCID.

## **IX.4.9 Molecular Biology**

### **Early infant diagnosis of HIV**

A total of 14,361 samples from Health Centers and District Hospitals countrywide were analyzed using Polymerase Chain Reaction (PCR) assay for early infant diagnosis (EID) of HIV and the prevalence was 4.6%.

### **Monitoring of antiretroviral therapy of HIV patients using viral load testing**

A total number of 36,190 samples from health centers and district hospitals countrywide were analyzed using HIV-1 RNA assay to monitor the efficacy of antiretroviral (ARV) therapy of patients under treatment.

### **Monitoring of HIV-1 Drug resistance for HIV patients on ART**

A new 24 capillary sequencer machine was installed and user training of laboratory technologists was done in January 2011. Testing activity using that new machine started in 3<sup>rd</sup> quarter. Since the beginning, 115 samples were tested.

### **VI.4.10. External Quality Assurance Program.**

The Molecular Biology section is subscribed to three (2) different external quality assessment programs using proficiency testing panels for its various testing services that include Center of Control of the Diseases and Prevention (CDC) - Atlanta and WHO Collaborating Centre for External Quality Assurance Program - Hong Kong. The tests categories were: HIV-1 PCR, Influenza viruses PCR, HIV-1 viral load. The performance score was 100% for all the 3 tests.

## **IX.4 Research**

Researches were conducted as follows: UTHK: 74 researches including those conducted by students. UTHB: 8 researches, RBC/IHDPC: 16. For details, see specific reports.

## **CONCLUSION**

In the fiscal year 2010-2011, implementation of the HSSP-II continued for its second year, and a mid term review (MTR) has been conducted at the end of the fiscal year. Also, the DHS 2010 has been conducted and the both assessments showed impressive improvement of the Health Sector indicators towards Vision 2020, EDPRS 2008-2012 and MDGs targets.

Spectacular achievements are observed in Maternal and Child Health. Malaria morbidity reduced by 70% from 2003, while high impact interventions for the prevention and the management of infectious and other communicable diseases continue to be implemented. One of important innovations made to fight against diseases is the introduction of Human Papilloma Virus (HPV) vaccine and the focus on non communicable diseases (NCDs).

At the same time, construction of new health facilities, renovation, extension and equipment of the existing ones are ongoing to improve the quality of services and to address the problem of geographical accessibility. In terms of financial accessibility, the new CBHI policy has been approved and implementation based on stratified payment of premiums that ensures more equity and sustainability, has started with July 2011.

The Human Resource Development Strategic Plan is being implemented and efforts to produce skilled health professionals are made with the clinical specialization program and the upgrading of Nurses from A2 to A1 level.

The RBC started to be operationalized for a better use of resources that are mobilized to address problems generated by the burden of diseases in our country. The Health System is being strengthened for a better coordination, policy definition and resource mobilization, and health services are being strengthened in respect of the decentralization policy for the quality improvement of the health service provision. Moreover, the SPIU (Single Project Implementation Unit) has been created for a more effective and efficient management of projects with reduction of administrative costs.

Finally, the MTR of the HSSP II has identified some gaps that may impair the continuous improvement. Identified gaps are being analyzed and interventions to address them will be defined in the coming HSSP III. The next fiscal year 2011-2012 is the second year to implement the 7 year Government Action Plan, corresponding with the 2<sup>nd</sup> Mandate of HE President Paul Kagame.

The Health Sector priorities have been determined, which actions will continue to focus on Maternal and Child Health, improved coordination and supervisions, evidence based planning and decision making. Geographical accessibility will continue to be improved, health system to be strengthened, as well as addressing the quality of service issues and the capacity building.

Finally, operationalization of the RBC will continue in order to be effective by end of fiscal year 2011-2012.

**END OF THE REPORT**